

Senkakus

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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RTTCZYUW RUADADA0510 0081605-CCCC--RUEADWD.  
ZNY CCCCC  
R 080015Z JAN 71  
FM HICOMBY OKINAWA RYIS  
TO RUEIKO/AMEMB TOKYO  
INFO RUEHC/SECSTATE  
RUEADWD/DA  
BT

esi GA

C O N F I D E N T I A L  
HCRI-CM

DA FOR DDCSOPS IA RA, STATE FOR ERICSON.  
SUBJ: WEATHER OBSERVATORY FOR THE SENKAKU ISLAND

1. (U) THE OKINAWA BUREAU OF THE GOVERNMENT OF JAPAN IN NAHA (OBONTA) HAS INFORMED USCAR THAT THE GOJ PROPOSES TO USE \$105,422 OF RESERVE FUNDS UNDER THE JFY 1970 GOJ AID PROGRAM FOR THE CONSTRUCTION OF A WEATHER OBSERVATORY ON UOTSURI ISLAND OF THE SENKAKU ISLANDS. THE FUNDS ALSO INCLUDE TRAVEL EXPENSES OF JAPANESE METEOROLOGICAL PERSONAL. OBONTA STATES THAT THE PROPOSED OBSERVATORY IS FOR THE PURPOSE OF EXPANDING THE EXISTING GRI WEATHER FORECASTING NETWORK AND TO SUPPORT FUTURE OIL EXPLORATION ACTIVITIES IN THE VICINITY OF THE SENKAKU ISLANDS.
2. (U) PROPOSAL AS ROUTINELY SUBMITTED TO USCAR FOR APPROVAL AND NOTIFICATION TO GRI UNDER ESTABLISHED (TECHNICAL COMMITTEE) PROCEDURES FOR PROCESSING GOJ AID PROGRAM ITEMS.
3. (C) IN VIEW SENSITIVITY ANY ACTIONS PERTAINING TO SENKAKUS, REQUEST YOUR COMMENTS ON GOJ PROPOSAL. IF IT APPEARS INADVISABLE FOR U.S. TO APPROVE THIS ITEM, APPRECIATE SUGGESTIONS AS TO SUBSTANCE AND METHOD OF HANDLING DISAPPROVAL.

GP-4  
BT  
#0510  
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GOJ in Naha

ACTION: DCSOPS  
DISTR : OSA, ACSI, TJAG, CIA

080015Z JAN 71

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2/2 Senkaku X

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\*CONFIDENTIAL\*

# Chinese Protest Japanese Oil Claim

By Philip A. McCombs  
Washington Post Staff Writer

Nationalist Chinese student demonstrators yesterday asked the Japanese government to withdraw its claim to the eight oil-rich Senkaku Islands in the East China Sea, 125 miles northeast of Taiwan. Placard-carrying students in Washington presented a letter of protest to S. Asao, press officer of the Japanese embassy, 2520 Massachusetts Ave. NW. In New York, 1,000 Chinese students demonstrated peacefully in front of the Japanese consulate near the United Nations.

A spokesman for the Washington group, Joseph Lee, said the students were acting on

their own and not as representatives of their government. Richard Jen, press officer of the Nationalist Chinese embassy, said he had not known about the demonstrations in advance.

"Our position is simple," said Jen. "We say that this is Chinese sovereignty." The Nationalist claim has been based on an asserted jurisdiction over the Communist mainland. The islands lie about 275 miles east of the mainland and are part of its undersea continental shelf.

The students supported this official position.

Asao said yesterday that he would pass the student letter on to his government but that "we have made it quite clear

on several occasions that the islands have belonged to my country as part of the Ryukyuan chain under U.S. administration."

The United States has supported the Japanese argument and treats the islands as part of the 400-mile-long Ryukyus chain, including Okinawa, currently under American jurisdiction. The U.S. and Japan agreed on Nov. 21, 1969, that the islands would be returned to Japanese rule sometime during 1972.

The conflict between Tokyo and Taipei flared last summer after the Nationalist government unilaterally granted concessions in the Senkaku area and large adjacent stretches of the East China Sea to Gulf

Amoco and other western oil firms.

The Senkaku concessions alone are believed to contain undersea oil reserves of more than 15 million tons.

Communist China entered the dispute last month with a Radio Peking broadcast laying claim to the islands.

Yesterday's demonstration in Washington was directed entirely against Japan. The 50 students walked peacefully across the street near the embassy for about an hour. They carried red, yellow, blue and green signs saying, "Japan Aggression Again" and "Japanese Imperialist Get Out."

Lee said that he is a graduate student in physics at the University of Maryland.

WASHINGTON Post, 21 JAN 71

COVER SHEET

CONFIDENTIAL

CONTROL NUMBER

4/5

Weather Observatory For Senkaku Islands

OFFICE SYMBOL

OPS IA RA

DATE

18 January 1971

## ACTION REQUIRED

Memo to ODUSA (IA) (w/incl)

MEMORANDUM FOR RECORD. (Describe briefly the requirement, background and action taken or recommended. Must be sufficiently detailed to identify the action without recourse to other sources.)

## ORIGIN OF ACTION:

1. (C) ODUSA(IA) requested IA's comments on a STATE DEPT draft message (BLUE MARKER) to Embassy Tokyo regarding the GOJ's proposed construction of a weather station on one of the Senkaku Islands. The GOJ's proposal is regarded as an attempt to further confirm Japanese sovereignty over the Senkakus, which are now administered by the USG as a part of the Ryukyus. The approval of the GOJ request would almost certainly bring a long negative reaction against the US and Japan, in both Taipei and Peking. We believe it is more desirable to defer any such GOJ construction in the Senkakus until after reversion. This would keep the USG from being embroiled in a territorial dispute between two of our Asian partners (Taiwan and Japan). STATE DEPT draft message proposes that Embassy Tokyo so inform the Japanese Foreign Office of our objection to the construction project. The draft message, however, also suggests (in para 2) that the USG would not object to the weather station, if it was constructed and operated by the GRI. IA believes that this alternate solution should be posed with the GOJ only after the Japanese have rejected the USG representations to get the construction deferred, and then only after receiving the approval of Embassy Taipei, Embassy Tokyo and WICOMBY. IA has accordingly incorporated such changes in the STATE DEPT draft. IA's proposed changes were discussed with the GOC desk at the STATE DEPT, in view of Chinese sensitivities to USG actions in the Senkakus. GOC desk concurs with the IA changes to clarify USG representations on this matter and to provide Embassy Taipei with a voice in approving the suggested alternate solution.

## WHAT ACTION WILL ACCOMPLISH:

2. (U) It will inform ODUSA(IA) of IA views on STATE DEPT draft message.

## NONCONCURRENCES:

3. (U) None.

(Continue on reverse side)

IMPLICATIONS	CINPO	YES <input type="checkbox"/>	NO <input type="checkbox"/>	PRIN PROG	YES <input type="checkbox"/>	NO <input type="checkbox"/>	BUDGET	YES <input type="checkbox"/>	NO <input type="checkbox"/>
COORDINATIONS				APPROVALS					
OFFICE	NAME			PHONE	CA	INITIALS	DATE		
SA/RA					DIV RA				
IA PM					DIR IA				
STATEDEPT	Miss McDonnell (by telephone)			632-1321	EX				
					DCSOPS				
					FILE		DISPATCH		
					T		-		
SHOW ADDITIONAL COORDINATION ON REVERSE SIDE					<input type="checkbox"/> ALT NO		<input type="checkbox"/> AWC		

ACTION OFFICER (Name, grade, phone and signature)

Mr. Curtis L. Mills/50221/mes

OPS FORM 28  
1 JUL 68REPLACES OPS FORM 28, 10 OCT 66  
WHICH MAY BE USEDREGRADED  
WHEN SEPARATED FROM CLASSIFIED  
DOCUMENT

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ACTION RECOMMENDED:

4. (E) Sign memo to ODUSA(IA) (Tab A).

1 Incl  
Memo to ODUSA(IA)

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Senkakus

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OPS IA RA EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

19 JAN 1971

MEMORANDUM FOR: OFFICE OF THE DEPUTY UNDER SECRETARY  
OF THE ARMY (INTERNATIONAL AFFAIRS)

ATTN: MR. FREIMUTH

SUBJECT: Weather Observatory For Senkaku Islands

1. (C) This is in reference to your memorandum of 18 January, with which you forwarded for comment the inclosed draft message regarding the GOJ's proposal to construct a weather station on one of the Senkaku Islands.
2. (C) We concur with the inclosed message, subject to the modifications included in the last sentence of paragraph 2. The modifications are being proposed to provide Embassy Taipei, as well as Embassy Tokyo and HICOMRY, an opportunity to state its views on the alternate proposal to permit the construction of the weather station under GRI auspices. In view of Nationalist Chinese sensitivities to any USC action regarding the Senkakus, we do not believe that the alternate proposal should be suggested to the GOJ without Embassy Taipei's concurrence.

1 Incl  
as

15/ Col Chapman  
JAMES A. MUNSON  
Brigadier General, GS  
Acting Director, International  
and Civil Affairs, ODCSOPS

SA/EA - MR. FREIMUTH

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DOWNGRADED AT 8 YEAR INTERVALS,  
DECLASSIFIED AT 10 YEAR  
EOP 13526010



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RM

Therefore, if representations requested in para 1 are ~~IF Embassy/HICOMRY believe outright rejection would exacerbate~~ unsuccessful, we are prepared to approve GOJ funding of station, ~~our Okinawa problems, we are prepared to approve GOJ funding~~ provided it is constructed, owned and manned ~~of station provided it is constructed, - owned and operated~~ ~~by the GRI, and if Embassy Taipei, Embassy Tokyo and HICOMRY~~ ~~by GRI GRI. - End FYI.~~ perceive no objection to this approach.

H/40

RAE

Concurrence:

Army - Mr Freimuth

EA/ACA - Mr Bennett

EA/ROC - Miss McDonnell

L/EA - Mr Greenwald

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Senkaku

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

GA

VZCZCSCD292 OS#B303 REUP 220409 0260518  
RQTCZYUW RUEAIEN0679 0260518-CCCC--RUEADWD.  
DE RUEKJCS #8823 0260513  
ZNY CCCCC  
R 260513Z JAN 71  
FM JCS  
INFO RUEADWD/CSA  
RUEKQNC/CND  
R 252159Z JAN 71  
FM SECSTATE WASHDC  
TO RUEIKO/AMEMBASSY TOKYO 1963  
INFO RUANADA/HICOMRY  
RUEHTP/AMEMBASSY TAIPEI 6096  
RUMJDH/AMCONSUL HONG KONG 4780  
RUHHQA/CINCPAC  
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DECLASSIFICATION SCHEDULE

RA  
PA  
AA

Jan 8, 71

C O N F I D E N T I A L STATE 012669  
SUBJ: WEATHER OBSERVATORY FOR SENKAKU ISLANDS  
REF: A. HICOMRY 080015Z; B. TOKYO 266; C. STATE 129846;  
D. STATE 150567; E. TAIPEI 162.  
1. DEPT VIEWS CONSTRUCTION OF WEATHER STATION ON SENKAKUS  
BY GOJ AS UNDESIRABLE. EMBASSY SHOULD THEREFORE RAISE MATTER  
WITH FONOFF AND MAKE FOLLOWING POINTS:  
A. PROJECT IS UNDESIRABLE AND SHOULD BE POSTPONED UNTIL  
AFTER REVERSION.  
B. USG POSITION ON THIS MATTER IS WITHOUT PREJUDICE TO  
US POSITION THAT JAPAN HAS RESIDUAL SOVEREIGNTY OVER ISLANDS  
WHICH US ADMINISTERS UNDER ARTICLE III OF THE PEACE TREATY.  
(SEE REFS C AND D).  
C. USG BELIEVES THAT IT IS TAKING ADEQUATE MEASURES TO  
DISCHARGE RESPONSIBILITIES AS ADMINISTERING AUTHORITY OVER  
RYUKYUS. IN THIS CONNECTION, GRI PATROL BOAT CAPABILITY  
AFFORDS EFFECTIVE MEANS FOR EXERCISING ADMINISTRATION OVER  
ISLANDS WHILE AVOIDING PROVOCATIONS.  
D. US POSITION BASED ON DESIRE AVOID NEEDLESS INCREASE  
IN TENSION IN THE ARFA. CONSTRUCTION OF GOJ STATION WOULD BE  
INTERPRETED BY BOTH GRC AND PRC AS RAISING STAKES IN QUARREL.  
EMBASSY TOKYO MAY WANT TO DRAW UPON PARA TWO OF REF E FOR  
FURTHER ELABORATION OF THIS VIEWS.  
E. WEATHER STATION NOT NEEDED AT THIS TIME.

252159Z JAN 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

F. WE ARE CONCERNED THAT GOJ HAS ADVANCED THIS PROPOSAL  
ON SENSITIVE ISSUE THROUGH RELATIVELY OPEN OBONTA CHANNEL  
WITHOUT OPPORTUNITY TO DISCUSS IN DIPLOMATIC CHANNELS.  
2. DOD CONCURS. ROGERS

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OBONTA  
channel

CLASSIFIED BY \_\_\_\_\_  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

ACTION: DCSOPS  
DISTR : OSA, ACSI, TJAG, CIA

252159Z JAN 71  
page 2

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*Senkakus*

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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RQTCZYUW RUEAAIA0056 0290915-CCCC--RUEADWD.  
DE RUEIKN 868D 0290850

*GA*

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R 290831Z JAN 71

FM AMEMBASSY TOKYO  
TO JVEHC/SECSTATE WASHDC 6781  
INFO RUAQADA/HICDMRY  
RUEADWD/DA  
RUEKJCS/DOO  
RUHHHQ/CINCPAC  
RUHHRGA/CINCUSARPAC  
RUADJKA/COMUSJ  
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C O N F I D E N T I A L TOKYO 868  
DOO FOR ISA  
DA FOR DUSA  
LIMDIS

SUB: SENKAKUS WEATHER STATION  
REF: A. STATE 12669; B. TOKYO 10171

1. ON JANUARY 26 EMBOFF INFORMED FONOFF (SATO) OF DEPT DECISION ALONG LINES REFTEL. EMBOFF EMPHASIZED THAT BASIS DEPARTMENT DECISION WAS DESIRE AVOID NEEDLESS INCREASE IN TENSION AND THAT DECISION WAS NOT INDICATION THAT US SUBSTANTIAL POSITION REGARDING OUR ADMINISTRATION OF SENKAKUS PURSUANT ARTICLE III HAD CHANGED. SUBSEQUENTLY, SATO TELEPHONED EMBOFF TGMXREPORT THAT GOJ REQUEST FOR WEATHER STATION STILL STOOD AND THAT GOJ REQUESTED USG RECONDISDERATION ON GROUNDS THAT US DISAPPROVAL WILL BECOME PUBLIC KNOWLEDGE AND COULD BE EMBARRASSING.

2. ON JANUARX 29 DCM AND EMBOFF MET WITH YOSHINO, REITERATED POINT S PREVIOUSLY MADE TO SATO, AND SUGGESTED THAT NOW IS NOT TIME TO CREATE ANY NEW PROBLEMS WITH GRC BY CONSTRUCTING STATION. DCM SUGGESTED TACTICALLY IT MIGHT BE PREFERABLE TO POSTPONE PLANS FOR STATION CONSTRUCTION UNTIL NEXT YEAR, WHEN PROPOSAL COULD BE LOOKED AT AGAIN, ON GROUNDS OTHER "PROJECTS" NOW MORE URGENT. YOSHINO DID NOT RESPOND DIRECTLY, BUT SAID THAT HIS EFFORTS TO HOLD OFF CONSTRUCTION OF WEEATHER STATION WOULD BE MADE EASIER IF USG COULD FIND WAY TO INCLUDE MENTION OF SENKAKUS IN REVERSION AGREEMENT. YOSHINO (PROTECT SOURCE) HAS FOUND STRONG AND EVEN EMOTIONAL VIEWS IN FONOFF ON NEED TO PROTECT TERRITORIAL RIGHTS

*Deal's  
Holding off construction  
would be mentiony  
SENKAKUS in  
the Reversion*

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

OF GOJ DESPITE ACKNOWLEDGED POLITICAL PROBLEMS WITH GRC  
CREATED  
BY SETTING UP WEATHER STATION. EMBOFF RECALLED DISCUSSIONS THIS  
PROBLEM WITH TREATIES DIVISION HEAD NAKAJIMA IN MID-DECEMBER AND  
SAID THAT EMB PREPARED TRANSMIT FOR DEPT ANY ADDITIONAL CON-  
SIDERATION SUGGESTIONS THAT GOJ MAY WISH MAKE TO RESOLVE SENKAKUS  
PROBLEM LZVERSION AGREEMENT AS REPORTED REF B.  
COMMENT: YOSHINO'S REMARK INDICATES THAT AT LEAST PART OF GOJ  
CONSIDERATION IN PROPOSING CONSTRUCTION WEATHER STATION IS TO EASE  
CONCERNS REGARDING RELIABILITY USG POSITION REGARDING SENKAKUS.  
GOJ PROBABLY SENSITIZED TO PROBLEM BY OUR INABILITY TO ACCEPT  
GOJ PROPOSAL THAT OKINAWA BE DEFINED BY METES AND BOUNDS IN  
REVERSION AGREEMENT. ANY DEPARTMENT SUGGESTIONS FOR ALTERNATE  
REFERENCES TO SENKAKUS (PARA 6, REF B) IN AGREEMENT COULD BE  
HELPFUL TO EMB AND YOSHINO IN CONVINCING GOJ TO POSTPONE  
CONSTRUCTION PLANS. GP-3.

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ACTION: ACSI  
DISTR: OSA, DCSOPS, COA, ACSC-E

290831Z JAN 71  
PAGE 2



DEPARTMENT OF THE ARMY  
 U. S. CIVIL ADMINISTRATION OF THE RYUKYU ISLANDS  
 APO SAN FRANCISCO 96248

10220

*Handwritten notes:*  
 LNC  
 [Signature]

IN REPLY REFER TO

HCRI-LE

16 February 1971

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 Thank  
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MEMORANDUM FOR THE CIVIL ADMINISTRATOR

*Handwritten:*  
 Inclusion #3

SUBJECT: GRI Processing of Off-shore Mining Applications

1. At a USCAR requested briefing on 12 Feb 71, GRI Trade and Industry Department mining/prospecting representatives informally briefed USCAR EC and LE staff regarding current status of the processing of off-shore mining applications. It was reported that a total of over 24,000 individual license petitions had been submitted by 3 applicants (Furugen, Omija, Shinzato). The GRI was still reviewing the "acceptability" of the petitions; in other words, their administrative sufficiency. Special attention is being accorded the 14,000-15,000 petitions which are within the sea areas more proximate to the Ryukyus. This preliminary screening is expected to be completed by the end of March 1971. The second stage in the decision making process will thus commence in April 1971 when screening will determine which applicant has filed first for a particular prospecting/exploitation site. The award decision is, by law, dependent on a strict priority basis, so the award is predicated on simply who filed first. Notwithstanding the simplicity of the criteria, the GRI officials could only say that the work was still very complex and that they were hoping to be in a position to make awards "before reversion." GOJ assistance had been useful in the past in expediting their work and such would probably be requested again.

2. USCAR representatives took the opportunity again to remind the GRI representatives of the USCAR interest in the screening process and specifically noted the requirement to obtain CA approval prior to making any such award of mining rights in the sea bed, an area long determined to be within the control of the Ryukyuan Property Custodian (RPC). USCAR Legal Director, LTC McNealy, stated that this authority had been routinely and repeatedly asserted in the past and that his office would furnish copies of specific letters and determinations confirming this USCAR decision. The GRI officials said this would be helpful and expressed desire to work closely with USCAR and the RPC.

3. In closing the conference, some discussion was had about the GRI plan to ask all 3 applicants to join together in a single corporation, rather than compete one against the other. The GRI representatives seemed much

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HCRI-LE

16 February 1971

SUBJECT: GRI Processing of Off-shore Mining Applications

in favor of this idea, asserting it would actually be less expensive in taxes, etc., for the 3 candidates, but would also offer the best chance to direct the general benefits of the petroleum industry development towards the whole of the Ryukyuan people. It did appear that Mr. Omija, who may consider to have the best chances for the choice locations, is resisting this consortium initiative.



RICHARD K. McNEALY

LTC, JAGC

Director, Legal Affairs Dept

CF:  
DCA  
EC

101-101111



SECRET

Classification

Department of State  
TELEGRAM

INDICATE:  
 COLLECT  
 CHARGE TO

DISTRIBUTION

ACTION: Amembassy TOKYO

INFO: HICOMRY  
CINCPAC

REF: A. Meyer/Aichi Memcon Feb 1, 1971  
B. Tokyo 868

SUBJECT: OKINAWA REVERSION: General Agreement

1. Embassy authorized to propose following agreed-minute to general reversion agreement: qte The territories defined in paragraph 2 of Article one of the Agreement between the United States of America and Japan concerning the Ryukyu Islands and the Daito Islands <sup>are</sup> ~~is~~ understood to mean all of those islands, islets, atolls and rocks, and their territorial waters, situated in an area bounded by the straight lines connecting the following geographic coordinates in the listed order:

28 degrees North Latitude, 124 degrees 40 minutes East Longitude; ~~thence~~ 24 degrees North Latitude, 122 degrees East Longitude; ~~thence~~ 24 degrees North Latitude, 133 degrees

DRAFTED BY:

EA/J:HMcElroy:bd

DRAFTING DATE

3/4/71

TEL. EXT.

23152

APPROVED BY:

EA/J-Richard A. Ericson, Jr.

CLEARANCE:

DOD

L/EA

EA/ROC - Miss McDonnel

INR/DFR/RGE

SECRET

Classification



SECRET

Classification

Department of State

TELEGRAM

INDICATE:  
 COLLECT  
 CHARGE TO

DISTRIBUTION

ACTION: Amembassy TOKYO

-2-

East Longitude; ~~127~~ 27 degrees North Latitude, 131  
~~degrees 50 minutes East Longitude; 27 degrees North~~  
Latitude, 128 degrees 18 minutes East Longitude; ~~28~~  
28 degrees North Latitude, 128 degrees 18 minutes East  
Longitude.

2. This formula: (1) meets basic GOJ concern (2)  
clearly delineates area now administered by US and over  
which USG has agreed to relinquish administrative rights  
(3) permits agreement itself to follow Article 3 language  
more closely and (4) does not involve USG in question  
of ultimate sovereignty.

END

DRAFTED BY:

DRAFTING DATE:

TEL. SKY.:

APPROVED BY:

CLEARANCES:

SECRET

NUMBER <i>Secret</i>	FROM	DATE RECEIVED	CLERK	FILE	SUSPENSE DATE
SUMMARY (Type, file number, source, date and subject or short title) <i>OSD (G.C.) memo, 3 Mar 71, to ISA/EA/VP/R Re: Reversion: Gen Agent Art I</i>					
R O U T I N G	TO	TO	TO	TO	TO
	DATE	DATE	DATE	DATE	DATE
	PRINTED NAME	PRINTED NAME	PRINTED NAME	PRINTED NAME	PRINTED NAME
	SIGNATURE	SIGNATURE	SIGNATURE	SIGNATURE	SIGNATURE
ACTION TAKEN			REMARKS		

DA FORM 1203 (6-PART)  
1 SEP 58

PREVIOUS EDITIONS  
OF THIS FORM ARE  
OBSOLETE

CLASSIFIED DOCUMENT MAIL CONTROL RECORD  
AND RECEIPT  
(AR 380-5)

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*A Greenleaf Art*

*March 3  
1971*

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**SECRET**

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EXCLUDED FROM THE GENERAL  
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JAGO SC NO 26307  
March 3, 1971

MEMORANDUM FOR MR. PETER W. SHEATS, ISA/EA&PR  
SUBJECT: Okinawa Reversion: General Agreement Article I

The above cable subject should be rewritten preferably combining Article I (1) and (2) to read as follows:

"The United States as the sole administering authority, Nansei Shoto south of 29° north latitude (including the Ryukyu Islands and the Daito Islands), relinquishes in favor of Japan the full right to exercise all and any powers of administration, legislation and jurisdiction over the territory and inhabitants of these islands, including their territorial waters, set forth in Article III of the Treaty of Peace with Japan signed at the city of San Francisco on September 8, 1951, and effective as of the date of entry into force of this Agreement. Provided, that, this agreement shall not apply to those islands and territorial waters covered by the Agreement between Japan and the United States of America concerning the Amami Islands signed at Tokyo on December 24, 1953."

The explanatory paragraph at page 2 should read:

"2. Believe this formula should meet GOJ needs and in any event tracks the Article III of the Treaty of Peace and therefore would be acceptable to all contracting States to that Treaty. Civil Administration Proclamation No. 27 is not applicable since it applied solely to internal administrative needs between the United States and GOJ."

**WORKING PAPER**

*W. W. M. f*

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In the event there is difficulty in coupling Article I (1) and (2), then Article I (2) should be rewritten as follows:

"For the purpose of this Agreement, the term 'the Ryukyu Islands and the Daito Islands' is understood to mean those islands, referred to as Nansei Shoto south of 29° north latitude, as set forth in Article 3 of the Treaty of Peace with Japan signed at the city of San Francisco on September 8, 1951."

By way of comment, Article I (1) is not appropriate because it refers to the United States relinquishing "all rights and interests" and Japan assuming "full responsibility and authority." The United States did not receive "rights and interest" but instead received the rights set forth at the end of Article III.

SIGNED

Harry H. Almond, Jr.  
Office of Assistant General Counsel  
International Affairs

CC: Mr. W. Solf, JAG-A ←

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SECRET



Department of State

TELEGRAM

INDICATE:  
 COLLECT  
 CHARGE TO

APPROVED BY  
FROM THE GENERAL  
REGISTRATION OFFICE

DISTRIBUTION

ACTION: Amembassy TOKYO

INFO: HICOMRY  
CINCPAC

REF: A. Meyer/Aichi Memcon Feb 1, 1971  
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SUBJECT: OKINAWA REVERSION: General Agreement

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DRAFTED BY: EA/J:HM McElroy:bd	DRAFTING DATE: 3/4/71	TEL. EXT. 23152	APPROVED BY: EA/J-Richard A. Ericson, Jr.
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CLEARANCES:

DOD : REGRADED UNCLASSIFIED  
L/EA : ORDER SEC ARMY BY TAG PER 5



Classification

Department of State

TELEGRAM

INDICATE:  
 COLLECT  
 CHARGE TO

DISTRIBUTION

ACTION: Amembassy TOKYO

-2-

East Longitude; ~~127~~ 27 degrees North Latitude, 131  
~~degrees 50 minutes East Longitude; 27 degrees North~~  
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28 degrees North Latitude, 128 degrees 18 minutes East  
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2. This formula: (1) meets basic GOJ concern (2)  
clearly delineates area now administered by US and over  
which USG has agreed to relinquish administrative rights  
(3) permits agreement itself to follow Article 3 language  
more closely and (4) does not involve USG in question  
of ultimate sovereignty.

END

DRAFTED BY:

DRAFTING DATE:

TEL. CRT.:

APPROVED BY:

CLEARANCES:

# Red China Japan Claim Oil Islands

By Selig S. Harrison

Washington Post Foreign Service

TOKYO, Dec. 4—The first overt territorial dispute between Japan and Communist China since World War II erupted today with a Peking claim to the Senkaku Islands north of Taiwan.

Peking, Tokyo and the Nationalist Chinese regime in Taipei have all been eyeing the rich undersea oil reserves discovered last year near the Senkakus.

Until today, Japan and the Nationalists have been carrying on a private quarrel over the islands while Peking has watched silently from the sidelines.

Reacting promptly to a Radio Peking broadcast laying claim to the islands, Foreign Minister Kiichi Aichi told a news conference that the Senkakus "without doubt" belong to Japan and "there is no reason why Japan should negotiate with any foreign country on the matter."

See JAPAN, A10, Col. 1

# Japan, Red China Argue Ownership of Oil Islands

JAPAN, From A1

The conflict between Tokyo and Taipei followed unilateral action this summer by the Nationalist government granting concessions to the Senkaku Islands, a series of adjacent rocks in the East China Sea. Gulf, Amoco and other oil firms.

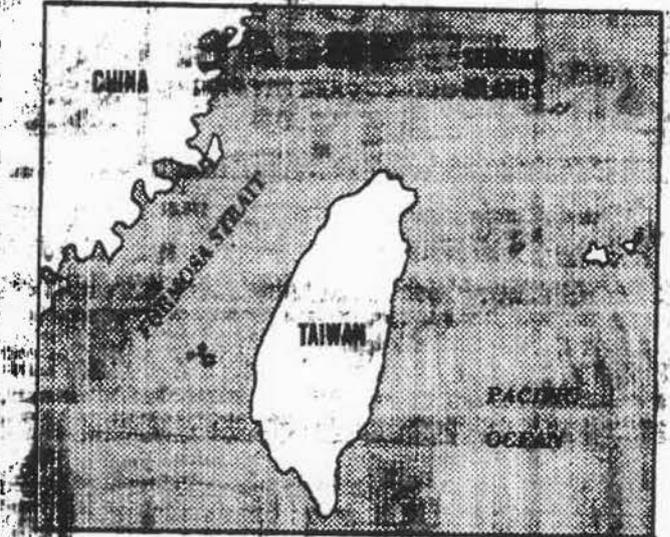
The Senkaku concessions are believed to contain oil reserves of more than 100 million tons. Peking has bitterly protested against the Taiwan moves, contending that the islands are part of the Nansei group in the Ryukyuan chain and will revert back to Japanese control under the Okinawa agreement with the United

States has supported the Japanese argument that the islands are part of the Ryukyuan area, now under American jurisdiction. Ryukyuan patrol boats "acting in concurrence" chased Communist fishing boats from the Senkaku area in late September.

While the territorial dispute between Tokyo and Taipei is still pending, "tripartite economic liaison committee" linkages between South Korea, Nationalist China and Japan mapped a possible "cooperative approach" to the development of undersea oil reserves in the East China Sea at a meeting in Seoul on Nov. 16.

This was widely regarded at the time as likely to trigger Peking reaction.

Trade ministry officials publicly questioned whether it was wise for Japan to cooperate with Taiwan, warning that this would be "a direct invitation to China to assert its



December 5, 1970

The Washington Post

territorial claims in the entire East China Sea."

The Peking broadcast pointed to the new committee as evidence of "efforts by the Japanese rulers to step up the militarization of the Japanese economy, which increases their need of strategic goods, especially petroleum."

This "new act of aggression committed by the United States and Japanese reactionaries" in league with the Seoul and Taipei regimes would provoke "great indignation" in China and North Korea, the radio declared, "and if the U.S. and Japanese do not withdraw their sinister claws they will eat the bitter fruit of their own making."

Japanese government sources implied that statements by Aichi in recent days seeking ambassadorial talks with Peking might have been partly inspired by expectations of a reaction to the Nov. 16 meeting. These sources

that the Japanese overtures for talks showed a desire for friendly relations with Peking.

The liaison committee linked up two previously existing groups, the Japan-South Korea Cooperation Committee and the Japan-Nationalist China Cooperation Committee.

Both of these groups were fathered by former Prime Minister Nobusuke Kishi and were described by the Asahi at the time of the meeting last month as "strongly anti-Communist and anti-Peking in their general tone."

The Asahi observed that the proposed cooperation in oil prospecting "is certain to arouse the ire of the Peking government, which, while maintaining silence so far, has a definite interest and its own claims in the area to be developed."

Taiwan concession zones run north for a distance of more than 525 miles and overlap at their northernmost point with South Korean concessions.

All of these zones lie within the continental shelf extending from China and are claimed by the Nationalists as a regime asserting jurisdiction over the mainland.

The Senkakus hold particular significance for Japan because possession of these islands would give Japan a legal basis for claiming a share in exploitation of the oil reserves on the continental shelf. The Senkakus are the only islands in the Ryukyuan chain falling within the shelf area.

NUMBER <i>Secret</i>		FROM	DATE RECEIVED	CLERK	FILE	SUSPENSE DATE
SUMMARY (Type file number, source, date and subject or short title) <i>S Mar 71, Fremont memo to DC Baldwin Okie Rev: Gen Agent List 1 w/enc</i>						
R O U N G	TO	TO	TO	TO	TO	TO
	DATE	DATE	DATE	DATE	DATE	DATE
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DA FORM 1203 (6-PART)  
1 SEP 59

PREVIOUS EDITIONS  
OF THIS FORM ARE  
OBSOLETE

CLASSIFIED DOCUMENT MAIL CONTROL RECORD  
AND RECEIPT  
(AR 380-6)

1

*Agreement  
Art I  
Mar Ch 8  
1971*



DEPARTMENT OF THE ARMY  
OFFICE OF THE UNDER SECRETARY  
WASHINGTON, D.C. 20310

*M. O'F*

*Mr. McL...*

8 March 1971

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

*COF*  
MEMORANDUM FOR BG BALDWIN, DIRECTOR, INTERNATIONAL  
AND CIVIL AFFAIRS, ODCSOPS

SUBJECT: Okinawa Reversion: General Agreement Article 1

Reference is made to the memorandum of 22 February 1971  
from this office, subject as above.

We have received this date the attached draft message from  
State proposing the use of an agreed minute to cover the question of  
geographic boundaries of the islands being returned to Japanese  
administration. This replaces the draft accompanying the referenced  
memorandum.

Your views on the latest proposal are requested.

Attachment  
a/s

*E. O. Freimuth*  
E. O. Freimuth  
ODUSA(LA)

054

**SECRET**

8 March 1971

**MEMORANDUM FOR BG BALDWIN, DIRECTOR, INTERNATIONAL  
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Attachment  
a/s

E. O. Freimuth  
ODUSA(IA)

**SECRET**

~~CONFIDENTIAL~~  
~~SECRET~~

R-44

CLASSIFIED BY ~~3/27/71~~  
SUBJECT TO GENERAL DECLASSIFICATION Mr. Mills/mes/50221  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON 3/27/71

OPS IA RA

10 MAR 1971

MEMORANDUM FOR: DEPUTY UNDER SECRETARY OF THE ARMY  
(INTERNATIONAL AFFAIRS)

SUBJECT: General Reversion Agreement—Draft Article I (U)

1. (S) This is in reference to Mr. Freimuth's memorandum of 8 March with which he forwarded for comments the inclosed Department of State draft message (incl 1) regarding Article I of the General Reversion Agreement. It is noted that the inclosed draft message replaces the initial draft that was forwarded with Mr. Freimuth's memorandum of 22 February (incl 2).
2. (S) Both of the State Department messages are essentially the same; the more recent revised version (incl 1) also incorporates the geographical coordinates of the Ryukyus, as published in Civil Administration Proclamation No. 27, but unlike the initial draft message (incl 2), it proposes to add the metes and bounds description in an agreed minute to the general reversion agreement, rather than revise the language of Article I. In this connection, it is noted that the wording of the last sentence of both proposed drafts appears to confirm that there has been no change in the USG policy of not becoming involved in the question regarding ultimate sovereignty over the Senkakus. If such is the case, it would appear inconsistent to apply the metes and bounds description of Civil Administration Proclamation No. 27 since it is our opinion that the proposed language tends to involve the USG in the question of ultimate sovereignty. The fact that the Senkakus are not mentioned by name is not significant; the effect is the same as if they had been. It is not our purpose here to inject our opinion as to which of our allies has sovereignty over the Senkakus; rather we wish to point out that the proposed language appears to conflict with our policy of remaining neutral in the controversy.
3. (S) In reviewing the references cited in the inclosed drafts, it appears that the GOJ is looking for a change in the language of Article I that would confirm the historical relationship between the Senkakus and Japan. The Army Map Service Gazetteer to Maps

**WORKING PAPER**

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OPS IA RA

SUBJECT: General Reversion Agreement--Draft Article I (U)

of the Ryukyu-Retto and Ogasawara-Gunto, published in October 1944, does state that the Senkakus were part of Yaeyama-gun (county) of Okinawa-ken (prefecture). Whether such historical relationship survived the Cairo Declaration, the Potsdam Proclamation and the Treaties of Peace depends on the construction to be given to these documents. We should point out that the reference to the Ryukyu Islands and the Daito Islands in the original draft Article I can be read as limiting the territorial scope of the agreement to those island groups. Such may be regarded by the GOJ as inimical to its interests and as favoring the ROC. Conversely, the language in paragraph 1 of Article I, "also known as 'Okinawa,'" taken in the light of the foregoing relationship of the Senkakus and "Okinawa" prefecture appears to imply support for the GOJ's claim. The term "Okinawa" is not used in Article 3 of the Peace Treaty. However, such language is found in the original draft General Reversion Agreement.

4. (S) We would recommend that language which more clearly defines the purpose of the reversion agreement be included in Article I. Such language as might be specifically directed at showing that the US is relinquishing all of its rights and interests under Article 3 of the Peace Treaty would appear to be satisfactory to the GOJ while preserving the neutrality of the US with respect to the Senkakus controversy. This could be accomplished by deleting the phrase "With respect to the Ryukyu Islands and Daito Islands" in paragraph 1 of the draft Article I, deleting paragraph 2, and by making appropriate changes in paragraph 1. Article I would then read as follows:

"The United States of America relinquishes in favor of Japan all its rights and interests under Article 3 of the Treaty of Peace with Japan signed at the City of San Francisco on September 8, 1951, effective as of the date of entry into force of this agreement."

"Japan, as of such date, assumes full responsibility and authority for the exercise of all and any powers of administration, legislation, and jurisdiction exercised by the United States as sole administering authority under Article 3 of the Treaty of Peace with Japan."

~~CONFIDENTIAL~~

OPS IA RA

SUBJECT: General Reversion Agreement--Draft Article I (U)

5. (S) Therefore, based on our assumption that the policy of the US has not changed on the matter of remaining neutral on the Senkakus issue, we would not agree with the use of metes and bounds description as contemplated in the inclosed State Department draft messages. If, contrary to our assumption on this question, the Department of State has elected to adopt a different policy, then this is a new question which should be subjected to formal DOD review.

2 Incl

1. Draft STATE DEPT msg  
dtd 4 Mar 71
2. Draft STATE DEPT msg  
dtd 18 Feb 71

CLARKE T. BALDWIN, JR.  
Brigadier General, GS  
Director, International and  
Civil Affairs, ODCSOPS

JAMES A. MUNSON  
Brigadier General, GS  
Deputy Director, International  
and Civil Affairs, ODCSOPS

44

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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ZNR UUUUU

R 080140Z MAR 71

FM HICOM OKINAWA RYIS //HCRI-LN//  
TO RUEADWD/CA //DUSA (IA), DAMO-DAR, DAIO//  
INFO RUEHC/SECSTATE  
RUEIKO/AMEMB TOKYO  
RUHHHQA/CINCPAC  
UHHRGA/CINCUSARPAC  
RUADKEA:CMDR 313TH AD  
RUYSAA/COMFLEACTS  
RUADAJA/CG III MAF  
RUADAJA/CG MARCORB  
RUMMOPA/COMUSJAPAN  
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CLASSIFIED BY \_\_\_\_\_  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

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UNCLAS

SUBJ: GRI LEGISLATIVE RESOLUTIONS: SENKAKUS

1. FOLLOWING IN PARAGRAPHS 2 AND 3 ARE INFORMAL USCAR TRANSLATIONS OF RESOLUTIONS REAFFIRMING JAPANESE SOVEREIGNTY OVER THE SENKAKUS ISLANDS UNANIMOUSLY ADOPTED 3 MARCH BY GRI LEGISLATURE:

2. TO USG:

RESOLUTION CONCERNING TERRITORIAL PROBLEM OF  
SENKAKU ISLANDS

THE LEGISLATURE OF THE GOVERNMENT OF THE RYUKYU ISLANDS CLARIFIED THE WILL FO THE PREFECTURAL PEOPLE ON 31 AUGUST 1970 WITH ITS RESOLUTION DECLARING THAT THE SENKAKU ISLANDS ARE THE INDIGENOUS TERRITORY OF JAPAN AND BELONG TO THE ADMINISTRATIVE JURISDICTION OF AZA-TOMOSHIRO, ISHIGAKI CITY, YAEYAMA.

AT THIS TIME, WHEN REVERSION OF OKINAWA TO THE HOMELAND HAS BEEN SCHEDULED FOR 15 MAY THIS YEAR, THE GOVERNMENT OF THE PEOPLE'S REPUBLIC OF CHINA CONDEMNED JAPAN'S DOMINION OF THE ISLANDS ACCORDING TO RADIO BROADCAST OF NEW CHINA NEWS AGENCY ON 12 JANUARY AND THE CENTRAL DAILY NEWS REPORTED ON 21 FEBRUARY THAT THE GOVERNMENT OF REPUBLIC OF CHINA HAD DECIDED THAT THE SENKAKU ISLANDS WOULD COME UNDER THE JURISDICTION OF OLAN HIEN AND THAT THE ILAN HIEN OFFICE WAS PREPARING FOR DISPATCH OF A SUREVEY TEAM IN MARCH AND ESTABLISHING A CONTROL OFFICE THERE.

HOWEVER, THE AGREEMENT BETWEEN THE UNITED STATES OF AMERICA AND JAPAN CONCERNING THE RYUKYU ISLANDS AND THE DAITO ISLANDS,

DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

AND THE AGREED MINUTES OF THE AGREEMENT, DEFINES THE TERRITORIAL BOUNDARY OF THE RYUKYU ISLANDS AND THE DAITO ISLANDS. CONSEQUENTLY, IT IS AN OBVIOUS FACT THAT THE SENKAKU ISLANDS BELONG TO THE TERRITORY OF JAPAN, LEAVING NO ROOM FOR DISPUTE ON THE TERRITORIAL RIGHTS.

THE LEGISLATURE OF THE GOVERNMENT OF THE RYUKYU ISLANDS THEREFORE AGAIN REGISTERS ITS PROTEST AGAINST THE WRONGFUL CLAIMS OF THE GOVERNMENTS OF REPUBLIC OF CHINA AND PEOPLE'S REPUBLIC OF CHINA AND REQUESTS IMMEDIATE ACTION TO STOP SUCH CLAIMS.

RESOLVED ON THIS 3RD DAY OF MARCH 1972.

ADDRESSED TO:

PRESIDENT, UNITED STATES  
SECRETARY, DEPARTMENT OF STATE  
HIGH COMMISSIONER OF THE RYUKYU ISLANDS

3. TO GOJ:

RESOLUTION CONCERNING TERRITORIAL PROBLEM OF  
SENKAKU ISLANDS

THE LEGISLATURE OF THE GOVERNMENT OF THE RYUKYU ISLANDS ADOPTED A "RESOLUTION CONCERNING TERRITORIAL PROBLEM OF THE SENKAKU ISLANDS" AS ENCLOSED HERewith ON 3 MARCH 1972. IT IS STRONGLY REQUESTED THAT THE HOMELAND GOVERNMENT CONDUCT STRONG DIPLOMATIC NEGOTIATIONS WITH THE GOVERNMENT OF THE UNITED STATES, PEOPLE'S REPUBLIC OF CHINA AND REPUBLIC OF CHINA FOR MATERIALIZATION OF THE PREFECTURAL PEOPLE'S REQUEST REFLECTED IN THE AFOREMENTIONED RESOLUTION.

RESOLVED ON THIS 3RD DAY OF MARCH 1972.

LEGISLATURE  
GOVERNMENT OF THE RYUKYU ISLANDS

ADDRESSED TO:

PRIME MINISTER, JAPAN  
MINISTER, FOREIGN AFFAIRS MINISTRY  
DIRECTOR GENERAL, PRIME MINISTER'S OFFICE

BY

#0560

MAN

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DAMO 8// DAIO 3, DAJA 4, DAMI 8, SAOSA 3, PTC SVC CLK 1, JCS R

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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R 111047Z MAR 71  
FM JCS  
INMEDI RUFADWD/CSA  
RUENAAA/CNO  
R 110919Z MAR 71

FM AMEMBASSY TOKYO  
TO RUHHHQA/CINCIPAC  
INFO RUEKK  
S/SECDEF  
RUEKJCS/JCS  
RUADJKA/COMUSJAPAN  
RUADADA/HICOMRY  
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CLASSIFIED BY \_\_\_\_\_  
SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Apr 77

~~CONFIDENTIAL~~ TOKYO 2202  
SECDEF FOR ASD/ISA; JCS FOR DJS. FROM USMILRONT.  
SUBJ: OKINAWA/TAIWAN ADIZ BOUNDARY LINE  
1. IN COURSE OF OKINAWA DEFENSE NEGOTIATIONS JAPAN SIDE  
RAISED SUBJECT ISSUE POINTING OUT UNDESIRABLE FEATURE OF  
ADIZ LINE (COINCIDENT WITH 120-00 DEGREES EAST LONGITUDE)  
BISECTING YONAGUNI-JIMA, ONE OF THE WESTERNMOST ISLANDS IN  
THE RYUKYUS. IT IS SIGNIFICANT THAT THE ISLAND'S ONLY  
AIRFIELD IS WITHIN THE TAIWAN ADIZ. JSD LEVEL NEGOTIATORS  
HAVE EXPRESSED A STRONG DESIRE THAT US TAKE ACTION TO RELOCATE  
THE ADIZ LINE OFFSHORE TO THE WEST BEFORE THE GOJ ASSUMES  
ADMINISTRATIVE CONTROL OF THE RYUKYUS.  
2. ALTHOUGH GRANTED ADIZ LINES NOT NECESSARILY  
RESPECTORS OF TERRITORIAL BOUNDARIES, IT APPEARS THAT GOJ  
WISHED TO PRECLUDE CONFRONTATION WITH GRC OVER POSSIBLE  
ISSUE, PARTICULARLY IN VIEW OF SENKAKUS ISSUE. JAPANESE  
DEFENSE NEGOTIATORS HAVE FOUND NO COMFORT IN FACT THAT EXISTING  
OKINAWA/TAIWAN ADIZ ARRANGEMENT HAS BEEN ENTIRELY SATISFACTORY  
AND, THEY HAVE URGED THAT WE ACT ON THEIR REQUEST.  
3. RECOMMEND ABOVE REQUEST BE CONSIDERED AT APPROPRIATE  
LEVEL. GP4.  
MEYER  
BT  
#8133  
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ADDED DISTR: DCSOPS (PER SCD REVIEW)

ACTION: DCSOPS  
DISTR: OSA, ACSI, TJAG

ADDED DISTR: OCSA (PER REF IN AMEMB TAIPEI, 230443Z MAR 71)

110919Z MAR 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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RTTCZYUW RUHHHQA0010 0910051-CCCC--RUEADWD.  
ZNY CCCCC

R 010111Z APR 71  
FM CINCPAC  
INFO DA

GA

R 151846Z MAR 71  
FM ADMIN CINCPAC  
TO RHATAAA/COMUSTDC  
INFO RUEHTP/AMEMBASSY TAIPEI  
RUEIKO/AMEMBASSY TOKYO  
RUADJKA/COMUSJAPAN  
RUADADA/HICOMRY  
RUHHABA/CINCPACAF  
BT

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SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Dec 77

~~CONFIDENTIAL~~  
OKINAWA/TAIWAN ADIZ BOUNDARY LINE (U)

A. AMEMBASSY TOKYO 2202/110919Z MAR 71 (PASEP)  
1. REF A ADVISES OF GOJ DESIRE TO HAVE OKINAWA/TAIWAN ADIZ  
LINE RELOCATED TO THE WEST PRIOR TO OKINAWA REVERSION TO  
INCLUDE YONAGUNI-JIMA WITHIN THE OKINAWA ADIZ.  
2. GOJ INTEREST IN RESOLVING THIS CONFLICT IN AIRSPACE  
CONTROL BEFORE REVERSION IS UNDERSTANDABLE. THE PHYSICAL  
ADJUSTMENT OF AN ADIZ IS RELATIVELY SIMPLE; HOWEVER, THE  
SENSITIVITIES RESULTING FROM OKINAWA REVERSION AND THE  
SOVEREIGNTY DISPUTES OVER THE SENKAKUS SUGGEST THAT THIS  
PROPOSAL BE CAREFULLY ASSESSED PRIOR TO BEING PROPOSED TO  
THE ROC. REQUEST YOU PROVIDE CINCPAC WITH COMUSTDC/AMEMBASSY  
TAIPEI COORDINATED COMMENTS AND RECOMMENDATIONS CONCERNING  
RELOCATION OF THE ADIZ AS SUGGESTED BY THE GOJ.

*by mar 1971*

GP-4  
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*CINCPAC is understandable & simple = 3/23/71*

NOTE: REF IS AMEM TOKYO 110919Z MAR 71 DCSOPS

ACTION: DCSOPS  
DISTR : OCSA, OSA, DCSLOG, ACSI, TJAG

151846Z MAR 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

RYTCSD105 QS#3415 REUP 313093 0771100  
RTEZYUW RUADBQA4567 0771009-EEEE--RUEADWD.

ZNY EEEEE  
R 180810Z MAR 71  
FM HICOMRYIS OKINAWA RYIS  
TO RUEADWD/DA  
INFO RUEAIIA/CIA

*M. Mel*



UNCLAS E F T O FOUO  
HCRI-LE  
DA FOR DCSOPS IA RA  
SUBJ: LAND RENTAL INQUIRY  
A. YOUR 172038Z MAR 71

USG (NAVY) LEASES THE ISLAND OF KOBE SHO, CONSISTING OF 216.01 ACRES AND LOCATED IN SENKAKU GROUP, FOR BOMBING AND GUNNERY RANGE. FY71 LAND RENTAL OF \$11,104.80 PAID TO REGISTERED OWNER ZENJU KOCA. HE IS REPORTED OWNER OF 3 OTHER ISLANDS IN SENKAKU GROUP. ISLAND OF SEKIBI SHO, LOCATED IN SENKAKU GROUP, ALSO USED BY NAVY FOR SHIP-TO-SHORE AND AIR-TO-GROUND RANGE BUT NO LAND RENTAL PAID AS THIS ISLAND IS FORMER JAPANESE STATE PROPERTY AVAILABLE TO USG WITHOUT COST. USG NOT INVOLVED IN LEASE OF PRIVATE PROPERTY IN SENKAKU AREA OTHER THAN FOR KOBE SHO.  
REMOVE PROTECTIVE MARKING FOUO 1 MAR 72

BT  
#4567  
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ACTION: DCSOPS  
DISTR : OSA, TJAG

180810Z MAR 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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RTTEZYUW RUADBQA5341 0861000-EEEE--RUEADWD.

ZNY EEEEE  
R 270330Z MAR 71

FM HICOM OKINAWA RYIS  
TO RUEADWD/DA  
INFO RUEHC/SECSTATE  
RUEHTP/AMEMB TAIPEI  
RUEIKO/AMEMB TOKYO  
RUHHQA/CINCPAC  
RUHHRGA/CINCUSARPAC

BT  
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DA FOR ODCSOPS IA RA AND GEN. LAMPERT, STATE FOR ERICSON.  
SUBJ: CONTROL OF ILLEGAL ENTRY INTO SENKAKUS

1. IN RESPONSE TO A REQUEST BY GRI POLICE FOR GUIDANCE, A MEETING WAS HELD T USCAR ON 24 MARCH ATTENDED BY A GRI POLICE DELEGATION, HEADED BY CHIEF ARAKAKI, AND BY DIRENTORS OF USCAR PUBLIC SAFETY AND LEGAL DEPTS. PURPOSE OF MEETING WAS TO ESTABLISH A POLICY FOR CONTRDL OF TAIWANESE FISHING VESSESL FOUND POACHING IN WATERS OF YONAGUNI ISLAND AND IN SENKAKU GROUP. THIS GUIDANCE

PADE 2 RUADBQA5341 E F T O FOUO  
REQUESTED BECAUSE NEW FISHING SEASON STARTS 1 MAY AND GRI POLICE ANTICIPATING AN INCREASE IN INCIDENTS INVOLVING TAIWANESE VESSELS.

2. CHIEF ARAKAKI BEGAN BY STATING THAT GRI POLICE WILL CONTINUE TO WARN ILLEGAL FISHERMEN THAT THEY ARE IN GRI TERRITORIAL WATERS AND ORDER THEM TO LEAVE AREA. PERSONS FOUND ON SHORE IN THE SENKAKUS WILL BE ARRESTED AS IN PAST YEARS. HE THEN REQUESTED GUIDANCE ON ACTION TO BE TAKEN SHOULD VESSELS REFUSE TO DEPART DESPITE WARNINGS OR IN EVENT A FOREIGN PATROL VESSEL SHOULD BE FOUND IN THE AREA.

3. IT WAS AGREED THAT GRI POLICE WOULD CONTINUE PAST PRACTICE OF WARNING INTRUDING VESSELS AND REQUESTING THEM TO LEAVE AND OF ARRESTING FISHERMEN FOUND ON SHORE. WITH RESPECT TO VESSELS REFUSING TO LEAVE AREA OR FOREIGN PATROL VESSELS IT WAS AGREED THAT POLICE WOULD REPORT ALL AVAILABLE INFORMATION SUCH AS IDENTITY, DESCRIPTION OF VESSEL ND NUMBER OF CREW MEMBERS OBSERVED TO USCAR. USCAR OFFICIALS POINTED OUT THAT INITIAL ACTION WILL PROBABLY BE TAKEN THROUGH DIPLOMATIC CHANNELS AND THEREFORE ANY CONFRONTATION SHOULD BE AVO DED AND PUBLICITY ON SUCH

270330Z MAR 71

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STAFF COMMUNICATIONS DIVISION

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INCIDENTS WITHHELD UNTIL PROPER COORDINATION BETWEEN GRI AND  
USCAR HAS BEEN ACHIEVED.

4. CHIEF RAKAKI STATED THAT AN OPERATIONAL ORDER WILL BE PREPARED  
FOR THE CHIEF OF YAEYAMA POLICE STATION REFLECTING POLICY  
DEVELOPED AT MEETING. ORDER WILL BE CLEARED WITH USCAR IN  
DRAFT BEFORE IT IS DISPATCHED TO YAEYAMA. WE WILL PROVIDE  
TEXT AND COMMENTS TO ADDRESSEES FOR APPROVAL PRIOR TO CLEARING  
ORDER FOR GRI. CHIEF RAKAKI CONCLUDED MEETING BY REQUESTING  
THAT EFFORTS BE MADE PRIOR TO BEGINNING OF FISHING SEASON  
TO HAVE GRC CONTROL INTRUSION BY ITS FISHERMEN.

5. THERE MIGHT AT THE LEAST BE VALUE IN EMBASSIES TOKYO AND TAIPEI  
ADVISING GOJ AND GRC RESPECTIVELY OF STEPS BEING TAKEN  
LOCALLY TO AVOID CONFRONTATION DURING COMING FISHING SEASON.

6. PROTECTIVE MARKINGS MAY BE REMOVED 1 APR 1972.

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ACTION: DCSOPS  
DISTR : OSA, ACSI, TJAG, CIA

270330Z MAR 71  
PAGE 2

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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AFAC

VZCZCSCD332 QS#D639 REUP 330897 0881129  
PTTUZYUW RUADBOA5457 0881020-UUUU--RUEADWD.

ZNR UUUUU

P 290805Z MAR 71

FM HICOM OKINAWA RYIS  
TO RUEADWD/DA  
RUEHC/SECSTATE  
INFO RUEIKD/AMEMB TOKYO  
RUEHTP/AMEMB TAIPEI  
RUHHQA/CINCPAC  
RUHHRGA/CINCUSARPAC  
BT

UNCLAS

HCRI-LN

DA FOR DCSOPS IA RA. STATE FOR ERICSON.

SUBJ: SENKAKUS: RYUKYU UNIVERSITY SURVEY TEAM

A. HICOMRY 080805Z OCT 70

1. RYUKYU UNIVERSITY SURVEY TEAM OF 10 MEN DEPARTED NAHA  
29 MARCH FOR SURVEY UNTIL 13 APRIL OF UOTSURIJIMA, KITA AND  
MINAMI KOUJIMA, KOBISHO AND SEKIBISHO. USCAR WAS FORMALLY  
ADVISED OF THIS SURVEY BY LETTER DATED 27 MARCH 1971 FROM THE  
PRESIDENT OF RYUKYU UNIVERSITY.

2. PURPOSE OF SURVEY IS TO INVESTIGATE BIOLOGICAL, CHEMICAL  
AND GEOLOGICAL ASPECTS OF THE SENKAKUS. VISIT WAS ORIGINALLY  
SCHEDULED FOR 29 SEPT-7 OCT 1970 BUT WAS CANCELLED DUE TO  
INCLEMENT WEATHER.

3. COMPETENT USN AUTHORITIES HAVE BEEN CONTACTED TO ASSURE  
NO FIRING PRACTICE WILL TAKE PLACE ON KOBISHO OR SEKIBISHO  
RANGES DURING PERIOD OF TEAM VISIT. GRI POLICE HAVE NOT BEEN  
APPROACHED FOR ASSISTANCE AND NO POLICE PARTICIPATION IS  
PLANNED.

BT

#5457

NNNN

ACTION: DCSOPS  
DISTR : OSA, ACST, TJAG, OSD/JCS, CIA

290805Z MAR 71

X

R-44

~~CONFIDENTIAL~~  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

ACTION  
READ  
INFO  
CFC  
LA  
CM  
MCC

VZCZCSCD458 QS#4410 REUP 343766 0942236  
RATCZYUW RUEKAAA9263 0942159-CCCC--RUEADWD.  
ZNY CCCCC  
R 042159Z APR 71  
FM ANMCC  
INFO RUEADWD/CSA  
RUEFHQA/CSAF  
RUENAAA/CNO  
RUEOFIA/MCCC  
R 042104Z APR 71

*GA*

FM CINCPAC  
TO RUEKJCS/JCS  
INFO RUEIKO/AMEMBASSY TOKYO  
RUEHTP/AMEMBASSY TAIPEI  
RUHHBRA/CINCPACFLT  
RUHHADA/CINCPACAF  
RUADJKA/COMUSJAPAN  
RHATAAA/COMUSTDC  
RUAQADA/HICOMRY  
BT

CLASSIFIED BY \_\_\_\_\_  
SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Dec 97

~~CONFIDENTIAL~~

OKINAWA/TAIWAN ADIZ BOUNDARY LINE (U)  
A. AMEMBASSY TOKYO 2202/110919Z MAR 71  
B. AMEMBASSY TAIPEI 1285/210443Z MAR 71 PASEP  
1. REF A ADVISED OF GOJ DESIRE TO HAVE OKINAWA/TAIWAN ADIZ  
LINE RELOCATED TO THE WEST PRIOR TO OKINAWA REVERSION TO  
INCLUDE THE RYUKYUAN ISLAND OF YONAGUNI-JIMA WITHIN THE  
OKINAWA ADIZ. REF B INDICATED PROBABLE STRONG RESISTANCE  
FROM GRC TO ANY SUGGESTION THAT THE ADIZ LINE BE MOVED TO  
THE WEST AND ADVISED THAT PRESENT ADIZ LINE SHOULD BE  
MAINTAINED UNTIL AFTER OKINAWA REVERSION AT WHICH TIME THE  
ISSUE COULD BE SETTLED BETWEEN GOJ AND GRC.  
2. GRC SENSITIVITY OVER THE UNRESOLVED SENKAKUS ISSUE IS  
RECOGNIZED AND CINCPAC AGREES THAT RESISTANCE COULD BE  
EXPECTED FROM THE GRC TO A PROPOSAL FOR MOVING THE ENTIRE  
ADIZ LINE TO THE WEST. HOWEVER, IF LEFT UNRESOLVED, THIS  
ADIZ ISSUE WOULD BE ONE ADDITIONAL IRRITANT IN GOJ-GRC  
RELATIONS RESULTING FROM OKINAWA REVERSION AND COULD  
CONTRIBUTE TO REDUCED REGIONAL COOPERATION. THEREFORE, IT  
SEEMS IN THE U.S. INTEREST TO TRY TO ALLEVIATE THIS SIT-  
UATION UNDER TERMS AGREEABLE TO BOTH THE GOJ AND GRC PRIOR

*Bill* *12*

042104Z APR 71

X

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~~CONFIDENTIAL~~  
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~~CONFIDENTIAL~~  
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DEPARTMENT OF THE ARMY.  
STAFF COMMUNICATIONS DIVISION

TO REVERSION OF THE RYUKYUS.  
3. THE SENSITIVITY OF ADJUSTING THE ENTIRE ADIZ TO THE WEST IS RECOGNIZED; HOWEVER, THERE IS AN ALTERNATIVE WHICH IS WORTHY OF PROPOSING TO THE GRC THROUGH THE NORMAL AIR DEFENSE ORGANIZATION USED FOR COORDINATING ADIZ PROCEDURES. THIS ALTERNATIVE WOULD ADJUST THE EXISTING ADIZ ONLY IN THE REGION OF YONAGUNI ISLAND BY PROVIDING FOR AN ARC TO THE WEST AROUND THE ISLAND NOT LARGER THAN THAT NECESSARY TO ENCOMPASS WHAT WILL BECOME GOJ SOVEREIGN AIRSPACE FOLLOWING REVERSION. THIS WOULD REMOVE THE IRRITANT TO THE GOJ OF HAVING SOVEREIGN AIRSPACE PARTIALLY CONTROLLED BY THE GRC WHILE LOCALIZING THE ADIZ ADJUSTMENT TO AN AREA IN WHICH THE GRC HAS NO LEGAL BASIS FOR SOVEREIGN CLAIMS.  
4. IN VIEW OF THE POSSIBLE SENSITIVITY OF THIS ISSUE REPORTED BY REF B, REQUEST WASHINGTON APPROVAL BE OBTAINED TO PERMIT AN APPROACH TO THE GRC ON THE PROPOSED ADIZ RELOCATION THROUGH NORMAL U.S.-GRC AIR DEFENSE COORDINATING CHANNELS.

GP-4  
BT  
#9263  
NNNN

*localizing the ADIZ*

*1-12  
12 Feb 71  
27-27*

NOTE: A IS TOKYO (110919Z MAR 71) DCSOPS  
B IS AMB TAIPEI (210443Z MAR 71) DCSOPS

ACTION: DCSOPS  
DISTR: OCOFSA, OSA, DCSLOG, TJAG

042104Z APR 71  
PAGE 2

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~~CONFIDENTIAL~~  
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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD308 QS#E359 REUP 345600 0960301  
RATCZYUW RUEKJCS8014 0960300-CCCC--RUEADWD.  
ZNY CCCCC

R 060300Z APR 71  
FM JCS

INFO RUEADWD/CSA  
RUENAAA/CNO

R 052343Z APR 71

FM SECSTATE WASHDC  
TO RUEHTP/AMEMBASSY TAIPEI 6625  
RUEIKO/AMEMBASSY TOKYO 3060  
INFO RUADADA/HICOMRY  
RUHHHQA/CINCPAC  
RUMJDH/AMCONSUL HONG KONG 5413

BT

C O N F I D E N T I A L STATE 057191  
NOFORN

SUBJ: SENKAKU ISLANDS DISPUTE

REF: (A) HICOMRY 080015Z JAN 71; (B) STATE 012669;  
(C) TOKYO 868; (D) TAIPEI 1507; (E) TOKYO 3054

1. AMBASSADOR MAY MAKE FOLLOWING REPLY TO ACTING FONMIN YANG:  
(A) EMBASSY TOKYO LAST JANUARY SUGGESTED TO JAPANESE  
FOREIGN MINISTRY THAT GOJ POSTPONE PLANS TO USE ITS AID FUNDS  
TO BUILD WEATHER STATION ON SENKAKUS UNTIL AFTER REVERSION AND  
POINTED OUT NEEDLESS INCREASE IN TENSION STATION COULD CAUSE.  
(REFS A AND C REPEATED TO TAIPEI APRIL 5).

(B) GOJ GAVE NO ASSURANCES ON THIS POINT, BUT IT HAS  
NOT RAISED MATTER OF STATION SINCE OUR REPR ENTATIONS OR, TO  
OUR KNOWLEDGE, MOVED FORWARD WITH PLAN.

(C) IT WAS NEVER CONTEMPLATED THAT A JAPANESE REPEAT  
JAPANESE STATION BE BUILT ON SENKAKUS. RATHER, GOJ HAS  
OFFERED GRI FUNDS FOR CONSTRUCTION OF A GRI STATION.

(D) WE CANNOT AUTHORIZE RELEASE OF ANY OF ABOVE INFORMA-  
TION TO PUBLIC. IF MATTER PUBLICIZED, GOJ WOULD UNDOUBTEDLY  
FACE, AND PROBABLY HAVE TO GIVE INTO, POPULAR PRESSURE  
TO COMMIT ITSELF TO CONSTRUCT STATION.

2. BEGIN FYI/NOFORN. GRC RELEASE OF INFORMATION ABOUT  
US REPRESENTATIONS TO GOJ COULD ONLY RESULT IN LOUDER CLAIMS  
BY PRC, JAPAN, AND GRC TO SENKAKUS. EXCEPT FOR VALUE  
ATTACHED TO THEM BY EXTREME NATIONALISTS, SENKAKUS CAN ONLY TAKE ON  
PRACTICAL IMPORTANCE IF (A) AREA HAS COMMERCIALY EXPLQUITABLE

GA  
SPECIAL HANDLING REQUIRED  
NOT RELEASABLE TO FOREIGN  
NATIONALS

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE  
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052343Z APR 71

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

OIL RESERVES AND (B) COINCIDING CLAIMS OF GRC AND PRC TO CONTINENTAL SHELF AND SENKAKUS ARE RESOLVED BOTH BETWEEN THE TWO AND BETWEEN THEM AND JAPAN IN SUCH A WAY THAT ISLETS RECEIVED VALUE AS BASEPOINT OF A LINE DIVIDING SHELF RESOURCES WITH JAPAN. COMMERCIAL DEPOSITS HAVE NOT YET BEEN PROVED. SETTLEMENT OF GRC/PRC CLAIMS DISPUTE IN FORESEEABLE FUTURE IS OBVIOUSLY UNPROMISING, AND ASSIGNMENT OF LARGE PORTION OF SHELF TO JAPAN SOLELY ON BASIS OF PERFECTED CLAIM TO SENKAKUS IS UNCER-  
TAIN.

3. USG HAS APPARENTLY BEEN SUCCESSFUL IN CONVINCING GOJ TO DROP WEATHER STATION PROJECT (REF E). SHOULD THIS BECOME PUBLIC, HOWEVER, PRESSURE ON GOJ TO MOVE AHEAD WOULD RISE SUBSTANTIALLY AND OUR ABILITY TO INFLUENCE THE SITUATION SHORT OF OUTRIGHT PUBLIC VETO WHICH COULD HAVE ADVERSE RESULTS ON OKINAWA AND IN REVERSION NEGOTIATIONS AND WHICH THE GRI COULD PROBABLY CIRCUMVENT BY ITSELF FUNDING PROJECT. END FYI/NOFORN.

GP-3.  
ROGERS  
BT  
#8014  
NNNN

ACTION: ACSI  
DISTR: DCSOPS, ACSFOR, CINFO

052343Z APR 71  
PAGE 2

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\*CONFIDENTIAL\*

VZCZCSD271 QS/E420 REUP 354428 1000350  
RATCZYUW RUEKJCS8495 1000348-CCCC--RUEADWD.  
ZNY CCCCC  
R 100348Z APR 71  
FM JCS

INFO RUEADWD/CSA  
RUEHAAA/CNO

R 100300Z APR 71

FM AMEMBASSY TOKYO  
TO RUHHHQA/CINCPAC  
INFO RUEKJCS/SECDEF  
RUEHC/SECSTATE WASHDC 8091  
RUEKJCS/JCS  
RUEHTP/AMEMBASSY TAIPEI 2276  
RUADJKA/COMUSJAPAN  
RHATAAA/COMUSTDC  
RUADADA/HICJMRV

CLASSIFIED BY \_\_\_\_\_  
EXEMPT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
PERMANENTLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Dec 77

BT

CONFIDENTIAL TOKYO 3258

SECDEF FOR ASD/ISA; JCS FOR OJS, FROM USMILRONT

SUB: OKINAWA/TAIWAN ADIZ BOUNDARY LINE

REF: A. TOKYO 2202/110919Z MAR 71 (NOTAL); B. CINCPAC  
151846Z MAR 71 (NOTAL); C. AMEMB TAIPEI 1285/230443Z  
MAR 71 (NOTAL); D. CINCPAC 042104Z MAR 71 (NOTAL)

1. REFTELS PERTAIN TO GOJ DESIRE FOR RELOCATION  
OF SUBJECT BOUNDARY LINE PRIOR TO OKINAWA REVERSION  
AND ACTION UNDERWAY TO OBTAIN WASHINGTON APPROVAL  
FOR APPROACH TO GRC THROUGH NORMAL U GRC AIR DIV  
COORDINATING CHANNEL.

2. JDA REQUEST NO

I CONSIDERATION OF  
IT ORDINARY

CHANGE HAS BEEN WITHDRAWN. SENSITIVITY OF ISSUE  
CITED BY JDA AS REASON FOR WITHDRAWAL OF REQUEST. GP-4.

MEYER

BT

#8495

BT

#8495

NNNN

*Sensitive issue*

NOTE- REF A IS TOKYO-110919Z MAR 71-DCSOPS  
REF B IS CINCPAC-151846Z MAR 71-DCSOPS  
REF C IS TAIPEI-230443Z MAR 71-DCSOPS  
REF D IS NOT IDENTIFIED  
MESSAGE AS RECEIVED WILL BE SERVICED UPON REQUEST

ACTION- DCSOPS-12

DISTR- OCSA-8, OSA-2, DCSLOG-10, ACSI-8, TJAG-4

100300Z APR 71  
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\*CONFIDENTIAL\*  
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*4/10/72*

# OPEN LETTER TO PRESIDENT NIXON ON THE QUESTION OF CHINESE ISLANDS

President Richard M. Nixon  
The White House  
Washington, D.C.

Dear Mr. President:

We are two among thousands of Americans of Chinese descent troubled by U.S. acquiescence in recent Japanese claims to the islands of Tiao Yu Tai and the interference by Japanese authorities with Chinese access to the island and waters surrounding them.

In 1944 a Japanese court in Tokyo ruled that these islands were part of Taiwan, which is located only 120 miles away. Chinese boats have fished the waters around these islands for centuries and recorded Chinese claims to the islands go back at least to a 1405 document. The islands are situated on what, by terms of 1958 U. N. Treaty, as the continental shelf of China, covered by seawater less than 200 meters deep.

Yet, the Japanese now claim that the Tiao Yu Tai islands belong to the Ryukyu chain despite the fact that the former are separated from the Ryukyus by hundreds of miles as well as 2,000 meter deep sea water trench.

The United States has administered the Ryukyu islands since World War II. It plans to transfer administrative control to the Japanese in 1972 under recent agreements with Japan. The Japanese claim the territory affected by this agreement includes the Tiao Yu Tai islands. Last Fall, in furtherance of their claim, Japanese authorities on the Ryukyus used force to expel Chinese from the islands and nearby waters. They also removed a Republic of China flag from the islands and have placed Japanese markers on them. The Japanese now plan to build an observation station on the islands.

On September 10, 1970, a U. S. State Department spokesman seemed to accept the Japanese claim that these islands were part of the Ryukyus. Subsequent statements have been less clear.

Mr. President, the feelings of the Chinese on this matter are rooted in a long history of having to suffer national and personal indignities. They transcend political isms. We urge you, while the United States still has authority over the Ryukuys, to prevent their use by the Japanese for we consider that to be an aggerssion against Chinese islands. We believe American acquiescence in Japanese claims can only further complicate future relations between the United States and China.

Van S. Lung  
Yung C. Shaw  
3524 Conn. Ave. N.W.  
Washington, D.C.

# U.S. Cautions Oil Seekers Near China

By Murrey Marder  
Washington Post Staff Writer

The State Department cautioned American oil companies yesterday against risking exploration of seabed resources in the East China Sea and Yellow Sea in the face of strong warnings by Communist China.

U.S. firms holding oil exploration concessions from Nationalist China (Taiwan) and South Korea were told that they would be on their own if their ships were seized. Japan is also deeply involved in the multiple controversy.

State Department officials made it clear that the United States is anxious to avoid getting caught in the middle of an international incident, even though current exploration is being conducted far off the coast of mainland China.

Mainland China claims that it alone has the right to develop "China's seabed," meaning China's continental shelf, expressly including the Senkaku islands 100 miles off Taiwan, which both Japan and Taiwan also claim.

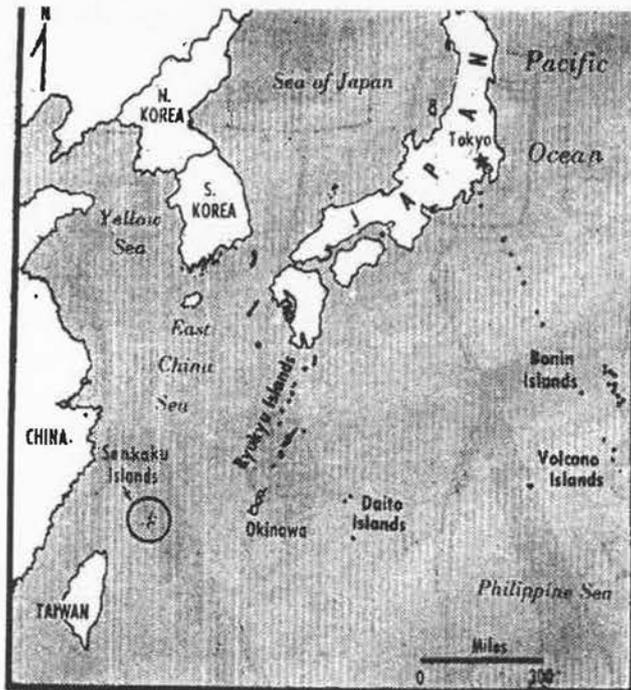
Earlier this week, a spokesman for Pacific Gulf Oil Co., a subsidiary of American-owned Gulf Oil, announced in Tokyo that the exploration ship, Gulf Rex, which is equipped with electronic surveying equipment, is leaving the disputed zone. It was exploring for oil under a concession granted by Taiwan.

The Pacific Gulf spokesman said, "The State Department didn't want to cause aggravation with Communist China at this time. The ship would be on its own if it were arrested."

State Department spokesman Charles W. Bray insisted yesterday that the U.S. action is "not a concession to Peking," but rather, a matter of "prudence in protection of American citizens and property in the area."

Discussions about this problem predate by months the current visit by a U.S. table tennis team to Peking, American officials emphasized.

See OIL, A11, Col. 1



April 10, 1971

The Washington Post

Circle locates site believed to have undersea oil reserves.

# Oil Firms Warned On Sites Off China

## OIL, From A1

Similarly, officials said there is no cause-and-effect relationship between the advice to American oil firms and demonstrations planned in Washington today against the United States and Japan by Chinese-Americans, to protest Japan's claim to the tiny, uninhabited Senkaku islands.

But the prospect of oil riches is equally at the heart of Taiwan's claim to what the demonstrators call the "oil-rich Tiao Yu Tai islands ('Senkaku' in Japanese)," in the East China Sea. There are estimates that the Senkaku concessions alone contain undersea oil reserves of more than 15 million tons.

The only thing Taiwan and mainland China agree upon in this dispute is that the Senkaku Islands are "Chinese"—with each claiming to be the legitimate government of China. The United States treats the islands as part of the Ryukyuan area currently under American jurisdiction, which would revert to Japanese administration in 1972 under the Okinawa agreement with the United States.

The United States is caught in the middle. Officials said yesterday that four U.S. firms, Gulf, Amoco, Clinton, and Oceanic Exploration Co. of Denver hold oil exploration

concessions from Taiwan, and Gulf, Wendell Phillips Oil Co. and Caltex hold concessions from South Korea.

State Department spokesman Bray noted yesterday that in contrast to the Japanese-Taiwanese-South Korean claims, "the People's Republic of China has asserted a claim to large and imprecisely defined areas of the continental shelf under the Yellow and East China seas." China, he said, "has issued strong warnings to other countries against exploring for, or exploiting oil or other resources in the area."

It is U.S. policy, he said, "to advise American companies not to conduct overseas operations in disputed areas." Therefore, said Bray, the United States "advised the companies of the danger of operating in these areas and of our desire to avoid any incident which might place American lives and property in jeopardy or create tension in the area."

"We have informed the companies that under the circumstances we consider it inadvisable for them to undertake operations in these disputed areas," Bray said. The companies have been told, he said, that these views are "advisory" and have "no legal binding effect."

## 1,000 Chinese Protest Japan's Islands Claim

About 1,000 Nationalist Chinese student demonstrators peacefully marched yesterday to the State Department and the Chinese and Japanese embassies here to protest Japan's claim to eight uninhabited but oil rich Senkaku Islands in the East China Sea.

Chanting, "We want justice now" and "Japanese militarism must stop," the students sent a three-man delegation into the State Department to meet for 15 minutes with Thomas Shoemith, an official in the Republic of China affairs section.

Frank Chu, a member of the Action Committee for the Defense of Tiao Yu Tai, read a statement protesting the "illegitimate act of consigning (the islands) to Japan." Tiao Yu Tai is the Chinese name of the islands.

The U.S. government has supported the Japanese contention that the islands, about 125 miles northeast of Taiwan, are part of the Japanese Ryukyus chain. The United States and Japan agreed in 1969 that the islands would be returned to Japanese rule in 1972.

Chu later said that Shoemith told his delegation that the dispute would have to be settled by Taiwan and Japan.

While the delegation met with Shoemith, Pearl Yu, a Princeton University student, gave the most militant of a series of anti-American and anti-Japanese speeches, declaring that a "partnership between U.S. aggressors and revived Japanese militarism" constitutes a "serious affront to Chinese people."

"We will smash all schemes to divide Chinese territory and we will smash aggression," she declared.

The protestors then marched to Sheridan Circle, near the Republic of China Embassy at 2311 Massachusetts Ave. NW, and listened to more speeches while several students delivered a letter to embassy officials asking that the Taiwan government oppose the transfer of the islands.

Another letter of protest was delivered to the Japanese Embassy at 2520 Massachusetts Ave. NW.

Delegations of protesting students came from as far away as Seattle, Norman, Okla., Baton Rouge, La., and Texas. Most were students or university professors.

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

ACTION  
DIR  
INFO  
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VZCZCSCD252 05#0784 REUP 352449 0990600  
PTTCZYUW RUADADA0886 0990210-CCCC--RUEADWD.  
ZNY CCCCC

P 090030Z APR 71  
FM HICOM OKINAWA RYIS  
TO RUEADWD/DA  
RUEHC/SECSTATE  
RUEHTP/AMEMB TAIPEI  
RUEIKO/ AMEMB TOKYO  
RUHHQA/CINCPAC  
RUHHRGA/CINCUSARPAC  
ZEN/ YCAT  
BT

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SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Dec 77

~~CONFIDENTIAL~~  
HCRI-LN

DA FOR ODCSOPS IA RA. STATE FOR ERICSON.  
SUBJ: ~~CONTROL OF ILLEGAL ENTRY INTO SENKAKUS~~

1. HCRI-LN 270330Z MAR 71  
1. (C) FOLLOWING TRANSLATION OPERATIONAL ORDER PREPARED BY  
GRI POLICE CHIEF ARAKAKI FOR CHIEF OF YAEYAMA POLICE STATION ON  
ILLEGAL ENTRANTS INTO THE SENKAKUS IS PROVIDED IN ACCORDANCE  
WITH PARA 4 REFTEL.

QUOTE            C O N F I D E N T I A L  
                  GOVERNMENT OF THE RYUKYU ISLANDS  
                  POLICE DEPARTMENT

26 MARCH 1971

SUBJECT: CONTROL OF INCIDENTS INVOLVING ILLEGAL ENTRY INTO  
SENKAKU RETTO (C)

TO: CHIEF OF YAEYAMA POLICE STATION  
" THE FOLLOWING IS IN ANSWER TO YOUR QUESTION AND REQUEST FOR  
INSTRUCTION ON ABOVE SUBJECT DATED 9 MARCH 1971.

"A. HERETOFORE, UPON FINDING VESSELS (CHIEFLY FORMOSAN FISHING  
BOATS) WHICH HAVE ILLEGALLY ENTERED THE TERRITORIAL WATERS OF  
THE RYUKYU ISLANDS, THE POLICE HAVE ISSUED A VERBAL WARNING AND  
ORDERED THE VESSEL TO LEAVE THE WATERS, WITHOUT ARRESTING THE  
OFFENDERS. SHOULD WE CONTINUE TO OPERATE ON THE SAME POLICY?

ANSWER: IT SHOULD CONTINUE TO BE THE PRINCIPLE, IN CASES  
INVOLVING FISHING BOATS, THAT THE POLICE ISSUE A WARNING AS IN  
TH PAST, AND HAVE THE BOATS LEAVE THE TERRITORIAL WATERS IMMEDIATELY.

"B. WHAT ACTION SHOULD WE TAKE AGAINST A VESSEL WHICH DEFIES  
POLICE WARNING? IT WILL BE DIFFICULT TO MAKE AN ARREST WHEN

090030Z APR 71

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

THERE ARE MORE THAN TWO ILLEGALLY ENTERED VESSELS.

"ANSWER: WHEN A VESSEL DOES NOT LEAVE THE TERRITORIAL WATERS IN SPITE OF WARNING ISSUED BY THE POLICE, BUT PERSONNEL OF SUCH A VESSEL DO NOT LAND ON THE ISLANDS, INFORMATION AS TO TYPE OF VESSEL, NAMES AND NUMBERS OF VESSELS, NUMBER OF PERS ABOARD EACH VESSEL, PURPOSE OF VISIT, AND OTHER PERTINENT INFORMATION SHOULD BE REPORTED PROMPTLY. USCAR IS TO GIVE CONCRETE V INSTRUCTIONS IN EACH CASE. SPECIAL CARE SHOULD BE TAKEN TO PREVENT DISCHARGE OF POLICE FIREARMS THAT MIGHT PROVOKE THE OTHER PARTIES.

"C. WHAT COURSE OF ACTION ARE POLICE TO FOLLOW WHEN THERE IS A FOREIGN NAVAL VESSEL OR PATROL BOAT IN THE TERRITORIALS WATERS O R

WHEN PERSONNEL OF SUCH A VESSEL LAND ON THE ISLANDS ( ON THE PRETEXT OF CONDUCTING A SURVEY OR FOR CONSTRUCTION)?

"ANSWER: WHEN A FOREIGN NAVAL VESSEL OR PATROL BOAT ILLEGALLY ENTERS THE WATERS, OR WHEN PERSONNEL OF SUCH A VESSEL LAND ON THE ISLAND. DETAILED INFORMATION OF THE CIRCUMSTANCES SHOULD BE REPORTED AND POLICE SHOULD ACT IN ACCORDANCE WITH INSTRUCTION GIVEF UNDER ANSWER TO B ABOVE. WHEN PERSONNEL OF OTHER VESSELS (CHIEFLY FISHING BOATS) ILLEGALLY LAND ON THE ISLANDS THEY MAY ARRESTED FOR VIOLATION OF CA ORDINANCE 125, ARTICLES 14 AND 29.

"D. REMARKS:

"A CONFERENCE ON THIS SUBJECT WAS HELD AT USCAR 24 MARCH 1971. ATTENDED BY LTC RICHARD K. MCNEALY, DIRECTOR OF LEGAL AFFAIRS DEPARTMENT; HARRIMAN N. SIMMONS, DIRECTOR OF PUBLIC SAFETY DEPARTMENT; JOHN M. OHIRA AND SHIGEO KANEKO; ALL FROM USCAR; AND CHIEF OF CRIMINAL INVESTIGATION DIVISION AND CHIEF OF JUVENILE AND CRIME PREVENTION DIVISION FROM GRI POLICE DEPARTMENT.

" THE NEED FOR THE UTMOST PROFESSIONALISM IN THE CONDUCT OF THE POLICE WAS STRESSED BECAUSE OF THE DIPLOMATIC NATURE OF THE SENKAKU RETTO PROBLEM.

" IN REGARD TO NEWS MEDIA SPECIAL CARE SHOULD BE TAKEN TO KEEP THIS MATTER CONFIDENTIAL TO PREVENT ANY INCORRECT NEWS REPORT."

CHIEF OF POLICE  
GRI

END OF QUOTATION

2. COMMENT: BELIEVED GRI ORDER MEETS GUIDELINES SET FORTH IN CAR/GRI MEETING OF 24 MARCH. REQUEST APPROVAL FOR CLEARANCE.

GP-4  
BT

ACTION: DCSOPS  
DISTR: OSA, DCSLOG, ACSI, TENG

090030Z APR 71  
PAGE 2

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CONFIDENTIAL  
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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

Line 5  
RAD  
GEO  
IA  
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AOC

VZCZCSCD156 QS#4753 REUP 355296 1002339  
OATCZYUW RUEKJCS9068 1002337-CCCC--RUEADWD.  
ZNY CCCCC  
O 102337Z APR 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CNO  
O P 102300Z APR 71 ZFF4  
FM SECSTATE WASHDC  
TO RUEHTP/AMEMBASSY TAIPEI IMMEDIATE 6685  
INFO RUEIKO/AMEMBASSY TOKYO PRIORITY 3178  
RUMJSL/AMEMBASSY SEOUL 2751  
RUMJDH/AMCONSUL HONG KONG 5484

*GA*

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

BT  
C O N F I D E N T I A L STATE 061219  
SUBJECT: SENKAKUS  
REF: TAIPEI 1625

*RGAS*

1. AS TRANSCRIPT APRIL 9 NOON BRIEFING MAKES CLEAR, DEPARTMENT SPOKESMAN'S STATEMENT OF USG POSITION ON SENKAKUS WAS IN RESPONSE TO QUESTIONS; PRESS INTEREST IN THIS SUBJECT GENERATED BY SENKAKU DEMONSTRATION SCHEDULED FOR WASHINGTON APRIL 10.  
2. AS EMBASSY AWARE, POSITION STATED BY DEPARTMENT SPOKESMAN APRIL 9 HAS BEEN USG POSITION FOR SOME TIME. YOU MAY WISH RECALL FOR ACTING FONMIN YANG DEPARTMENT SPOKESMAN'S STATEMENT OF SEPTEMBER 10, 1970 (CARRIED WIRELESS FILE) AND Q AND A SUBSEQUENTLY MADE AVAILABLE TO PRESS FOR ATTRIBUTION (STATE 148490 OF SEPTEMBER 10, 1970). IN THIS CONNECTION, WE NOTE THAT IN MEETING WITH AMBASSADOR ON SEPTEMBER 15, 1970, ACTING FONMIN SHEN DID NOT PROTEST US POSITION--I.E., THAT SENKAKUS REGARDED AS PART OF RUYUKYUS AND THAT RESIDUAL SOVEREIGNTY RESTS WITH JAPAN--AND COULD UNDERSTAND WHY USG FELT IT HAD TO TAKE THAT POSITION, ALTHOUGH SHEN NOTED GRC DISAGREEMENT WITH USG INTERPRETATION (TAIPEI 4000). ALSO RELEVANT IN THIS CONNECTION ARE AMBASSADOR CHOW'S REPRESENTATION TO ASSISTANT SECRETARY GREEN ON SEPTEMBER 14, 1970 (STATE 15229) AND GREEN'S RESPONSE ALONG LINES OF PARA 1 STATE 150567. FINALLY, ON OCCASION CHOW'S PRESENTATION OF GRC NOTE VERBALE MARCH 17, 1971, GREEN AGAIN POINTED OUT THAT USG CONSIDERS SENKAKUS TO BE PART OF NANSEI SHOTO AND THAT THESE ISLANDS WILL THEREFORE BE TURNED BACK TO JAPANESE ADMINISTRATION UNDER REVERSION AGREEMENT. GREEN POINTED OUT, HOWEVER, THAT USG DOES NOT CONSIDER THAT REVERSION OF SENKAKUS TO JAPANESE ADMINISTRATION AS PART OF RYUKYUS NECESSARILY

*cash*

*OK*

*gm*

*Sept 70*

102300Z APR 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

IS DETERMINANT OF QUESTION OF SOVEREIGNTY, WHICH WE BELIEVE SHOULD BE RESOLVED BETWEEN CLAIMANTS OR THROUGH THIRD PARTY ARBITRATION (STATE 45609).

3. YOU ALSO SHOULD NOTE THAT US HAS TRIED TO AVOID PUBLIC STATEMENTS OF IST POSITION ON SENKAKUS PARTLY OUT OF REGARD FOR PROBLEMS WHICH THIS ISSUE POSES FOR GRC. WHEN, HOWEVER, AS IN PRESENT INSTANCE, WE PRESSED FOR STATEMENT OF USG POSITION WE CANNOT SAY LESS THAN ALREADY ON PUBLIC RECORD OR APPEAR TO BE DRAWING BACK FROM OUR AGREEMENT WITH JAPAN ON REVERSION. WE SURE GRC APPRECIATES IMPORTANCE TO OUR MUTUAL SECURITY INTERESTS OF SMOOTH IMPLEMENTATION OF THAT AGREEMENT (SEE STATE 45609, PARA 4)  
GP-3 IRWIN

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ACTION- ACSI-8.  
DISTR DCSOPS-12, ACSFOR-X, CINFO-3

102300Z APR 71  
PAGE 2

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DEPARTMENT OF THE ARMY  
OFFICE OF THE UNDER SECRETARY  
WASHINGTON, D.C. 20310

R-44

19 April 1971

MEMORANDUM FOR MR. O'FLAHERTY

SUBJECT: Mining Rights in Senkaku

Attached is a letter with two of the three documents listed as enclosures. *(Third attached in OPS(IA)).*

It is requested that this paper be reviewed and that a suggested course of action be developed which can be discussed with the State Department.

Attachment  
a/s

  
E. O. Freimuth  
ODUSA(IA)

REGRADED UNCLASSIFIED  
ORDER SEC ARMY BY TAG PER 5

~~CONFIDENTIAL~~



DEPARTMENT OF THE ARMY  
U.S. CIVIL ADMINISTRATION OF THE RYUKYU ISLANDS  
APO SAN FRANCISCO 96248

IN REPLY REFER TO

HCRI-LE

9 April 1971

Mr. Edward O. Freimuth  
Office of the Deputy Under  
Secretary of the Army (IA)  
Washington, D.C. 20310

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DECLASSIFICATION SCHEDULE~~

Dear Ed:

I thought you might be interested in recent briefings provided USCAR by GRI mining officials on the subject of off-shore exploration and exploitation licenses. It appears that the GRI may reach an awards stage by Fall 1971. Since I expect to be leaving here in July, it seemed best to be sure and give you copies of recent material prepared by me on this topic. We still have some months before HICOMRY is directly involved, but that date is approaching. This could be a tough situation so I am certain you would want to stay in touch with local developments.

You will recall that HICOMRY has consistently emphasized with the GRI that final decision on mining applications cannot be made without prior Civil Administrator's approval. Although we make this point on every appropriate occasion, it is always hard to predict what the GRI will do or say at the critical time. Even if they follow our instructions and pass the proposed awards to USCAR, we find ourselves in the unavoidable position of approving GRI recommendations - and antagonizing Taiwan - or turning down the GRI nominee, so incurring the wrath of the prefectural people. Where the GOJ will line up is also an interesting speculation, but I suspect the USG can't expect too much aid and comfort from that or any other foreign source. We will be damned if we do and damned if we don't. We could attempt to stall our decision, but I judge the Ryukyans will "demand" an answer almost at once to preclude the whole matter passing to GOJ control after reversion.

As an old Okinawa veteran, I know you will appreciate the typical "dilemma" aspect of this problem, which all too frequently characterizes US options over here. The Department of State will, in the final analysis, most probably have to work out the US position. However, I know of your office's

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HCRI-LE  
Mr. Freimuth

9 April 1971

interest in such questions, so I take the liberty of passing along the attached materials (some of which you may already have).

My best to you, Ed, and all here in Legal Department send their greetings.

Sincerely,



RICHARD K. McNEALY  
LTC, JAGC  
Director, Legal Affairs Department

3 Incls:

1. Ltr HCRI-LE to DCSOPS, 17 Nov 69
2. MR, 23 Sep 70 re Briefing by GRI
3. Memo for CA, 16 Feb 71, re Briefing by GRI

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\* SECRET \*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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ACTION  
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VZCZCSCD994 QS#B299 REUP 368019 1091322  
PTTSZYUW RUADADA1929 1091031-SSSS--RUEADWD.

ZNY SSSSS

P. R 190800Z APR 71

FM HICOM RYIS

TO RUEADWD/DA

UEHC/SECSTATE

NFO RUEIKO/AMEMB TOKYO

RUEHTP/AMEMB TAIPEI

RUMJDH/CONGEN HONG KONG

RUHHQA/CINCPAC

RUHRGA/CINCUSARPAC

BT

SECRET

HCRI-LN

DA FOR ODCSOPS IS RA. STATE FOR ERICSON.

SUBJ: GRC FLAG REMOVED FROM SENKAKUS (C)

A. STATE 062299 (NOTAL)

B. TAIPEI 1677 (NOTAL)

C. TAIPEI 1385 (NOTAL)

D. HCRI-LN 090030Z APR 71

1. (S) REF C REPORTS INITIAL REQUEST BY GRC FOR RETURN OF GRC FLAG REMOVED FROM UOTSURI ISLAND, SENKAKUS, BY GRI POLICE. REF B. REPORTS GRC REQUEST HAS BEEN REPEATED. REF A. REQUESTS INFORMATION CONCERNING DISPOSITION OF FLAG FOR USE IN RESPONDING TO GRC.

2. (S) GRC FLAG INCIDENT, WHICH CULMINATED IN FLAG'S REMOVAL FROM UOTSURI ON 15 SEPT 70, PLACE U.S. IN DIFFICULT POSITION. GRI INITIALLY REFRAINED FROM REMOVING FLAG IN HOPES U.S. WOULD TAKE DIRECT ACTION MATTER IN SUPPORT OF GRI AND GOJ POSITION. WHEN IT BECAME APPARENT USG WOULD NOT USE U.S. FORCES PERSONNEL AND EQUIPMENT TO REMOVE FLAG, GRI POLICE AGREED (AFTER DISCUSSION WITH USCAR) TO REMOVE FLAG FROM UOTSURI. QUESTION THEN AROSE WHETHER USCAR OR GRI SHOULD RETAIN CUSTODY OF FLAG. ON 18 SEPT 70, GRI POLICE CHIEF ARAKAKI BROUGHT FLAG TO USCAR AND ASKED WHETHER CUSTODY OF FLAG SHOULD BE TRANSFERRED TO USCAR. IT WAS DECIDED THAT USCAR HAD NO "APPROPRIATE STORAGE FACILITIES" AND FLAG SHOULD BE RETAINED BY GRI. FLAG NOW IN STORAGE AT GRI POLICE HEADQUARTERS NAHA.

3. (C) WHILE WASHINGTON AGENCIES, EMBASSY TOKYO AND EMBASSY TAIPEI CAN BEST JUDGE BROADER QUESTIONS INVOLVED, ONE COURSE OF

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

ACTION, WELL ADAPTED TO OUR INTERESTS IN OKINAWA, WOULD BE FOR  
USG TO INFORM GRC THAT FLAG IS IN CUSTODY GRI POLICE HEADQUARTERS  
NAHA, THAT WE BELIEVE BEST INTERESTS OF ALL CONCERNED IN CURRENT  
SITUATION IS TO LEAVE IT THERE, AND THAT GRI CAN BE ASSURED  
THAT ITS NATIONAL EMBLEM IS BEING PROPERLY SAFEGUARDED AND WILL  
AT ALL TIMES BE TREATED IN COURTEOUS AND APPROPRIATE MANNER.  
WE ANTICIPATE NO LOCAL DIFFICULTIES, HOWEVER,  
IF ON WASHINGTON INSTRUCTIONS WE WERE TO REQUEST GRI TO  
TURN FLAG OVER TO US FOR RETURN TO GRC, THUS TERMINATING IN  
DIGNIFIED FASHION MATTER OF ILLEGAL IMPLANTATION OF FLAG IN  
R KYUAN TERRITORY

GP-3  
BT  
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ACTION-DCSOPS-12  
DISTR-OSA-3, ACSI-8, TJAG-4, CIA-4, OSD/JCS-R

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PAGE 2

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD671 QS#B269 REUP 370639 1102129  
RATUZYUW RUEKJCS8590 1102127-UUUU--RUEADWD.

ZNR UUUUU  
R 202127Z APR 71  
FM JCS

INFO RUEADWD/CSA  
ENAAA/CND

R 201000Z APR 71

~~FM AMEMBASSY TAIPEI~~

TO RUEHIA/USIA WASHDC 1362  
INFO RUEHC/SECSTATE WASHDC 2439

BT  
UNCLAS TAIPEI 1814  
USIAC

FOR : IOR/M; IAF

1. ON STUDENT DEMONSTRATIONS OVER SENKAKUS, CHINA TIMES (220,000 - PRIVATELY OWNED) APRIL 19 EDITORIAL PRAISED PATRIOTIC SPIRIT OF STUDENTS, BUT STRESSED NORMAL DIPLOMATIC CHANNELS WERE PROPER MEANS TO RESOLVE PROBLEM. EDITORIAL SAID: "STUDENTS BY THEIR ACTIONS SHOWED THEY ONLY INTENDED TO EXPRESS VOICE OF CHINESE PEOPLE AND HAVE NEVER DOUBTED THE GOVERNMENT'S#E FRTS TO SAFEGUARD SOVEREIGNTY."

2. INDEPENDENCE EVENING POST (40,000 - INDEPENDENT TAIWANESE VIEWPOINT) EDITORIAL OF SAME DATE "SUPPORT PATRIOTIC SOLIDARITY MOVEMENT" CASTIGATED JAPAN AND U.S. WHILE PRAISING STUDENTS AND URGED THEM TO UNITE WITH GOVERNMENT. PAPER SAID: "SOME AMERICANS ARE EVEN ENGAGING IN ALIENATION MOVEMENT, PROMOTING TWO-CHINA THEORY, AND FLIRTING WITH CHICOMS. SERIES OF UNPLEASANT INCIDENTS ALL HAVE CONTRIBUTED TO CHINESE LOSING CONFIDENCE IN U.S. IN ADDITION TO JAPAN'S UNJUSTIFIABLE CLAIM TO TIAOYUTAI, ISLANDS, U.S. HAS ANNOUNCED PLANS TO RETURN ISLATS TO JAPAN TOGETHER WITH RYUKYUS. STATE DEPARTMENT WENT EVEN FURTHER ON EVE OF DEMONSTRATIONS BY CHINESE STUDENTS IN U.S. APRIL 8 AND REITERATED U.S. SUPPORT FOR JAPANESE SOVEREIGNTY OVER TIAOYUTAI. COLLEGE STUDENTS IN TAIWAN, INDIGNANT AT UNWISE U.S. DECISION, HAVE STAGED DEMONSTRATIONS ON CAMPUS AND DELIVERED PROTESTS TO AMERICAN EMBASSY." EDIT CONCLUDED WITH "... LET ALL CHINESE UNITE TOGETHER AND EXPAND PATRIOTIC

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

MOVEMENT TO SAFEGUARD TIAOYUTAI, UN REPRESENTATION,  
AND CHINESE CULTURE. WE WARMLY SUPPORT PATRIOTIC  
MOVEMENT."

CLARKE

BT

#8590

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ACTION: ACSI-B  
DISTR: OSA-2, DCSOPS-12, ACSFOR-X, CINFO-3

201000Z APR 71  
PAGE 2

R-44

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\* SECRET \*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

ZCZCSC0001 QS#3695 REUP 373939 1121108  
SLSZYUW RUEKJCS8243 1121108-SSSS--RUEADWD.  
NY SSSSS  
R 221108Z APR 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CNO  
R 220909Z APR 71

FMZNY AMEMBASSY TAIPEI  
TO RUEHC/SECSTATE WASHDC 2461  
INFO RUEIKO/AMEMBASSY TOKYO 1896  
RUMJCH/AMCONSUL HONG KONG 1780  
RUADADA/HICOMRY  
RUHHHQA/CINCPAC  
RUHHRGA/CINCUSARPAC

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EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

BT  
SECRET TAIPEI 1868  
CINCPAC FOR POLAD  
SUBJECT: GRC FLAG REMOVED FROM SENKAKUS  
REFS: A) HICOMRY 190800Z  
B) STATE 062299 (NOTAL)  
C) TAIPEI 1677 (NOTAL)  
D) TAIPEI 1385  
E) TAIPEI 1751

1. SENKAKUS IS HOT POLITICAL ISSUE HERE. SEVERAL THOUSAND STUDENTS HAVE ALREADY DEMONSTRATED AT THEIR SCHOOLS AND ELSEWHERE OVER SENKAKUS QUESTION, AND AT LEAST SOME MEETINGS (REF E PARA 2-E) HAVE ASKED THAT FLAG BE RETURNED.

2. WE HAVE RECEIVED FORMAL REQUEST FROM GRC FOR RETURN OF FLAG. UNLESS ADDRESSEES PERCEIVE OBJECTIONS, WE WOULD APPRECIATE WASHINGTON'S INSTRUCTING HICOMRY TO REQUEST GRI TO RETURN FLAG TO US FOR RETURN TO GRC. ON RETURNING IT TO GRC, WE WILL REQUEST THAT MOFA EITHER RETAIN FLAG OR HAND IT IN IN A WAY WHICH WILL NOT CREATE FURTHER DIFFICULTIES. GP-3

MCCONAUGHY  
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#0243  
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ACTION: ACSI 8  
DISTR: DCSOPS 12

220909Z APR 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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RATCZYUW RUEKJCS8244 1121110-CCCC--RUEADWD.  
ZNY CCCCC

R 221110Z APR 71

FM JCS

INFO RUEADWD/CSA

RUEENAAA/CNO

R 220842Z APR 71

FM AMEMBASSY TAIPEI

TO RUEHC/SECSTATE WASHDC 2457

RUEKJCS/SECDEF WASHDC

INFO RUMJSL/AMEMBASSY SEOUL 1006

RUEIKD/AMEMBASSY TOKYO 1895

RUMJDH/AMCONSUL HONG KONG

RUADADA/HICOMRY

RUHHHQA/CINCPAC

RHATAAA/COMUSTDC

BT

C O N F I D E N T I A L TAIPEI 1864

SUBJECT: CHINA CONTINENTAL SHELF DEVELOPMENTS

1. EMBASSY HAS RECEIVED REPORT THAT GULF CURRENTLY  
EXPLORING ABILITY FRENCH OR GERMAN COMPANY TO PERFORM  
SURVEY WORK IN GRC ZONE TWO.

2. GULF GEOLOGIST HERE STATES MERELY THAT HE HAS HEARD  
THIS RUMOR, TOO. GP-3

MCCUNAUGHY

BT

#8244

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ACTION- ACSI-8  
DISTR - DCSOPS-12,DCSLOG-10

220842Z APR 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD084 QS#8887 REUP 374012 1121254  
RATCZYUW RUEKJCS8312 1121256-CCCC--RUEADWD.  
ZNY CCCCC  
R 221256Z APR 71  
FM JCS  
INFU RUEADWD/CSA  
RUENAAA/CNO

*JA*

R 221028Z APR 71  
FM AMEMBASSY TAIPEI  
TO RUEHC/SECSTATE WASHDC 2462  
INFO RUEIKO/AMEMBASSY TOKYO 1897  
RUMJDH/AMCONSUL HONG KONG 1781  
RUADADA/HICOMRY  
RUHHHQA/CINCPAC  
BT

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*[Handwritten signature]*

C O N F I D E N T I A L TAIPEI 1869  
CINCPAC FOR PULAD  
SUBJECT: SENKAKUS  
REF: TAIPEI 1694

BEGIN SUMMARY: IN CONVERSATION AT FONOFF TODAY, POL COUNSELOR WAS TOLD THAT FOREIGN MINISTER CHOW SHU-KAI AND DIRECTOR OF NORTH AMERICAN AFFAIRS FREDERICK CHIEN ADDRESSED A MEETING OF STUDENTS (REPORTED BY THE PRESS TO NUMBER ABOUT 2,000) AT NATIONAL TAIWAN UNIVERSITY AND ANSWERED QUESTIONS FROM FLOOR. STUDENTS WERE GENERALLY RECEPTIVE BUT GROANED AND HISSED WHEN CHIEN SUGGESTED THAT THEY GIVE UP DEMONSTRATIONS AND RETURN TO THEIR STUDIES. CHIEN BELIEVES THE WORST OF THE DEMONSTRATIONS IS OVER, AND CHIEN TOLD POL COUNSELOR THE GRC IS NOT YET READY TO DISCUSS SENKAKUS WITH JAPAN. END SUMMARY. FOLLOWING PARAS 1 THROUGH 4 SUMMARIZE AN ACCOUNT GIVEN TO POL COUNSELOR THOMAS BY MOFA OFFICIAL FRED CHIEN AT FONOFF ON APRIL 22:

1. AT A RALLY (REFTEL PARA 6) HELD AT NATIONAL TAIWAN UNIVERSITY (NTU) ON THE SENKAKUS, FONMIN CHOW SHU-KAI ADDRESSED STUDENTS. MUCH OF CHOW'S ADDRESS WAS DEVOTED TO LETTING THE STUDENTS KNOW THAT HIS VIEWS WERE THE SAME AS THEIRS AND THAT THEY HAD NO CORNER ON PATRIOTISM. CHOW SAID THAT STUDENTS SHOULD NOT LOOK AT HIS IMMEDIATE BACKGROUND AS AMBASSADOR AND HEAD OF THE OVERSEAS AFFAIRS COMMISSION; THEY SHOULD LOOK FURTHER BACK TO HIS STUDENT

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

DAYS. HE SAID HIS FATHER WAS THE SON OF A POOR AND ILLITERATE PEASANT WHO SAVED ENOUGH MONEY TO TEACH HIS SON TO READ. HIS FATHER WAS THUS ABLE TO BECOME A LOW-RANKING ARMY OFFICER AND TO SEND CHOW SHU-KAI THROUGH COLLEGE. CHOW SAID THAT HIS FATHER DID NOT HAVE ENOUGH MONEY TO PURCHASE CLOTHES, SO THAT CHOW WORE HAND-ME-DOWNS THROUGHOUT HIS COLLEGE YEARS. CHOW SAID THAT HIS FATHER HAD BEEN STARVED TO DEATH BY THE JAPANESE SO THAT NONE OF THE STUDENTS WOULD HAVE A BETTER CLAIM TO HATE THE JAPANESE THAN HE. (CHIEN ASKED THAT HIS FACT NOT BE REPORTED TO ANY JAPANESE ALTHOUGH THE JAPANESE MUST HAVE SOME FRIENDS AMONG THE 2,000 NTU STUDENTS.)

2. CHOW SAID THE BEST WAY FOR THE STUDENTS TO GET THE SENKAKUS BACK WAS TO SUPPORT THE GOVERNMENT'S DIPLOMATIC EFFORTS AND THAT HE HOPED THEY WOULD WORK HARD TO DO THIS. CHIEN SAID THERE WAS SOME APPLAUSE AT THE END OF CHOW'S 10-MINUTE SPEECH.

3. CHIEN SAID HE THEN SPOKE AND GAVE HISTORICAL, LEGAL AND GEOGRAPHIC VIEW OF THE SENKAKUS QUESTION. CHIEN SAID THAT HE PRESENTED THE JAPANESE CASE, THE US CASE AND THE GRC'S CASE, WITH CONSIDERABLE EMPHASIS ON THE LAST. AT SEVERAL PLACES DURING HIS PRESENTATION OF THE GRC'S CASE, HE SAID, THE STUDENTS APPLAUDED. CHIEN THEN SAID HE HOPED THE STUDENTS WOULD SUPPORT THE GRC IN ITS NEGOTIATIONS ON THIS ISSUE AND TAKE NO ACTION WHICH WOULD DAMAGE THEIR GOVERNMENT'S NEGOTIATING POSITION. WHEN HE ENDED HIS SPEECH BY SAYING THAT THE STUDENTS COULD BEST HELP THE GRC BY ENDING DEMONSTRATIONS AND RETURNING TO THEIR STUDIES, THE STUDENTS GROANED AND HISSED. WHEN HE EXPANDED THE LATTER PART OF HIS SPEECH, THEY GROANED AND HISSED AGAIN.

4. CHIEN SAID THEN HE RECEIVED 54 QUESTIONS FROM THE AUDIENCE IN WRITING, OF WHICH HE ANSWERED 49 (THE OTHER FIVE WERE ON THE SUBJECT OF DEMONSTRATIONS). THE QUESTIONS WERE POINTED, AND THE FOLLOWING WERE TYPICAL: A) WHY DID THE MINISTRY OF FOREIGN AFFAIRS GIVE JAPAN THE TIADYUTAI IN ORDER TO GET SUPPORT ON CHINESE REPRESENTATION? B) DOES IT EMBARRASS THE GRC IF THE STUDENTS DEMONSTRATE?

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PAGE 2

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

C) WHAT WAS THE GRC'S VIEW OF THE CHINESE COMMUNIST CLAIM TO THE TIAOYUTAI? D) SHOULD THE STUDENTS DEMONSTRATE FOR THE RETURN (SIC) OF THE RYUKYUS TO CHINA? CHIEN SAID THAT QUESTIONS TOOK WELL OVER TWO HOURS. STUDENTS WERE PLEASED THAT MOFA BOTH TALKED TO THEM AND ANSWERED QUESTIONS AND WERE GENERALLY IN GOOD HUMOR.

5. AT END OF THIS DESCRIPTION OF THE MEETING, POLCOUNS ASKED CHIEN WHAT STEPS THE GRC WAS TAKING TO DISCUSS THE SENKAKUS WITH THE JAPANESE. HE HAD THE UNCOMFORTABLE FEELING THAT US TEMPORARY ADMINISTRATIVE CONTROL THERE WAS INVOLVING THE US--IN CHINESE MINDS, AT LEAST--IN A DISPUTE OVER SOVEREIGNTY IN WHICH THE US HAD NO PART. CHIEN SAID THAT GRC HAD MADE NO DEMARCHE TO JAPAN SINCE VICEMIN SHEN REPLIED TO A JAPANESE REQUEST FOR A MODUS VIVENDI OVER A MONTH AGO. POLCOUNS SAID HE HOPED THAT THE GRC FELT THAT IT COULD NOT RAISE THE SUBJECT WITH THE JAPANESE SINCE THE MERE FACT OF RAISING IT WOULD CONCEDE THAT THE GOJ HAD A CASE FOR SOVEREIGNTY OVER THE SENKAKUS. POLCOUNS REPLIED THAT WHILE HE UNDERSTOOD THE LOGIC OF THE GRC POSITION, HE HOPED THAT THE GRC COULD FIND SOME WAY FOR THE TWO COUNTRIES TO BEGIN DIRECT DISCUSSION OF THE SENKAKUS PROBLEM.

6. CHIEN SAID HE HOPED THE US COULD HELP. HE SAID THE GRC HAD THREE "GRIEVANCES" OVER THE SENKAKUS: A) EXCLUSION FROM THE SAN FRANCISCO TREATY OF 1951; B) NOT BEING CONSULTED ON THE NIXON-SATO COMMUNIQUE; AND C) THE BRAY STATEMENT OF APRIL 9. POLCOUNS REMINDED CHIEN THAT THE GRC DID NOT CLAIM THE SENKAKUS UNTIL 1971, AND THAT THE ANNOUNCEMENT OF OUR POSITION ON THE SENKAKUS LAST SEPTEMBER CAUSED NO REACTION. GP-3  
MCCONAUGHY

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#8312  
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ACTION- ACSI-8  
DISTR - DCSOPS-12, CINFO-3

221028Z APR 71

PAGE 3

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APR 71 1971  
COMMUNICATIONS SECTION

R. 44

EDITORIALS

APRIL 14, 1971

MAINICHI (Full)

Senkaku Islands Problem beyond Dispute

With the signing of the Okinawa Reversion Agreement slated for next month and the reversion of Okinawa next year, China and the Republic of China are showing strong opposition to the reversion to Japan of the Senkaku Islands which are a part of Okinawa. This is very regrettable. The Senkaku Islands are internationally recognized territory of our country. They were placed under the US administrative rights as a part of Okinawa, under the San Francisco Peace Treaty after the end of the War. Accordingly, their reversion to Japan leaves no room for doubt, as we have already pointed out. We are afraid that the unreasonable accusation by China and the Republic of China may irritate the national sentiment of our country and result in casting a gloomy shadow again upon Japan-China and Japan-Taiwan relations which are already delicate.

The Republic of China has been expressing since around last August the view that "Japan's assertions for its ownership over the Senkaku Islands are unjust, and the Islands should be reverted to the Republic of China." On the other hand, the Chinese side, too, announced a statement by the national New China News Agency at the beginning of last December to the effect that "The Senkaku Islands belong to China." Of course, this is not an official view of the Peking Government, but it can be interpreted even as an unofficial indication of its intention. Through these, the problem of ownership over the Islands suddenly came to take on a phase as an international problem.

The latest announcement by a US State Department official of the view that "At the time of the reversion of Okinawa next year, the Senkaku Islands, too, will be reverted to Japan as a part of it," has provided an opportunity for recurrence of the controversy over the ownership problem. On that occasion, the US State Department official carefully avoided showing it as the US Government's view concerning the Japan-Taiwan dispute over the Senkaku Islands. This, together with the earlier request by the State Department for withdrawal of US oil exploration ships which have been carrying out oil exploration for the Republic of China in the neighborhood of the Senkaku Islands, indicates the US position to avoid being involved in the international dispute and it may be taken as a link in the NIXON Administration's policy of rapprochement with China.

However, both the Republic of China authorities and NCNA strongly opposed the State Department view and made clear their positions of opposition to the reversion of the Senkaku Islands to Japan again. In the United States and in Hongkong, even demonstrations were held by people of Chinese affiliation who take this position.

The Republic of China promised, through the Japan-Republic of China Peace Treaty, that "Various problems which are not stipulated in this Treaty shall be settled in accordance with the corresponding regulations of the San Francisco Peace Treaty." It is under the San Francisco Peace Treaty that the Senkaku Islands were placed under the US administrative rights as a part of Okinawa, and they are now to be reverted as a part of Okinawa. Therefore, the Republic of China's raising an objection to it at this time is unreasonable.

The Peking Government, on the other hand, is stressing that "Both the San Francisco Treaty and the Japan-Republic of China Treaty are invalid." However, the Peking Government has hitherto shouted encouragement for the reversion of Okinawa to Japan, saying, "The United States' military occupation of Okinawa which was recognized

to be left as Japanese territory under the Cairo Declaration and the Potsdam Declaration, is impermissible." If the Peking Government should say that "The Senkaku Islands should be excepted" at this final stage of realization of reversion, that should be said to be unreasonable, too.

The Senkaku Islands are small islands like poppy seeds, composed of eight uninhabited islets including Uotsuri Island. The reason why China and the Republic of China call to account the ownership over such tiny islands must be chiefly that it is linked with the continental-shelf resources in the East China Sea around the Senkaku Islands, especially the problem of oil development rights. Concerning this problem of developing continental-shelf resources in the East China Sea, it is a matter of course that full consultations should be held among the coastal nations concerned with an aim at reaching fair and appropriate agreement based on the spirit of the Continental Shelf Treaty -- although our country is not a member nation yet. This should be our country's position.

The Continental Shelf Treaty stipulates: "The right to develop sea-bed resources within 200 meters in depth belongs to the coastal country. In case there are plural coastal countries, the border line of the continental shelf for each country shall be decided through agreement among the countries concerned." From this point of view, the Chinese side's assertion announced in the Communique of the last Japan-China Memorandum Trade Conference that "The promoting by Japan, Taiwan, and the ROK of their joint development of sea-bed resources arbitrarily in the sea areas close to China is a violation of Chinese sovereignty" is considered to be grounded in its own way. However, so far as the problem of ownership over the Senkaku Islands is concerned, there is no room for dispute now.

TOKYO SHIMBUN (Full)

April 14, 1971

#### Results and Limits of JSP-JCP Joint Struggles.

"JSP-JCP joint struggles" have brought victory in Tokyo and Osaka and increased JCP Assemblymen in Hokkaido and prefectures to three times as many. The JSP, however, is on the decline. JSP-JCP joint struggles based on no definite principle will bring a crisis to the JSP.

In the gubernatorial elections in the unified local elections, Tokyo Governor MINOBE protected the reformist Metropolitan Administration by winning an unprecedentedly large number of votes. In Osaka, Governor KURODA made his debut from the reformist camp for the first time. In Hokkaido, reformist candidates struggled well. These were epoch-making results achieved by "JSP-JCP joint struggles." In the recent gubernatorial elections, both the Japan Socialist and Communist Parties staged joint struggles in five places -- Tokyo, Osaka, Hokkaido, Kanagawa and Fukuoka. This fact will greatly affect central politics in the future. The JCP has increased its seats in the Hokkaido and Prefectural Assemblies to 105 (35 in pre-election days), and has won the position of the third biggest Party, following the LDP and the JSP.

Therefore, the above tendency is considered to mean that the LDP's local sphere of influence has begun to crumble. Needless to say, in view of such a criticism, the Government and the LDP should frankly admit the above state of affairs and try to improve the urban policy on the public nuisances, traffic and housing problems. What cannot be ignored under the above new situation is that there are moves to expand "JSP-JCP joint struggles" into the House of Councillors election to be held in

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD244 QS#C020 REUP 378124 1140855  
PTTSZYUW RUADBQA5009 1140845-SSSS--RUEADWD.  
ZNY SSSSS

P 240330Z APR 71  
FM HICOM OKINAWA RYIS  
TO RUEADWD/DA  
INFO RUEHC/SECSTATE  
RUEILO/AMEMB TOKYO  
RUHHHQ/CINCPAC  
RUHHRGA/CINCUSARPAC  
RUEHTP/AMEMB TAIPEI  
BT

SECRET  
CRI-LN

DA FOR DDCSOPS IA RA. STATE FOR ERICSON.  
SUBJECT: GRC FLAG REMOVED FROM SENKAKUS

A. DA 222241Z APR 71

B. TAIPEI 1868 (220909Z APR 71)

1. (S) IN ACCORDANCE INSTRUCTIONS REF A GRC FLAG LEFT  
ON SENKAKUS HAS BEEN OBTAINED FROM GRI POLICE. RECOVERY  
EFFECTED DIRECTLY BY USCAR PUBLIC SAFETY DIRECTOR FROM POLICE CHIEF  
ARCKAKI. NO POLITICAL PROBLEMS RAISED AND ARAKAKI TOLD ONLY THAT GRC  
HAD REQUESTED RETURN OF FLAG AND USG WISHED TO COMPLY WITH REQUEST.

2. (S) SENDING FLAG BY USCAR COURIER DEPARTING NAHA  
1105 25 APRIL VIA NWA-1 ARRIVING TAIPEI 1120.

3. (S) FOR EMBASSY TAIPEI. REQUEST ARRANGEMENTS MEET USCAR  
COURIER (MR. FUJITA) ON ARRIVAL IN ORDER PRECLUDE ANY POSSIBLE  
DIFFICULTY AT CUSTOMS. ALSO REQUEST HOTEL RESERVATION FOR  
NIGHTS 25 AND 26 APRIL. GP-4.

BT  
#5009  
NNNN

RECEIVED  
GENERAL INVESTIGATION  
DIVISION  
APR 25 11 02  
1971  
3/26/71

GRC flag returned  
APR 25  
(1971)

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ACTION: DCSOPS-12  
DISTR : OSA-3, ACST-8, TJAG-4, OSD/JCS-1, CIA-1

240330Z APR 71

~~REGRATED UNCLASSIFIED  
ORDER SEC ARMY BY JAL PER 5~~

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

/ZCZCSCD580 QS#H090 REUP 379447 1160924  
RATCZYUW RUEKJCS9557 1160523-CCCC--RUEADWD.  
ZNY CCCCC

R 260523Z APR 71  
FM JCS

INFO RUEADWD/CSA  
RUEAANA/CNO

R 260830Z APR 71

FM AMCONSUL HONG KONG  
TO RUEHC/SECSTATE WASHDC 768  
INFO RUMJSL/AMEMBASSY SEOUL 789  
RUEHTP/AMEMBASSY TAIPEI 3684  
RUEIKO/AMEMBASSY TOKYO 3425  
RUEHDT/USMISSION USUN 110  
RUEADDA/HICOMRY  
RUEHHQA/CINCPAC  
BT

UNCLASSIFIED  
CONFIDENTIAL HONG KONG 2593  
CINCPAC FOR POLAD

SUB: PEKING REPORTS SENKAKUS DEMONSTRATION IN US.  
1. NCNA (APR 23) REPORTED THAT MEETINGS WERE HELD  
APR 10 IN WASHINGTON, NEW YORK, BOSTON AND OTHER MAJOR  
AMERICAN CITIES TO PROTEST AGAINST ATTEMPTS BY THE US  
AND JAPAN, "IN COLLUSION WITH THE CHIANG KAI-SHEK BANDIT  
GANG", TO ANNEX "CHINA'S TERRITORY THE TIAOYU (SENKAKU)  
AND OTHER ISLANDS" AND TO PLUNDER PRC SEABED AND SUB-  
SOIL RESOURCES. THE ARTICLE DENOUNCED AS "BUMPTIOUS"  
THE STATE DEPARTMENT POSITION THAT THE SENKAKUS WOULD BE  
RETURNED TO JAPAN AS PART OF THE OKINAWA REVERSION AND  
NCNA FAILED TO REPORT THAT THE US TOOK NO STAND ON THE  
INDO-JAPANESE DISPUTE OVER SOVEREIGNTY OF THE ISLANDS.  
2. COMMENT: THIS IS THE FIRST PRC MEDIA ATTENTION TO  
ANY OF THE RECENT DEMONSTRATIONS BY CHINESE STUDENTS IN  
OPPOSITION TO JAPANESE CLAIMS TO THE SENKAKUS. (THE  
DEMONSTRATIONS IN TAIWAN ON THIS ISSUE REMAIN UNMENTIONED).  
THUS FAR, THE PRC'S TREATMENT OF THE ISSUE SEEMS LARGELY  
DESIGNED TO KEEP ITS CLAIMS IN VIEW AND DOES NOT AMOUNT  
TO A MAJOR PROPAGANDA OFFENSIVE. FOR THE TIME BEING AT  
LEAST, PEKING SEEMS CONTENT TO LET THE MATTER FESTER AS  
A DISPUTE BETWEEN THE GOJ, GRC AND USG. GP-4.

USBURN  
BT

ACTION: ACSI-8  
DISTR : DCSOPS-12, CINFO-3

26 APR 1971

G-A

CLASSIFIED BY  
SERIES TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Dec 77

260830Z APR 71

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\*CONFIDENTIAL\*  
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OFFICE SYMBOL  
OPS IA RA

DATE  
4 May 1971

Rights in the Senkakus (U)

MEMORANDUM FOR ODUSA(IA)

MEMORANDUM FOR RECORD: (Describe briefly the requirement, background and action taken or recommended. Must be sufficiently detailed to identify the action without recourse to other sources.)

ORIGIN OF ACTION:

1. ODUSA(IA) requested IA to develop a suggested course of action for discussion with the Department of State in connection with the processing in the prereversion period of applications for offshore exploration and exploitation licenses in the Ryukyus (BLUE MARKER).

WHAT APPROVAL WILL ACCOMPLISH:

2. It will so furnish DUSA(IA) with the requested course of action regarding subject.

NONCONCURRENCES:

3. None.

ACTION RECOMMENDED:

4. Sign memorandum for DUSA(IA) (Tab A).

1 Incl  
Memo for DUSA(IA)

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SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 3/ Dec 77

(Continue on reverse side)

APL	ONS	CINFO	YES <input type="checkbox"/>	NO <input type="checkbox"/>	PRIN PROS	YES <input type="checkbox"/>	NO <input type="checkbox"/>	BUDGET	YES <input type="checkbox"/>	NO <input type="checkbox"/>
COORDINATIONS						APPROVALS				
OFFICE	NAME				PHONE	INITIALS	DATE			
						CA				
						TA				
						IA				
						EX				
						DCSOPS				
						FILE	DISPATCH			
						T	-			
SHOW ADDITIONAL COORDINATION ON REVERSE SIDE						<input type="checkbox"/>	ALT NO	<input type="checkbox"/>	AWG	

OPERATION OFFICER (Name, grade, phone and signature)  
R. Curtis L. Mills/mes/50221

"Regraded UNCLASSIFIED  
when separated from  
inclosures"

FORM 28  
JUL 68

REPLACES OPS FORM 28, 10 OCT 66  
WHICH MAY BE USED

REGRADED  
WHEN SEPARATED FROM CLASSIFIED  
DOCUMENT

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SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 3/Dec 77

5 MAY 1971

OPS IA RA

MEMORANDUM FOR: DEPUTY UNDER SECRETARY OF THE ARMY FOR  
INTERNATIONAL AFFAIRS

SUBJECT: Mining Rights in the Senkakus (U)

1. (C) This is in response to Mr. Freimuth's memorandum of April 19, in which he requested us to develop a suggested course of action for discussion with the Department of State in connection with the processing of applications for offshore exploration and exploitation licenses in the Ryukyus.

2. (C) We fully agree with the view expressed in the letter attached to Mr. Freimuth's memorandum that USCAR will be faced by a difficult dilemma in deciding whether to approve or disapprove any GRI-recommended awards of such licenses, especially in the area around the Senkakus. Herewith are several possible courses of action, with our comments on each.

3. (C) One course of action would be to withdraw authority from the GRI for granting offshore exploration and exploitation licenses. However, this action would be highly criticized in the Ryukyus as a retrogression of Ryukyuan autonomy. USCAR could probably bear the political heat generated locally by such a step only if it were prepared to approve all requests for grants which favor Ryukyuan interests, to the probable detriment of US-Taiwan relations. This course of action would thus compound the adverse aspects of the dilemma without achieving any compensating benefit.

4. (C) However, if, as is recommended in the preceding paragraph, the authority to grant such licenses be left with the GRI, we feel that action should be taken immediately to ensure that the GRI will not fail to refer all proposed awards to USCAR for approval. One way of doing this would be for USCAR to develop a memorandum of understanding with the GRI, specifying the required approval procedures for processing the applications. One of the required steps, of course, would be that the GRI must refer its proposed action on each such application to USCAR for approval. This would effectively ensure that the GRI will not unilaterally grant licenses in controversial situations.

SH/CAF

DOWNGRADED AT 3 YEAR INTERVALS  
DECLASSIFIED AFTER 12 YEARS  
DDO DIR 5200.10

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OPS IA RA

SUBJECT: Mining Rights in the Senkakus (U)

5. (C) When the GRI submits to USCAR any recommended award for approval, one theoretical course of action which USCAR might take would be to make no final decision thereon before reversion, thus leaving these applications for the GOJ to handle. However, since the GRI apparently plans to submit its recommendations to USCAR this coming fall, USCAR could not appropriately defer its decision thereon for such a long time. This is therefore not regarded as a promising course of action.

6. (C) Accordingly, the best guidance would appear to be that USCAR should carefully review all such recommended awards upon receipt from the GRI, to ensure that they meet the usual legal and other requirements, that they involve no serious international complications, and that any adverse impact on US interests is precluded or minimized. Further, if a serious problem is seen to exist (such as a conflict of local laws or international boundary complications), USCAR will then be in a position to inform the GRI that the recommended award is disapproved.

FOR THE DEPUTY CHIEF OF STAFF FOR MILITARY OPERATIONS:

CLARKE T. BALDWIN, JR.  
Brigadier General, GS  
Director, International  
and Civil Affairs

*disapproved*  
*be cause*  
*of serious*  
*international*  
*complication*

EDWARD W. O'FLAHERTY  
Special Assistant to the Director  
International and Civil Affairs  
DOD/OSD

BALTIMORE SUN 2 May 1971 P2 (3)

## **Pacific Islands May Block Path To U.S.-Peking Detente**

*Hong Kong Bureau of The Sun*

Hong Kong, May 2—The future of the group of uninhabited islands of Tiaoyu (Senkaku) lying between Taiwan and the Ryukyu Islands has become a new obstacle to the normalization of the official Peking-Washington relations.

An authoritative commentator's article in the Communist party newspaper *People's Daily* yesterday condemned the recent State Department statement that the islets would be returned to Japan next year along with U.S.-administered Okinawa and other islands of the Ryukyu chain.

"This is a fresh crime of U.S. imperialism's hostility toward the Chinese people," the article said.

### **Sovereignty Disputed**

China, Taiwan and Japan claim sovereignty over the barren islets on the Chinese continental shelf believed to be rich in sea-bed oil resources.

At the same time, the *People's Daily* strongly attacked Japan for "resorting to all kinds of despicable ruses" to occupy the

islands 350 miles from the China coast and 150 miles from Taiwan.

"Like Taiwan, the Tiaoyu, Huangwei, Chihwei, Nanhsiao, Peihshiao and other islands located in the waters northeast of China's province Taiwan have from time immemorial been a part of the sacred territory of China and their ownership is indisputable," the article said.

### **Backs Demonstrations**

For the first time, the paper backed recent demonstrations by overseas Chinese and by Chinese in Hong Kong opposing the "annexation" of the Tiaoyu islands by Japan.

The *People's Daily* article refuted the U.S. rights to administer these islets as part of its rights when it took over the Ryukyu islands from Japan after World War II.

China, the article said, advocated the return of Okinawa to Japan, but insisted the Tiaoyu Islands were never part of the Ryukyu chain.

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD251 05/A065 REUP 400801 1280203  
PATCZYUW RUEKJCS8665 1280201-CCCC--RUEADWD.

ZNY CCCCC  
P 080201Z MAY 71

FM JCS  
INFO RUEADND/CSA  
RUEHAA/CND

P R 072136Z MAY 71  
FM SECSTATE WASHDC

TO RUEIKO/AMEMBASSY TOKYO PRIORITY 3692  
INFO RUADADA/HICOMR/  
RUHHQA/CINCPAC  
RUADJKA/USFJ  
BT

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

C O N F I D E N T I A L STATE 079692  
SUBJECT: OKINAWA REVERSION: ARTICLE I  
REF: TOKYO 3959

1. IT IS ESSENTIAL TO LIMIT METES AND BOUNDS TO CONTEXT  
OF DESCRIPTION OF AREA US NOW ADMINISTERING. GOJ PROPOSAL  
DESCRIBED PARA 2 REFTEL COULD BE MISUNDERSTOOD AS US-GOJ  
AGREEMENT ON PROPER BOUNDARIES OF NANSEI SHOTO OR RYUKYUS  
AND LEAD TO USG INVOLVEMENT IN SOVEREIGNTY ISSUE.  
ACCORDINGLY WE PREFER ORIGINAL USG PROPOSAL.

2. WE ARE NOT WEDDED TO NEED FOR RECITING CA  
PROCLAMATION AND IN INTERESTS OF SIMPLICITY WE COULD ACCEPT  
MINUTE ALONG FOLLOWING LINES: THE TERRITORIES DEFINED IN  
PARAGRAPH TWO OF ARTICLE ONE ARE ALL OF THOSE TERRITORIES  
NOW ADMINISTERED UNDER ARTICLE 3 OF THE PEACE TREATY. THE  
TERRITORIES SO ADMINISTERED ARE ALL OF THOSE ISLANDS, ISLETS,  
ATOLLS AND ROCKS SITUATED IN AN AREA BOUNDED BY THE STRAIGHT  
LINES ETC. IRWIN

BT  
#8665  
NNNN

NOTE: REF IS TOKYO 290840Z APR 71 DCSOPS

ACTION: DCSOPS-12

DISTR: OCSA-8, OSA-3, DCSLOG-10, TJAG-4

072136Z MAY 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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VZCZCSCD088 QS#4868 REUP 402602 1301016  
RATCZYUW RUEKJCS8006 1301015-CCCC--RUEADWD.  
ZNY CCCCC  
R 101015Z MAY 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CNB  
R 100944Z MAY 71  
FM AMEMBASSY TAIPEI  
TO RUADADA/HICOMRY  
INFO RUEIKD/AMEMBASSY TOKYO 1930  
RUEHC/SECSTATE WASHDC 2605  
RUMJDH/AMCONSUL HONG KONG 1822  
BT

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

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C O N F I D E N T I A L TAIPEI 2200  
SUBJECT: SENKAKUS

1. CHIEN, MOFA DIRECTOR NORTH AMERICAN AFFAIRS, HAS ASKED POLCOUNS TO CHECK ON RUMOR THAT SENKAKUS HAVE BEEN OCCUPIED BY "OKINAWAN TROOPS" WHO WERE FIRING ON GRC FISHING BOATS FROM ILAN. POLCOUNS SAID THAT SO FAR AS HE KNEW THERE WERE NO "OKINAWAN TROOPS" AND NO ONE WAS "OCCUPYING" THE SENKAKUS, BUT HE OFFERED TO CHECK ON RUMOR.

2. WOULD APPRECIATE ANY LIGHT HICOMRY CAN THROW ON THIS STORY. GP-3

MCCONAUGHY  
BT  
#8006  
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CLASSIFIED BY  
SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: \_\_\_\_\_

ACTION: DCSOPS-12  
DISTR: OSA-3, ACSY-8, CINFO-3, ACSC-E-6, TJAG-4, CIA-4

100944Z MAY 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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VZCZCSCD926 QS#C798 REUP 404418 1311022  
RTTCZYUW RUAQBQA3798 1310943-CCCC--RUEADWD.  
ZNY CCCCC

R 110755Z MAY 71  
FM HICOM OKINAWA RYIS  
TO RUEHTP/AMEMB TAIPEI  
INFO RUEADWD/DA  
RUEIKO/AMEMB TOKYO  
RUEHC/SECSTATE  
RUMJDH/AMCONSUL HONGKONG  
RUHHRGA/CINCUSARPAC  
RUHHHQA/CINCPAC  
BT

CLASSIFIED BY  
SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Dec 77

~~CONFIDENTIAL~~  
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DA FOR ODCSOPS IA RA. STATE FOR ERICSON.  
SUBJ: SENKAKUS

- A. TAIPEI 2200 (NOTAL)
1. (C) REFTEL REPORTS TAIWAN RUMOR THAT SENKAKUS OCCUPIED BY "OKINAWAN TROOPS" WHO FIRED ON GRC FISHING VESSELS. LOCAL CHECK REVEALS SENKAKUS REMAIN UNINHIBITED AND "UNOCCUPIED."
  2. (C) ONLY RECENT ACTIVITY IN SENKAKU AREA OF WHICH WE ARE AWARE AS FOLLOWS:
    - A. RYUKYU UNIVERSITY SURVEY TEAM VISITED AREA LATE MARCH - EARLY APRIL.
    - B. GRI POLICE PATROL BOAT, RESPONDING TO DISTRESS CALL OF GRC VESSEL, CONDUCTED SEARCH IN SENKIBI-SHO AREA ON 5-6 APR 71.
    3. (C) THERE HAVE BEEN NO RPT NO REPORTS OF FIRING INCIDENTS ON OR NEAR ISLANDS AND RUMOR APPEARS WITHOUT FOUNDATION.

GP-4  
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#3798  
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ACTION- DCSOPS-12  
DISTR - ACSFOR-X, ACSI-B

110755Z MAY 71

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7/11  
EXISTENCE OF U.S. FIRING RANGES IN SENKAKUS ENDORSES JAPAN'S OWNERSHIP (Times) 44

Kyodo - It was recently clarified that two US Navy firing ranges exist on the Senkaku Islands, of which ownership is also claimed by Nationalist China and Communist China. The presence of the firing ranges are specified in the map prepared by the U.S. military as military facilities in the Ryukyu Islands. Foreign Office sources said yesterday that Japan was notified of the U.S. Navy's intention to use the ranges continuously after the reversion. In this case, the sources added, the sites will naturally become subjects of the U.S.-Japan joint committee discussions as areas to be offered to the U.S. military under the provisions of the Status of Forces Agreement. The U.S. is assuming an outsider position on the matter concerning the Senkakus as much as possible, but since the understanding of Japan must be obtained for use of the firing ranges after the reversion, the Japanese

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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VZCZCSCD105 QS#D685 REUP 408638 1331040  
PQTCZYUW RUEAAIA0065 1331040-CCCC--RUEADWD.  
DE RUEIKO 4401D 1331015  
ZNY CCCCC ZZH

P 130915Z MAY 71  
FM AMEMBASSY TOKYO

TO RUEHC/SECSTATE WASHDC PRIORITY 8711  
INFO RUHHHQA/CINCPAC PRIORITY  
RUADJKA/COMUSFJ PRIORITY  
RUEADWD/DA PRIORITY  
RUEKJCS/ODD PRIORITY  
RUADADA/HICOMRY PRIORITY  
BT

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

C O N F I D E N T I A L TOKYO 4401

DA FOR DUSA  
DDO FOR ISA

SUBJ: OKINAWA REVERSION; DRAFT GENERAL AGREEMENT -- ARTICLE I  
REF: STATE 079692

SUMMARY: AGREED MINUTE TO ARTICLE I TRANSMITTED REFTEL  
PRESENTED TO FONOFF MAY 10. ON MAY 11 AMBASSADOR DISCUSSED  
USG AND GOJ PROPOSALS BUT LEFT FURTHER WORK TO RESPECTIVE  
EXPERTS. ON MAY 12 FONOFF PRESENTED COMPROMISE AGREED  
MINUTE, WHICH IS TRANSMITTED HERewith WITH REQUEST FOR WASHINGTON  
GUIDANCE. ENDOF SUMMARY.

1. ON MAY 10, 1971 EMBOFFS PROVIDED FONOFF USG PROPOSED  
AGREED MINUTE PER INSTRUCTIONS REFTEL, RETAINING MENTION  
OF PROCLAMATION 27 SINCE GOJ HAS NOT QUESTIONED ITS INCLUSION.  
EMBOFFS EXPLAINED RATIONALE FOR USG PROPOSAL, DRAWING ON  
PARA 1. REFTEL.

2. DURING AICHI/MEYER MEETING MAY 11 AICHI DESCRIBED  
GOJ PROPOSAL AS SIMPLER AND MORE STRAIGHTFORWARD THAN  
USG PROPOSAL AND REQUESTED THAT USG RECONSIDER.  
AMBASSADOR RESPONDED THAT USG CONSIDERED THAT LANGUAGE  
WE PROPOSED WOULD BE HELPFUL TO GOJ AND WISHES ONLY TO  
MAKE CLEAR THAT WE ARE RETURNING TO JAPAN THE AREA THAT  
WE ADMINISTER AND ARE ATTEMPTING NOT TO APPEAR TO ADJUDICATE  
RESPECTIVE CLAIMS TO SENKAKUS. AICHI SAID THAT GOJ FULLY  
UNDERSTOOD USG POSITION, THAT THERE NO BASIC DISAGREEMENT  
BETWEEN TWO GOVTS, AND THAT GOJ MERELY PREFERS MORE  
STRAIGHTFORWARD DESCRIPTION OF TERRITORIES.

130915Z MAY 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

3. ON MAY 12 FONOFF PROVIDED COMPROMISE LANGUAGE.  
TEXT OF MAY 12 GOJ DRAFT AGREED MINUTE AS FOLLOWS:  
QUOTE THE TERRITORIES DEFINED IN PARA 2 OF ARTICLE I;  
NAMELY, THE TERRITORIES WHICH ARE UNDER THE ADMINISTRATION  
OF THE UNITED STATES OF AMERICA UNDER ARTICLE III OF THE  
TREATY OF PEACE WITH JAPAN, ARE, AS DESIGNATED UNDER  
CIVIL ADMINISTRATION PROCLAMATION NUMBER 27 OF DECEMBER  
25, 1953, ALL OF THOSE ISLANDS, DELETE, . . . END QUOTE.  
4. FIRST CLAUSE OF FIRST SENTENCE OF NEW DRAFT REFERS TO  
PARA 2 OF ARTICLE I, AS HAS EVERY OTHER DRAFT.  
SE 2ND CLAUSE OF FIRST SENTENCE, WHICH IS COORDINATE  
WITH FIRST, WOULD SEEM TO SATISFY USG REQUIREMENT REFTL  
TO LIMIT METES AND BOUNDS TO CONTEXT OF AREA US NOW  
ADMINISTERING, THOUGH, GRANTED, GOJ LANGUAGE QUOTE UNDER  
THE ADMINISTRATION END QUOTE MAY BE SLIGHTLY WEAKER THAN  
USG LANGUAGE QUOTE NOW ADMINISTERED END QUOTE, FURTHER,  
GOJ LANGUAGE QUOTE THE TERRITORIES END QUOTE MAY BE  
WEAKER THAN USG LANGUAGE QUOTE ALL OF THOSE TERRITORIES  
END QUOTE. IN CONVERSATION WITH EMBOFFS MAY 13, GOJ  
REPS EXPLAINED THAT USE QUOTE ALL OF THOSE END QUOTE  
TWICE IN AGREED MINUTE WOULD BE DISAGREEABLE REPETITION.  
5. EMBASSY BELIEVES THAT PRESENT ARTICLE I PLUS GOJ  
PROPOSED AGREED MINUTE WILL NOT BE MISUNDERSTOOD SO AS  
TO INVOLVE USG IN SOVEREIGNTY ISSUE. RECOMMEND EMBASSY  
BE INSTRUCTED TO ACCEPT GOJ PROPOSED AGREED MINUTE TO  
ARTICLE I. GP-3.

MEYER  
BT  
NNNN

NOTE: REF 079692 IS STATE 072136Z MAY 71 DCSOPS--

ACTION: DCSOPS-12  
DISTR: OCSA-8, OSA-2, DCSLOG-10, TJAG-4

130915Z MAY 71  
PAGE 2

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

44

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VZCZCSCD561 OS#B366 REUP 415007 1372033  
DATCZYUW RUEKJCS8736 1372033-CCCC--RUEADWD.  
ZNY CCCCC  
O 172033Z MAY 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CNO  
O 171959Z MAY 71 ZFF4  
FM SECSTATE WASHDC  
TO RUEIKO/AMEMBASSY TOKYO IMMEDIATE 383  
INFO RUADADA/HICOMRY  
RUHHHQA/CINCPAC  
RUADJKA/COMUSJ  
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CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

GA

OR

C O N F I D E N T I A L STATE 085466

REF : TOKYO 4401

SUBJ: OKINAWA REVERSION; ART 1

1. JAPANESE PROPOSAL NOT ACCEPTABLE. OPERATIVE LANGUAGE IN GOJ PROPOSAL REMAINS QTE TERRITORIES ARE UNQTE. FACT THAT IT REFERS TO ART 1 PARA 2 WHICH BEGINS QTE FOR PURPOSE OF THIS AGREEMENT UNQTE DOES NOT NECESSARILY LIMIT MEANING OF AGREED MINUTE. NOR DO DESCRIPTIVE PHRASES IN MINUTE (I.E. QTE NAMELY UNQTE AND QTE AS DESIGNATED UNQTE) NECESSARILY LIMIT OPERATIVE LANGUAGE.
2. BELIEVE EARLIER USG PROPOSALS ARE STRAIGHTFORWARD AND MEET BASIC GOJ DESIRE FOR INCLUSION OF METES AND BOUNDS. THEY ALSO MEET ESSENTIAL USG REQUIREMENT THAT METES AND BOUNDS FORMULA MUST STAY WITHIN CONTEXT OF DESCRIPTION OF TERRITORIES USG ADMINISTERING.
3. SLIGHT REVISION OF JAPANESE PROPOSAL WOULD MAKE IT ACCEPTABLE: THE TERRITORIES DEFINED IN PARA 2 OF ARTICLE 1 ARE THE TERRITORIES WHICH ARE UNDER THE ADMINISTRATION OF THE UNITED STATES OF AMERICA UNDER ARTICLE III OF THE TREATY OF PEACE WITH JAPAN, NAMELY, AS DESIGNATED UNDER CIVIL ADMINISTRATION PROCLAMATION 27 OF DECEMBER 25, 1953, ALL OF THOSE ISLANDS, ETC. JOHNSON

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NOTE: REF IS AMEMB TOKYO 130915Z MAY 71 DCSOPS

ACTION: DCSOPS-12

DISTR : OCSA-8, OSA-2, DCSLOG-10, TJAG-4

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DEPARTMENT OF THE ARMY  
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DQTCZYUW RUEAAIA0395 1381052-CCCC--RUEADWD.  
DE RUEIKD 4575D 1381025

ZNY CCCCC ZZH  
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FM AMEMBASSY TOKYO  
TO RUEHC/SECSTATE WASHDC IMMEDIATE 8817  
INFO RUEKJCS/DOO IMMEDIATE  
RUEADWD/DA IMMEDIATE  
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C O N F I D E N T I A L TOKYO 4575  
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DA FOR DUSA

SUB: OKINAWA REVERSION; DRAFT GENERAL AGREEMENT; ARTICLE I MINUTE  
REF: A. STATE 085466; B. TOKYO 4401

1. IN LIGHT OF SHORTCOMINGS REFLECTED IN REF A OF GOJ COMPROMISE  
PROPOSAL TRANSMITTED REF B, GOJ HAS PROPOSED REVISED MINUTE TO  
ARTICLE I, WHICH TREATIES BUREAU DIRGEN IKAWA CHARACTERIZED AS  
COMPLETE GOJ SURRENDER. TEXT OF REVISION IS AS FOLLOWS: QUOTE  
THE TERRITORIES DEFINED IN PARAGRAPH 2 OF ARTICLE I ARE THE  
TERRITORIES UNDER THE ADMINISTRATION OF THE UNITED STATES OF  
AMERICA UNDER ARTICLE 3 OF THE TREATY OF PEACE WITH JAPAN, AND ARE,  
AS DESIGNATED UNDER CIVIL ADMINISTRATION PROCLAMATION NO. 27  
OF DECEMBER 25, 1953, ALL OF THOSE ISLANDS, ISLETS, ATOLLS  
AND ROCKS SITUATED IN AN AREA BOUNDED BY THE STRAIGHT LINES  
CONNECTING THE FOLLOWING COORDINATES IN THE LISTED ORDER:  
END QUOTE.

2. THIS GOJ PROPOSAL IS IDENTICAL TO USG DRAFT CONTAINED REF A  
EXCEPT THAT GOJ DRAFT OMTS QUOTE WHICH ARE END QUOTE AS SYNTACTICAL  
IMPROVEMENT, AND SUBSTITUTES QUOTE AND ARE END QUOTE FOR QUOTE  
NAMELY END QUOTE.

3. GOJ DRAFT WOULD SEEM SATISFACTORY IN THAT OPERATIVE LANGUAGE  
QUOTE TERRITORIES ARE,END QUOTE FOLLOWED IMMEDIATELY BY MENTION  
OF ADMINISTERED TERRITORY ; DELETION FROM USG DRAFT OF QUOTE WHICH  
ARE END QUOTE, IF ANYTHING, STRENGTHENS REFERENCE TO THESE  
TERRITORIES; SUBSTITUTION IN GOJ DRAFT OF QUOTE AND ARE END QUOTE

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FOR QUOTE NAMELY END QUOTE OF USG DRAFT SEEMS INNOCUOUS IF NOT AN IMPROVEMENT; AND WHETHER CLAUSE BEGINNING QUOTE AS DESIGNATED END QUOTE IN BOTH DRAFTS NECESSARILY LIMITS OPERATIVE LANGUAGE IS NOW IRRELEVANT IN LIGHT OF STRAIGHTFORWARD FIRST CLAUSE OF MINUTE.

4. EMBASSY RECOMMENDS ACCEPTANCE OF GOJ DRAFT AGREED MINUTE.

GP-3.

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REF B IS TOKYO-130915Z MAY 71-DCSOPS

ACTION- DCSOPS-12  
DISTR - OCSA-8, OSA-3, DCSLOG-10, TJAG-4

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PAGE 2

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DEPARTMENT OF THE ARMY  
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INFO  
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VZCZCSCD456 QS#E266 REUP 442416 1541331  
RTTEZYUW RUADADA0198 1540850-EEEE--RUEADWD.

ZNY EEEEE

R 020630Z JUNE 71

FM HICUM OKINAWA RYIS

TO RUEADWD/DA

INFO RUEHC/SECSTATE

RUEIKD/AMEMB TOKYO

RUHHHQA/CINCPAC

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HCRI-LN

DA FOR OPS IA RA AND GEN LAMPERT. STATE FOR ERICSON.

A. HCRI-LN 020030Z JUN 70

1. ON 1 JUNE GOJ, THROUGH LOCAL OBONTA OFFICE, CONTACTED USCAR TO REQUEST PERMISSION FOR ANNUAL VISIT BY TOKAI UNIVERSITY VESSEL TO CONDUCT PETROLEUM RESOURCES RESEARCH IN SENKAKU ISLANDS GROUP. VISIT WOULD BE FOR AS YET UNSPECIFIED PERIOD DURING LATE JUNE OR EARLY JULY AND WOULD REQUIRE TEMPORARY SUSPENSION OF U.S. NAVY FIRING PRACTICE ON SEKIBI-SHO AND KOBISHO GUNNERY RANGES.

2. PROPOSED VISIT APPEARS IDENTICAL TO THOSE MADE IN 1969 AND 1970, TO WHICH WE INTERPOSED NO OBJECTION. HOWEVER VISIT TO SENKAKUS THIS YEAR BY JAPANESE RESEARCH VESSEL, EVEN THOUGH UNIVERSITY SPONSORED, MAY BE VIEWED BY GRC AS ATTEMPT BY GOJ TO ESTABLISH PATTERN OF JAPANESE ACTIVITY IN SENKAKUS IN YEARS JUST PRIOR TO REVERSION RATHER THAN FOR STATED PUPOSE TO CONDUCT "SEISMIC RESEARCH."

3. NOTWITHSTANDING PARA 2 ABOVE, USCAR HAS NO OBJECTION TO VISIT AS PROPOSED AND, UNLESS INSTRUCTED TO THE CONTRARY, PLANS TO GRANT APPROVAL TO GOJ.

4. REMOVE PROTECTIVE MARKINGS 1 JUL 1972.

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ACTION- DCSOPS 12  
DISTR- OSA 3, ACSI 8, TJAG 4, OSD/JCS 1, CIA 4

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PATSYUW RUEKJCS8166 1531219-SSSS--RUEADWD  
ZNY SSSSS  
P 021219Z JUN 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CNO  
P 020930Z JUN 71  
FM AMEMBASSY TAIPEI  
TO RUEHC/SECSTATE WASHDC PRIORITY  
INFO RUEIKO/AMEMBASSY TOKYO 1984  
RUMJDH/AMCONSUL HONG KONG 1891  
RUADADA/HICOMRY  
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SECRET SECTION 1 OF 2 TAIPEI 2666  
LIMDIS  
CINCPAC FOR POLAD  
SUBJECT: SENKAKUS AND OKINAWA REVERSION.  
REF: TAIPEI 2134

SUMMARY: FONMIN CHOU SHU-KAI, ON INSTRUCTIONS, CONVEYED TO  
AMBASSADOR OFFICIAL GRC REQUEST THAT USG EXCLUDE SENKAKUS FROM  
IMPENDING RYUKYUS REVERSION AGREEMENT WITH JAPAN. CHOU SAID  
HE HAD MENTIONED SENKAKU ISSUE TO PRESIDENT NIXON IN COURSE  
FAREWELL CALL, AND THIS WAS FORMAL FOLLOWUP. GRC IS VERY  
DISTURBED AT ATTACKS ON ITS CAPABILITY TO REPRESENT CHINESE  
INTERESTS EFFECTIVELY BY CHINESE STUDENTS AND PROFESSORS IN  
U.S. AND HONG KONG AND IS APPREHENSIVE AT RESTIVENESS OF  
STUDENTS IN TAIWAN OVER SENKAKUS. HE EARNESTLY HOPES USG  
CAN FIND A MEANS OF AVOIDING RETURN OF SENKAKUS TO JAPANESE  
CONTROL AT THIS TIME. END SUMMARY.

1. ON MAY 31 I CALLED ON FONMIN CHOU SHU-KAI AT HIS REQUEST  
FOR DISCUSSION OF SEVERAL MATTERS, EACH REPORTED SEPARATELY.  
DIRECTOR NORTH AMERICAN AFFAIRS FRED CHIEN AND POLCOUNS WERE  
ALSO PRESENT.
2. FONMIN CHOU SAID THAT SENKAKU ISLANDS ISSUE WAS MOST URGENT  
MATTER HE HAD TO DISCUSS WITH ME. HE HAD SEEN IN THE JAPANESE  
PRESS STORIES THAT THE SIGNATURE OF THE RYUKYUS REVERSION  
AGREEMENT WAS IMMINENT AND PERHAPS WOULD BE AS SOON AS JUNE 15.  
HE HAD ALSO NOTED A STATEMENT BY NAKASONE, HEAD OF JAPANESE

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DEPARTMENT OF THE ARMY  
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DEFENSE AGENCY, TO THE EFFECT THAT THE JAPANESE GOVERNMENT WOULD ASSUME THE DEFENSE OF THE SENKAKUS AND WOULD STATION DEFENSE FORCE THERE. MOFA'S SPOKESMAN HAD UNSUCCESSFULLY TRIED TO DODGE A QUESTION ON THIS SUBJECT. THE NON-COMMUNIST HONG KONG PRESS HAS TAKEN THE GRC TO TASK FOR EVASIVENESS.

3. CHOU SAID THAT IN HIS FAREWELL CALL ON PRESIDENT NIXON IN APRIL HE HAD SUGGESTED THAT IT MIGHT BE FEASIBLE TO LEAVE SENKAKUS ASIDE AND NOT INCLUDE THIS DISPUTED AREA IN THE REVERSION AGREEMENT. SINCE THE PRESIDENT WAS NOT THEN ACQUAINTED IN DETAIL WITH THE PROBLEM, CHOU SAID HE HAD MADE A SPECIAL CALL TO DISCUSS THE MATTER WITH DR. KISSINGER AND MR. HOLDRIDGE THE SAME AFTERNOON. HE SAID HE HAD STRESSED THE FACT THAT MANY INFLUENTIAL CHINESE SCHOLARS WERE REGARDING THE OUTCOME OF THE SENKAKUS AS A TEST WHETHER THE GRC HAS THE WILL AND THE ABILITY TO STAND FIRM FOR A CHINESE NATIONAL POSITION WHERE THE U.S. IS INVOLVED.

4. CHOU SAID HE HAD NOW BEEN INSTRUCTED TO MAKE A FORMAL FOLLOW-UP REQUEST TO THE USG THAT THE SENKAKUS NOT BE INCLUDED IN THE AGREEMENT TO RETURN THE RYUKYUS TO JAPAN. CHOU SAID HIS GOVERNMENT EARNESTLY HOPED THAT THIS DISPUTED AREA WOULD BE EXCLUDED FROM THE AGREEMENT, AND KEPT UNDER U.S. CONTROL PENDING THE OUTCOME OF NEGOTIATIONS BETWEEN THE GOJ AND THE GRC AS TO THEIR CONFLICTING SOVEREIGNTY CLAIMS. HIS GOVERNMENT FELT THAT TURNING OVER CONTROL TO THE JAPANESE WOULD BE BOUND TO PREJUDICE THE PROSPECT FOR CONSTRUCTIVE NEGOTIATIONS.

5. CHOU RECALLED THAT THE UNITED STATES HAD UNILATERALLY ASSUMED ADMINISTRATION OF THE SENKAKUS ALONG WITH THE RYUKYUS IN THE NAME OF THE ALLIES FOLLOWING THE CONCLUSION OF WORLD WAR II. HE NOTED THAT THE U.S. POSITION WAS THAT IT HAD TAKEN OVER ADMINISTRATION OF ALL THESE ISLANDS FROM THE JAPANESE, AND THEREFORE MUST RETURN THE ENTIRE AREA RECEIVED. HE ACKNOWLEDGED THAT THE U.S. HAD MADE CLEAR THAT IT TOOK NO POSITION ON SOVEREIGNTY OVER THE SENKAKUS AND DID NOT ENDORSE ANY CLAIMS TO THEM. BUT HIS GOVERNMENT WOULD LIKE FOR THE UNITED STATES TO MAKE IT KNOWN TO THE JAPANESE GOVERNMENT THAT SINCE THE SENKAKUS ARE IN DISPUTE, THE USG CONSIDERS IT ADVISABLE TO RETAIN ADMINISTRATION OF THE AREA PENDING RESOLUTION OF THE DISPUTE.

6. CHOU SAID IF THE AGREEMENT IS SIGNED AS PLANNED AND THE JAPANESE PRESS PLAYS UP THE EVENT, WHICH IS LIKELY, THE GRC WILL FIND IT VERY EMBARRASSING AND WILL BE UNDER SEVERE PRESSURE.

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DEPARTMENT OF THE ARMY  
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7. CHOU SAID HE REALIZED THAT THE ISLANDS ARE INTRINSICALLY UNIMPORTANT; JUST A FEW ROCKS IN THE OCEAN, BUT THEY ARE OF GREAT SYMBOLIC SIGNIFICANCE TO THE CHINESE, AND HAVE BEEN MADE INTO AN ISSUE OF REAL SIGNIFICANCE BY CHINESE INTELLECTUALS IN THE U.S.

8. CHOU SAID THAT A GROUP OF SCIENTISTS IN THE UNITED STATES ABOUT TEN DAYS AGO HAD TAKEN OUT A \$10,000 FULL-PAGE ADVERTISEMENT IN THE NEW YORK TIMES PROTESTING AGAINST THE REVERSION OF THE SENKAKUS TO THE GOJ. THE WORLD CHINESE TRADERS CONVENTION IN LOS ANGELES WAS DISTURBED BY A SO-CALLED "ACTION COMMITTEE FOR THE TAIYUOTAI", WHICH DISTRIBUTED INFLAMMATORY LEAFLETS TERMING AMBASSADOR JAMES SHEN A "TRAITOR TO CHINA", THREATENED HIM WITH BODILY HARM AND BEGAN FISTFIGHTS. CHOU FEARED THIS WAS ONLY THE BEGINNING. THE SENKAKUS ISSUE HAS ALREADY BEEN EXPLOITED POLITICALLY BY COMMUNIST AND OTHER ANTI-GRC ELEMENTS. MINISTER Y.S. SUN OF ECONOMIC AFFAIRS AND KAO HSI'N, HEAD OF THE OVERSEAS CHINESE AFFAIRS COMMISSION, ENCOUNTERED A NUMBER OF AROUSED CHINESE PROTESTERS DURING THEIR RECENT VISITS TO THE STATES. SUN HAD REPORTED THAT WHEN HE SPOKE IN NEW YORK, THE "ACTION COMMITTEE FOR THE TAIYUOTAI" HAD DEMONSTRATED AGGRESSIVELY. EVEN PROFESSOR LI CHOH-HAO, AN ESTABLISHED SCHOLAR USUALLY FRIENDLY TO THE GRC, WAS VERY AGITATED OVER THIS QUESTION. SINCE THE THREATS OF BODILY HARM TO AMBASSADOR SHEN, CHOU SAID HE WAS SOMEWHAT CONCERNED ABOUT SHEN'S SAFETY AS HE TRAVELS IN THE U.S.

9. I TOLD CHOU THAT I WOULD CONVEY THE GRC REQUEST IN THE SAME TERM HE HAD USED. WHILE I WISHED I COULD BE ENCOURAGING, I NOTED THAT AN UNDERSTANDING APPARENTLY HAD ALREADY BEEN REACHED THAT THE ADMINISTRATION OF THE ENTIRE ISLAND AREA WOULD BE TRANSFERRED TO JAPAN. THIS TRANSFER OF COURSE WOULD HAVE NOTHING TO DO WITH SOVEREIGNTY CLAIMS. I SAID I DOUBTED THAT THE MATTER COULD BE RECONSIDERED NOW AT THE ELEVENTH HOUR. I SAID I HOPED THE FACT THAT THE TRANSFER OF CONTROL WOULD HAVE NO REFERENCE TO ANY SOVEREIGNTY QUESTION WOULD HAVE SOME CALMING EFFECT ON THE POTENTIAL DEMONSTRATORS.

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DEPARTMENT OF THE ARMY  
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PATSYUW RUEKJCS8168 1531221-SSSS--RUEADWD.  
ZNY SSSSS  
P 021221Z JUN 71  
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INFO RUEADWD/CSA  
RUENAAA/CNO  
P 020930Z JUN 71  
FM AMEMBASSY TAIPEI  
TO RUEHC/SECSTATE WASHDC PRIORITY 2798  
INFO RUEIKO/AMEMBASSY TOKYO 1985  
RUMJDH/AMCONSUL HONG KONG 1892  
RUADADA/HICOMRY  
RUHHHQ/CINCPAC  
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S E C R E T SECTION 2 OF 2 TAIPEI 2666

10. CHOU SAID THAT THE LEFTISTS ARE MISUSING THEIR VERSION OF CHINESE PATRIOTISM AS A WEAPON AGAINST THE GRC AND AGAINST THE U.S. HE SAID THE PROBLEM MIGHT FLARE UP IN DISORDERS BOTH HERE AND IN THE UNITED STATES, PARTICULARLY IF THE JAPANESE WERE NOT WISE ENOUGH TO RESTRAIN THEIR PRESS. THERE WAS ALREADY TALK OF A JAPANESE METEOROLOGICAL STATION AND "OCCUPATION BY JAPANESE MILITARY FORCES." SUCH OCCUPATION COULD CREATE INCIDENTS WITH CHINESE FISHING VESSELS AND OTHERWISE.

11. CHOU SAID HE HAD NOTED PRESS REPORTS THAT SOME AREAS IN THE SENKAKUS MIGHT BE RETAINED BY THE US UNDER THE AGREEMENT FOR GUNNERY PRACTICE. THE JAPANESE HAD CITED THIS AS EVIDENCE THAT THE U.S. RECOGNIZED JAPAN'S SOVEREIGNTY ALTHOUGH HE DID NOT UNDERSTAND THE LOGIC OF THIS CONTENTION.

12. CHOU SAID THAT IF THIS MINOR WOUND IS NOT HEALED, THEN THE BROADER PROBLEM OF THE PROPRIETY OF THE REVERSION OF OKINAWA MAY BE RAISED BY INTELLECTUALS AND IN THE LEGISLATIVE YUAN. THIS WOULD CREATE MORE TROUBLE AND PLAY INTO THE HANDS OF THE COMMUNISTS, WHO HAVE CONDEMNED THE GRC'S POSITION. THE COMMUNISTS HAD PREVIOUSLY BEEN STRONG FOR REVERSION OF OKINAWA TO JAPAN. RECENTLY CHOU EN-LAI HAD DONE AN ABOUT FACE, AND HAS NOW ATTACKED THE REVERSION AGREEMENT. THE FOREIGN MINISTER SAID HE THOUGHT THE MATTER WAS BEING HANDLED SKILFULLY BY THE CHINESE COMMUNISTS, WHO ARE IN A POSITION

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WHERE THEY CANNOT LOSE PROPAGANDA WISE NO MATTER WHAT HAPPENS.  
13. I EXPRESSED SURPRISE THAT THE CHINESE INTELLECTUALS WERE SO DEEPLY AROUSED OVER THE ISLETS AND SUGGESTED THAT THEY HAD BEEN TAKEN IN BY PRO-CHICOM PROPAGANDA. CHOU AGREED THAT SOME LEFTISTS WERE INVOLVED, BUT THOUGHT THE MAJORITY WERE WELL-MEANING DUPES. UNFORTUNATELY THEY ARE COMING TO BELIEVE THAT THE GRC IS INCAPABLE OF DEFENDING CHINESE RIGHTS. SOME HAVE SAID THAT IF THE GRC COULD NOT SOLVE THIS PROBLEM, THE CHINESE SHOULD LOOK TO PEKING. THE MAJORITY BELIEVE THE GRC SHOULD HAVE A FULL OPPORTUNITY FIRST TO SHOW THAT IT HAS SOME INFLUENCE WITH THE USG. CHOU SAID THAT IF THE GRC FAILS IN THIS EFFORT IT WILL BE KNOWN THAT IT IS UNABLE TO STAND UP EFFECTIVELY FOR A GRC CAUSE, EVEN WITH ITS FRIENDS.

14. CHOU SAID THAT IF THERE IS SEVERE CRITICISM OF THE GRC AMONG CHINESE IN THE UNITED STATES AND HONG KONG THE GRC WILL BE IN A DIFFICULT POSITION, AND COULD HAVE A HARD TIME LOCALLY, EVEN THOUGH FOR THE TIME BEING THE SITUATION IS QUIET. CHOU SAID THAT IF THIS PROBLEM IS DISREGARDED, ANTI-AMERICAN AND ANTI-JAPANESE RESENTMENT WILL BE AROUSED AMONG THE CHINESE IN THE U.S. AND IN OTHER COUNTRIES. IN HONG KONG FOR EXAMPLE THEY HAVE ALREADY ASKED FOR A BOYCOTT OF JAPANESE GOODS. MANY DEMONSTRATORS HAVE BEEN ARRESTED. THE LEFTISTS WILL USE THE PROTEST TO MAGNIFY THE FEELING AGAINST THE GRC.

15. CHOU ASKED ME TO CONVEY TO WASHINGTON THE URGENCY AND SERIOUSNESS OF THE SITUATION, WHOSE FULL EXTENT THE GRC HAS COME TO REALIZE ONLY IN THE LAST FEW DAYS AFTER THE RETURN OF MINISTER SUN AND KAO HSI'N. I SAID THAT IF JAPAN COULD BE INDUCED TO ANNOUNCE A WILLINGNESS TO NEGOTIATE THE QUESTION OF SOVEREIGNTY WITH THE GRC, THE STEAM MIGHT BE TAKEN OUT OF THE PROTESTERS. GP-3.

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NOTE: REF IS TAIPEI 060541Z MAY 71 DCSOPS

ACTION: DCSOPS-12

DISTR : OCSA-8, OSA-3, DCSLOG-10, TJAG-4

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VZCZCSCD164 OS#D496 REUP 443108 1541933  
RATSZYUW RUEKJCS9607 1541931-SSSS--RUEADWD.  
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R 031931Z JUN 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CINP  
R 031118Z JUN 71  
FM AMEMBASSY TAIPEI  
TO SECSTATE WASHDC 2813  
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EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

EXCLUSIVE

S E C R E T TAIPEI 2692  
EXDIS

SUBJECT: SENKAKUS AND OKINAWA: COMMENT ON GRC APPEAL  
FOR EXCLUSION OF SENKAKUS FROM REVERSION AGREEMENT.

REF: TAIPEI 2666

1. QUITE APART FROM MERITS OF CONFLICTING GOJ AND GRC CLAIMS TO SOVEREIGNTY OVER SENKAKUS, AND NOT WITHSTANDING TARDINESS OF GRC DEMARCHE OF MAY 31, CASE FOR SEEKING FORMULA FOR DEFERMENT OF TRANSFER OF ADMINISTRATIVE CONTROL OVER SENKAKUS IS IMPRESSIVE ON PRACTICAL GROUNDS. GRC IS SUSTAINING SEVERE REVERSES AND DISAPPOINTMENTS FROM VARIOUS QUARTERS AND FINDS ITSELF IN A RATHER BELEAGUERED POSITION. SOME SORT OF PSYCHOLOGICAL BOOST TO MITIGATE THE SERIES OF DAMAGING BLOWS RECENTLY SUFFERED IS DESPERATELY NEEDED. AN ADDITIONAL SETBACK NOW ON THE SENKAKU ISSUE COULD FURTHER UNDERMINE GRC PRESTIGE IN THE MINDS OF ITS NATIONALS OVERSEAS AND ENABLE PEKING TO ASSUME A MORE PLAUSIBLE POSE AS THE ONLY CHINESE GOVERNMENT CAPABLE OF HAVING ANY IMPACT IN DEFENSE OF CHINESE NATIONAL INTERESTS. THE LIKELIHOOD OF DEMONSTRATIONS AND DISORDERS AMONG CHINESE IN U.S. AND LOCALLY ON TAIWAN AS DESCRIBED BY GRC FDNMIN IS PROBABLY OVERSTATED BUT THERE MAY BE A BASIS FOR ANTICIPATION OF SOME DISTURBANCES WHICH COULD PUT GRC MORE ON THE DEFENSIVE.

2. IT WILL BE NOTED FROM REFTTEL THAT I GAVE NO ENCOURAGEMENT WHATEVER TO GRC TO HOPE THAT FAVORABLE ACTION COULD BE TAKEN ON ITS REQUEST. HOWEVER, IF WE ARE NOT YET FULLY COMMITTED TO INCLUSION OF SENKAKUS IN AGREEMENT, WE COULD STRIKE A TREMENDOUS BLOW IN A WORTHY CAUSE HERE BY ANNOUNCING A DEFERMENT OF DECISION ON THE QUESTION OF TRANSFER OF

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ADMINISTRATIVE CONTROL OF THE SENKAKUS AND SEPARATE IT OUT FROM THE RYUKYUS REVERSION AGREEMENT. SUCH ACTION COULD BE EXPLAINED ON A BASIS OF THE UNDESIRABILITY OF TRANSFERRING CONTROL BEFORE NEGOTIATIONS BETWEEN THE RIVAL CLAIMANTS HAVE BEEN ARRANGED, AND WOULD BE BOLSTERED BY THE UNDOUBTED FACT THAT GEOGRAPHICALLY AND HISTORICALLY THE JAPANESE RELATIONSHIP TO THE SENKAKUS IS ON A DIFFERENT BASIS FROM ITS RELATIONSHIP TO THE REST OF THE ISLANDS COVERED BY THE RAFT AGREEMENT.

PRESUME THE DEPARTMENT WILL WISH TO INVITE THE COMMENTS OF EMBASSY TOKYO AND HICOMRY. I AM WELL AWARE THAT ANY CHANGE IN THE PROVISIONS OF THE AGREEMENT NOW WOULD POSE VERY DIFFICULT PROBLEMS FOR US IN JAPAN, BUT THE SUGGESTED ACTION IS PROBABLY THE ONLY HOPE FOR PREVAILING ON THE JAPANESE TO AGREE TO NEGOTIATE WITH THE ROC ON THIS ISSUE. FURTHERMORE, THE JAPANESE WILL KNOW THE PRESSING NEED AT THIS TRYING JUNCTURE FOR GESTURES TO BOLSTER GRC MORALE AND PRESTIGE.

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NOTE- REF IS TAIPEI 020930Z JUN 71 DCSOPS

DISTRIBUTION- DCSOPS-12  
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BOOK NO: \_\_\_\_\_ MESSAGE HANDLING INSTRUCTIONS

FROM: DA  
 TO: HICOMRY OKINAWA RYIS  
 INFO: AMEMB TOKYO  
 AMEMB TAIPEI  
 CINCPAC  
 CINCUSARPAC  
 STATE DEPT WASH DC  
 OSD  
 JCS  
 CIA

CLASSIFIED BY: \_\_\_\_\_  
 SUBJECT TO GENERAL DECLASSIFICATION  
 SCHEDULE OF EXECUTIVE ORDER 11652  
 AUTOMATICALLY DOWNGRADED AT TWO  
 YEAR INTERVALS  
 DECLASSIFY ON: 31 Dec 77

SEE 020630Z  
 Jun 71

~~CONFIDENTIAL~~

DCSOPS IA RA 032110Z Jun 71

SUBJECT: Senkakus-GOJ Survey Request (U)

A. Your HCRI-LN 020630Z Jun 71 (FOUO)

(C) Recommend that approval not repeat not be granted GOJ for  
 research in Senkaku until matter fully considered here.

Additionally, request refmsg be retransmitted for info AMEMB

Taipei. State concurs.

Gp-4

DISTR:  
 OSA, DCSOPS

DRAFTER TYPED NAMED, TITLE, OFFICE SYMBOL AND PHONE  
 Mr. Curtis L. Mills/OPS IA RA/50221

SPECIAL INSTRUCTIONS  
 DOWNGRADED AT 3 YEAR INTERVALS:  
 DECLASSIFIED AFTER 12 YEARS  
 DOD DIR 5200.10

TYPED NAME, TITLE, OFFICE SYMBOL AND PHONE  
 CLARKE T. BALDWIN, JR., BG, GS, DIR OPS IA

SIGNATURE: *[Signature]*  
 James H. [unclear] 59084  
 Deputy Director, International  
 and Civil Affairs

SECURITY CLASSIFICATION  
~~CONFIDENTIAL~~

SARA

Mr. O. Flaherty

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4  
3  
2  
1  
0

**COVER SHEET**

CONTROL NUMBER

SUBJECT

Senkakus--GOJ Survey Request (U)

OFFICE SYMBOL  
OPS IA RA

DATE  
3 June 1971

ACTION REQUIRED  
Msg to HICOMRY

MEMORANDUM FOR RECORD. (Describe briefly the requirement, background and action taken or recommended. Must be sufficiently detailed to identify the action without recourse to other sources.)

ORIGIN OF ACTION

1. (C) The GOJ has requested permission to send a Japanese university survey vessel to conduct petroleum resources research in the Senkaku Islands group. Although such a survey was approved in both 1969 and 1970, visit by a Japanese ship this year (especially on heels of signing the reversion agreement) might be viewed by GRC as an attempt by GOJ to actively assert its claim to sovereignty over these disputed islands in the prereversion period. Notwithstanding this potential GRC irritation, HICOMRY proposes to approve the request, unless Washington instructs him otherwise. State Department wishes to defer decision on this matter until it has time to discuss GOJ request with the GRC's ambassador in Washington.

MR APPROVAL WILL ACCOMPLISH

2. (U) It will inform HICOMRY to withhold approval.

NONCONCURRENCES

3. (U) None.

ACTION RECOMMENDED

4. (U) Sign message at Tab A.

1 Incl  
Msg to Hicomry

AS REQUESTED BY  
DIRECTOR OF SPECIAL OPERATIONS  
RECEIVED FROM THE ARMO 11052  
AS REQUESTED BY THE ARMO AT YWO  
11052  
3/1 AC 77

(Continue on reverse side)

IMPLICATIONS	CINFO	YES <input type="checkbox"/>	NO <input type="checkbox"/>	PRIM PROGS	YES <input type="checkbox"/>	NO <input type="checkbox"/>	BUDGET	YES <input type="checkbox"/>	NO <input type="checkbox"/>
COORDINATIONS				APPROVALS					
OFFICE	NAME	PHONE	CA Team	INITIALS	DATE				
ODUSA (IN)	Concur (in draft) Mr. Freimuth	56024	DIV RA						
STATE DEPT	Concur (in substance) Mr. McElroy	63-23152	DIR IA						
ASD (ISA)	" " " " Mr. Sheets	53164	EX						
			DCSOPS						
			FILE		DISPATCH				
			T						
SHOW ADDITIONAL COORDINATION ON REVERSE SIDE			<input type="checkbox"/> ALT HQ	<input type="checkbox"/> AWC					

ACTION OFFICER (Name, grade, phone and signature)

MR. CURTIS L. MILLS/50221/ale

DOWNGRADED AT 3 YEAR INTERVAL  
DECLASSIFIED AFTER 12 MONTHS

DPS FORM 28  
1 JUL 62

REPLACES OPS FORM 28, 19 OCT 66  
WHICH MAY BE USED

REGRADED  
WHEN SEPARATED FROM CLASSIFIED  
DOCUMENT

**CONFIDENTIAL**

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\*CONFIDENTIAL\*  
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44

DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD574 OS#C972 REUP 446486 1560812  
RATCZYUW RUEKJCS9117 1560810-CCCC--RUEADWD.

NY CCCCC  
R 050810Z JUN 71  
FM JCS

INFO RUEADWD/CSA  
RUENAAA/CNB

R 041730Z JUN 71  
FM AMEMBASSY BONN

CLASSIFIED BY \_\_\_\_\_  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

TO RUEHC/SECSTATE WASHDC 3361  
INFO RUDTCR/AMEMBASSY LONDON 8851  
RUFNCR/AMEMBASSY PARIS 9719  
RUFHRD/AMEMBASSY ROME 3264  
RUMJSL/AMEMBASSY SEOUL 107  
RUEHTP/AMEMBASSY TAIPEI 0030  
RUEIKD/AMEMBASSY TOKYO 573  
RUFHDL/AMCONSUL HAMBURG 2157  
RUMJDH/AMCONSUL HONG KONG 0077  
RUHHQA/CINCPAC  
RHATAA/COMUSTDC  
RUAQADA/CINCPACREP FT BUCKNER RYIS  
RUADJKA/COMUS JAPAN

~~C O N F I D E N T I A L~~ BONN 6834

SUBJECT: SEISMIC SURVEY WORK IN EAST CHINA USAND YELLOW SEAS  
REF: A. STATE 092269; B. STATE 092258; C. STATE 083980  
1. ON JUNE 3 EMBOFF MET WITH PRAKLA OFFICIALS, MR. BERNHARD  
FIENE AND DR. ROLF-HEINZ GEES, WHO ARE OVERSEAS OPERATIONS  
DIRECTOR AND CHIEF GEOPHYSICIST (AND PROKURIST) RESPECTIVELY.  
2. PRAKLA READILY CONFIRMED JASON ACTIVITY IN KOREAN ZONE 3  
AND USE ON BOARD OF SEISMIC ANFNavigational EQUIPMENT. BOTH  
SPOKESMEN STRESSED, HOWEVER, THAT SHIP AND EQUIPMENHARE RELA-  
TIVELY OLD AND THAT NO ITEMS IF TYPE DESCRIBED REFTEL C, PARA 3A  
ARE ABOARD. GRAVITY METER IS GERMAN ORIGIN AND OLD; THERE IS NO  
MAGNETOMETER. THE RADAR IS OF TW TYPES: DECCA #303, INSTALLED  
IN APRIL 1959, AND KELVIN & HOGGS #17, INSTALLED IN 1971.  
THERE ISNO SONAR, NO SONAR, NO INERTIAL NAVIGATION EQUIPMENT, NO  
SATELLITE RECEIVER, NO DOPPLER SONAR EQUIPMENT, NO DIGITAL OR  
ANALOG COMPUTERS, AND NO PLOTTERS AND RECORDERS. THE GYRO  
COMPASS IS A GERMAN MODEL, ANSCHUETZ #110, TRACE 30, DATED

041730Z JUN 71

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

SEPTEMBER 1965. LIKewise, THESHIP IS NOT EQUIPPED WITH LORAN A OR C AND ITS SEISMIC FIELD SYSTEM IS A TEXAS INSTRUMENT MODEL WHICH DOES NOT EXCEED REFTEL C, PARA B PARAMETERS OF 21 TRACKS, 24 CHANNELS OR 800 BITS PER INCH.

3. WHILE PRAKLA REPS APPRECIATED INFORMATION ABOUT THE DANGERS AND SENSITIVITIES OF EXPLORATION IN DISPUTED AREAS, THEY STRESSED THEIR STRONG BELIEF THAT THEY WILL NOT HAVE ANY DIFFICULTIES WITH THE DISPUTANTS. PRAKLA IS QUITE CONCERNED, HOWEVER, ABOUT THE POSSIBLE LOSS OF ACCESS TO SENSITIVE US EQUIPMENT THAT THEY MAY WISH TO USE FOR THEIR OTHER INTERNATIONAL AND DOMESTIC OPERATIONS. IF THIS IS LIKELY TO BE A PROBLEM, THEY WOULD BE PREPARED TO DISCUSS THIS SUBJECT IN WASHINGTON IF THE DEPARTMENT FEELS IT IS NECESSARY. THEY HVE NO US REPRESENTATIVE ANFWOULD HAVE TO MAKE A SPECIAL TRIP FOR SUCH PURPOSES AT THEIR OWN EXPENSE EMBASSY WISHES TO EMPHASIZE THAT THE COMPANY REPS WERE EXTREMELY COOPERATIVE. RUSH

BT  
#9117  
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ACTION-ACSI-8  
DISTR-DCSOPS-12, ACSFOR-X, CINFO-3, C0FENGRS-3

041730Z JUN 71  
PAGE 2

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\*CONFIDENTIAL\*  
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\* SECRET \*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

ACTION  
RAD  
INFO  
GEO  
IA  
FM  
AOC

VZCZCSCD783 QS#A418 REUP 448647 1581846  
RATSZYUW RUEKJCS8573 1581816-SSSS--RUEADWD.  
ZNY SSSSS  
R 071816Z JUN 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CND  
R 052016Z JUN 71  
FM SECSTATE WASHDC  
TO RUEHSD/AMEMBASSY TAIPEI 7203  
INFO RUEHSD/AMEMBASSY TOKYO 4218  
RUEHSD/AMEMBASSY SEOUL 3656  
RUEHSD/AMCONSUL HONG KONG 6029  
RUEHSD/HICOMRY  
RUEHSD/CINCPAC  
BT

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

S E C R E T STATE 099737

CINCPAC FOR POLAD  
SUBJECT: GRC REPRESENTATIONS ON REVERSION OF SENKAKUS  
TO JAPAN

REF: A) STATE 92888  
B) TAIPEI 2666  
C) TAIPEI 2692 (NOTAL)

1. GRC AMBASSADOR JAMES SHEN CALLED JUNE 4 ON ASSISTANT SECRETARY GREEN TO RAISE ISSUE OF REVERSION OF SENKAKUS TO JAPAN.
2. SHEN ACKNOWLEDGED RECEIPT OF OUR RECENT DIPLOMATIC NOTE SETTING FORTH US POSITION REGARDING STATUS OF SENKAKUS AND OUR INTENTION TO TURN OVER OUR RIGHTS TO THEM TO JAPAN (REF A). HE KNEW THAT US HAD REACHED BASIC UNDERSTANDING WITH JAPAN ON TERMS OF REVERSION AGREEMENT AND WOULD SOON BE SUBMITTING IT TO SENATE. NEVERTHELESS, SHEN SAID, HE WAS UNDER INSTRUCTIONS FROM FOREIGN MINISTER CHOW TO INFORM US THAT REVERSION OF SENKAKUS (HE USED JAPANESE NAME THROUGHOUT CONVERSATION) WOULD PRESENT GRC WITH SERIOUS SITUATION. REFERRING TO RECENT DEMONSTRATIONS BY CHINESE STUDENTS AGAINST SENKAKU REVERSION, HE SAID GRC HAS REASON TO BELIEVE STUDENTS ARE

052016Z JUN 71

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

WAITING FOR SIGNING OF OKINAWA REVERSION AGREEMENT BEFORE STAGING NEW DEMONSTRATIONS. FEELINGS ON SUBJECT IN ACADEMIC COMMUNITY IN ROC AND HERE WERE RUNNING HIGH; COMMUNITY WAS USING SENKAKUS AS TEST OF WHETHER GRC CAN SAFEGUARD CHINESE RIGHTS. IF GRC FAILED, SCHOLARS WOULD TURN TO PEKING. SHEN WAS THEREFORE INSTRUCTED TO ASK WHETHER US AS THIRD PARTY COULD THINK OF WAY TO AVOID INCLUDING SENKAKUS FOR THE MOMENT IN RYUKYU REVERSION IN ORDER TO GIVE GRC TIME TO WORK OUT SOME SOLUTION WITH JAPAN. IF ISLANDS REVERTED, HE SAID, GRC WOULD BE FACED WITH FAIRLY ACCOMPLISHING DIFFICULT FOR GRC TO HANDLE AT HOME AND ABROAD. SHEN SAID GRC WAS APPEALING TO US ON POLITICAL, NOT LEGAL GROUNDS. US, HE ADDED, TOOK OVER ISLANDS AFTER SECOND WORLD WAR ON BEHALF OF ALLIES, INCLUDING GRC. US HAS STRONG MORAL OBLIGATION THEREFORE TO CONSIDER VIEWS OF GRC.

3. GREEN SAID HE WOULD CONSIDER SHEN'S REMARKS AND REMARKS OF FONMIN CHOW TO AMBASSADOR MCCONAUGHY (REF B). HOWEVER, HE DID NOT WANT TO GIVE AMBASSADOR IMPRESSION THAT US CAN DO OTHERWISE THAN WHAT IT HAS SAID. US WOULD IMPERIL REVERSION AGREEMENT IF IT WERE NOW TO EXEMPT SENKAKUS, INCLUSION OF WHICH HAS BEEN AGREED UPON. REVERSION NEGOTIATIONS WITH JAPANESE HAVE BEEN NARROWED TO TWO OR THREE REMAINING ISSUES. RAPID CONCLUSION OF NEGOTIATIONS WAS NECESSARY TO ALLOW SENATE ADEQUATE TIME TO CONSIDER AGREEMENT. US WILL RETURN ALL RIGHTS ACQUIRED UNDER ARTICLE 3 OF PEACE TREATY WITH JAPAN.

GREEN ADDED THAT IN TALKING EARLIER TO FORMER AMBASSADOR CHOW ON THIS SUBJECT, HE HAD COMMENTED THAT GRC SHOULD MAKE ITS PITCH TO JAPAN, NOT US. SHEN REPLIED THAT JAPAN HAS ALREADY STATED THAT MATTER WAS NON-NEGOTIABLE; ONCE ISLANDS ARE TURNED OVER, JAPAN WILL CERTAINLY BE EVEN MORE RIGID.

5. THEN, INDICATING HE WAS SPEAKING WITHOUT INSTRUCTIONS, SHEN SUGGESTED THAT US ASK JAPAN TO TALK WITH GRC ON SENKAKU ISSUE EVEN THOUGH REVERSION NEGOTIATIONS ESSENTIALLY COMPLETED. REQUEST MIGHT BE MADE ON BASIS THAT US WAS IN DIFFICULT POSITION VIS-A-VIS GRC.

6. GREEN REPLIED HE WOULD CONSIDER SUGGESTION. HOWEVER, HE MADE CLEAR THAT HE COULD NOT FORESEE US CHANGING ITS BASIC STANCE ON SENKAKU REVERSION. IF US WERE NOT TO

052016Z JUN 71  
PAGE 2

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

RETURN A PARTICULAR AREA, IT WOULD CALL INTO QUESTION  
SINCERITY OF ITS NEGOTIATIONS. GREEN KNEW THAT DOMINANT  
ELEMENTS OF LDP WERE SYMPATHETIC TO GRC. AS GREEN SAW  
IT, GRC PROBLEM IS TO DEMONSTRATE TO JAPAN THAT THERE IS  
SOMETHING TO TALK ABOUT. GP-3. IRWIN

BT

#8573

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NOTE- REF A IS NOT IDENTIFIED  
B IS TAIPEI 020930Z JUN 71 DCSOPS  
C IS TAIPEI 031115Z JUN 71 DCSOPS

ACTION- DCSOPS-12  
DISTR - OCSA-8,OSA-3,DCSLOG-10,ACSI-8,TJAG-4

052016Z JUN 71  
PAGE 3

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

44

VZCZCSCD293 OS#3301 REUP 447187 1570011  
RATSZYUW RUEKJCS9637 1570008-SSSS--RUEADWD,  
ZNY SSSSS

R 060008Z JUN 71  
FM JCS

INFO RUEADWD/CSA  
RUENAAA/CNO

~~R 052016Z JUN 71~~  
FM SECSTATE WASHDC

TO RUEHTP/AMEMBASSY TAIPEI 7203  
INFO RUEIKD/AMEMBASSY TOKYO 4218  
RUMJSL/AMEMBASSY SEOUL 3656  
RUMJDIH/AMCONSUL HONG KONG 6029  
RUADADA/HICOMRY  
RUHHHQA/CINCPAC  
BT

CLASSIFIED BY *GA*  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

*tri*

SECRET STATE 099737  
CINCPAC FOR POLAD

SUBJECT: GRC REPRESENTATIONS ON REVERSION OF SENKAKUS  
TO JAPAN

REF: A) STATE 92888  
B) TAIPEI 2666  
C) TAIPEI 2692 (NOTAL)

1. GRC AMBASSADOR JAMES SHEN CALLED JUNE 4 ON ASSISTANT  
SECRETARY GREEN TO RAISE ISSUE OF RE  
VERSION OF SENKAKUS  
TO JAPAN.

2. SHEN ACKNOWLEDGED RECEIPT OF OUR RECENT DIPLOMATIC  
NOTE SETTING FORTH US POSITION REGARDING STATUS OF  
SENKAKUS AND OUR INTENTION TO TURN OVER OUR RIGHTS TO  
THEM TO JAPAN (REF A). HE KNEW THAT US HAD REACHED BASIC  
UNDERSTANDING WITH JAPAN ON TERMS OF REVERSION AGREEMENT  
AND WOULD SOON BE SUBMITTING IT TO SENATE. NEVERTHELESS,  
SHEN SAID, HE WAS UNDER INSTRUCTIONS FROM FOREIGN  
MINISTER CHOW TO INFORM US THAT REVERSION OF SENKAKUS (HE  
USED JAPANESE NAME THROUGHOUT CONVERSATION) WOULD  
PRESENT GRC WITH SERIOUS SITUATION. REFERRING TO RECENT  
DEMONSTRATIONS BY CHINESE STUDENTS AGAINST SENKAKU REVER-  
SION, HE SAID GRC HAS REASON TO BELIEVE STUDENTS ARE  
WAITING FOR SIGNING OF OKINAWA REVERSION AGREEMENT BEFORE

052016Z JUN 71

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\* SECRET \*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

STAGING NEW DEMONSTRATIONS. FEELINGS ON SUBJECT IN ACADEMIC COMMUNITY IN ROC AND HERE WERE RUNNING HIGH; COMMUNITY WAS USING SENKAKUS AS TEST OF WHETHER GRC CAN SAFEGUARD CHINESE RIGHTS. IF GRC FAILED, SCHOLARS WOULD TURN TO PEKING. SHEN WAS THEREFORE INSTRUCTED TO ASK WHETHER US AS THIRD PARTY COULD THINK OF WAY TO AVOID INCLUDING SENKAKUS FOR THE MOMENT IN RYUKYU REVERSION IN ORDER TO GIVE GRC TIME TO WORK OUT SOME SOLUTION WITH JAPAN. IF ISLANDS REVERTED, HE SAID, GRC WOULD BE FACED WITH FAIRLY ACCOMPLISHING DIFFICULT FOR GRC TO HANDLE AT HOME AND ABROAD. SHEN SAID GRC WAS APPEALING TO US ON POLITICAL, NOT LEGAL GROUNDS. US, HE ADDED, TOOK OVER ISLANDS AFTER SECOND WORLD WAR ON BEHALF OF ALLIES, INCLUDING GRC. US HAS STRONG MORAL OBLIGATION THEREFORE TO CONSIDER VIEWS OF GRC.

3. GREEN SAID HE WOULD CONSIDER SHEN'S REMARKS AND REMARKS OF FONMIM CHOW TO AMBASSADOR MCCONAUGHY (REF B). HOWEVER, HE DID NOT WANT TO GIVE AMBASSADOR IMPRESSION THAT US CAN DO OTHERWISE THAN WHAT IT HAS SAID. US WOULD IMPERIL REVERSION AGREEMENT IF IT WERE NOW TO EXEMPT SENKAKUS, INCLUSION OF WHICH HAS BEEN AGREED UPON. REVERSION NEGOTIATIONS WITH JAPANESE HAVE BEEN NARROWED TO TWO OR THREE REMAINING ISSUES. RAPID CONCLUSION OF NEGOTIATIONS WAS NECESSARY TO ALLOW SENATE ADEQUATE TIME TO CONSIDER AGREEMENT. US WILL RETURN ALL RIGHTS ACQUIRED UNDER ARTICLE 3 OF PEACE TREATY WITH JAPAN.

4. GREEN ADDED THAT IN TALKING EARLIER TO FORMER AMBASSADOR CHOW ON THIS SUBJECT, HE HAD COMMENTED THAT GRC SHOULD MAKE ITS PITCH TO JAPAN, NOT US. SHEN REPLIED THAT JAPAN HAS ALREADY STATED THAT MATTER WAS NON-NEGOTIABLE; ONCE ISLANDS ARE TURNED OVER, JAPAN WILL CERTAINLY BE EVEN MORE RIGID.

5. THEN, INDICATING HE WAS SPEAKING WITHOUT INSTRUCTIONS, SHEN SUGGESTED THAT US ASK JAPAN TO TALK WITH GRC ON SENKAKU ISSUE EVEN THOUGH REVERSION NEGOTIATIONS ESSENTIALLY COMPLETED. REQUEST MIGHT BE MADE ON BASIS THAT US WAS IN DIFFICULT POSITION VIS-A-VIS GRC.

6. GREEN REPLIED HE WOULD CONSIDER SUGGESTION. HOWEVER, HE MADE CLEAR THAT HE COULD NOT FORESEE US CHANGING ITS BASIC STANCE ON SENKAKU REVERSION. IF US WERE NOT TO RETURN A PARTICULAR AREA, IT WOULD CALL INTO QUESTION

052011Z JUN 71  
PAGE 2

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

SINCERITY OF ITS NEGOTIATIONS. GREEN KNEW THAT DOMINANT  
ELEMENTS OF LDP WERE SYMPATHETIC TO GRC. AS GREEN SAW  
IT, GRC PROBLEM IS TO DEMONSTRATE TO JAPAN THAT THERE IS  
SOMETHING TO TALK ABOUT. GP-3. IRWIN

BT  
#9637  
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ACTION-DCSOPS-12  
DISTR-OSA-37-DCSLOG-107-ACSI-8-TJAG-4  
052014Z JUN 71  
PAGE 3

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\* \* SECRET \*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD892 OS#A789 REUP 447778 1580413  
RATSZYUW RUEKJCS8101 1580411-SSSS--RUEADWD,  
ZNY SSSSS

R 070411Z JUN 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CHO

R 070322Z JUN 71

FM AMEMBASSY TOKYO  
TO RUEHC/SECSTATE WASHDC 9291  
INFO RUMJSL/AMEMBASSY SEOUL 2801  
RUEHTP/AMEMBASSY TAIPEI 2409  
RUMJDH/AMCONSUL HONG KONG 2452  
RUADADA/HICOMRY  
RUHHHQA/CINCPAC  
BT

GA

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

AIRG 19

SECRET TOKYO 5348

SUBJ: GRC REPRESENTATIONS ON REVERSION OF SENKAKUS TO JAPAN  
REF: (A) STATE 99737  
(B) TAIPEI 2692 (NOTAL)

1. ASSISTANT SECRETARY GREEN'S COMMENTS TO AMBASSADOR SHEN IN PEF (A) SUCCINCTLY SUM UP PROBLEMS INVOLVED IF WE WERE TO CHANGE US STANCE ON SENKAKUS REVERSION.
2. UNFORTUNATELY AMBASSADOR SHEN LOST A REAL OPPORTUNITY TO IMPRESS UPON GOJ GRC VIEWS ON SENKAKUS, WHEN HE FAILED TO RAISE PROBLEM WITH SENIOR FONOFF OFFICIALS DURING RECENT VISIT HERE. FONOFF WAS PREPARED FOR DISCUSSIONS WITH SHEN IF HE HAD RAISED SENKAKUS QUESTION.

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NOTE- REF A IS STATE {052016Z JUN 71} DCSOPS  
REF B IS TAIPEI {031118Z JUN 71} DCSOPS

ACTION- DCSOPS-12  
DISTR - OCSA-B,OSA-3,DCSLOG-10,ACSI-B,TJAG-4

070322Z JUN 71

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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108  
1090  
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111  
112  
113

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VZCZCSCD039 QS#E307 REUP 450878 1591951  
RATCZYUW RUEKJCS9723 1591950-CCCC--RUEADWD.  
ZNY CCCCC

R 081950Z JUN 71  
FM JCS

INFO RUEADWD/CSA  
RUENAAA/CND

R 081849Z JUN 71

FM SECSTATE WASHDC

TO RUADADA/HICOM OKINAWA RYIS

INFO RUEHTP/AMEMBASSY TAIPEI 7231

RUEIKO/AMEMBASSY TOKYO 4242

RUHHHQ/CINCPAC

RUHHRQA/CINCUSARPAC

BT

CLASSIFIED BY \_\_\_\_\_  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

YA  
2959

C O N F I D E N T I A L STATE 100858  
SUBJ: SENKAKUS-GOJ SURVEY REQUEST  
REF: HICOM OKINAWA RYIS 020630Z JUNE 71  
STATE 099737 (NOTAL)  
DA 032110Z JUNE 71  
JOINT STATE-DEFENSE

1. DISSATISFACTION OF CHINESE ACADEMIC COMMUNITY ON TAIWAN AND ABROAD WITH ALLEGED LACK OF GRC FORCEFULNESS IN ASSERTING CHINESE CLAIM TO SENKAKUS HAS APPARENTLY CREATED GENUINE UNEASINESS WITHIN GRC, PARTICULARLY FEAR OF FURTHER DEMONSTRATIONS ON THIS ISSUE AND ENCOURAGEMENT THEY MAY GIVE TO FUTURE PROTESTS AGAINST GOVERNMENT ON OTHER MATTERS.
2. IN VIEW OF POLITICAL SENSITIVITY OF SENKAKUS ISSUE TO GRC, AND TIMING OF TOKAI EXPEDITION IN RELATION TO SIGNING OF REVERSION AGREEMENT, DEPARTMENT REGARDS PETROLEUM RESEARCH BY TOKAI UNIVERSITY IN SENKAKUS TO BE INOPPORTUNE IN JUNE AND JULY. VISIT WOULD SURELY RAISE STRONG FEELINGS AMONG CHINESE ACADEMIC COMMUNITY IN TAIWAN, US AND ELSEWHERE AGAINST GRC, US AND JAPAN.
3. EMBASSY TOKYO REQUESTED TO SUGGEST POSTPONEMENT AT THIS TIME, NOT RULING OUT POSSIBILITY THAT RESEARCH COULD BE UNDERTAKEN LATER THIS SUMMER. IF HICOMRY BELIEVES IT NECESSARY TO RESPOND DIRECTLY TO OBONTA, HE SHOULD COORDINATE RESPONSE WITH EMBASSY TOKYO.

GP-3  
IRWIN  
BT

NOTE: 020630Z IS NOT IDENTIFIED  
99737 IS STATE 052016Z JUN 71 DCSOPS

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Turned down

ACTION: DCSOPS-12  
DISTR: OCSA-8. OSA-2. DCSLOG-10. ACST-8. TJAG-4

44

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

INFO  
RAD  
GEC  
IA  
FM  
BOB

*GA*

VZCZCSCD424 OS#H181 REUP 452256 1601249  
RATCZYUW RUEKJCS8399 1601247-CCCC--RUEADWD.  
ZNY CCCCC  
R 091247Z JUN 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CNO  
R 091006Z JUN 71  
FM AMEMBASSY TAIPEI  
TO RUEHC/SECSTATE WASHDC 2865  
INFO RUEIKO/AMEMBASSY TOKYO 2008  
RUMJDH/AMCONSUL HONG KONG 1918  
RUADADA/HICOMRY  
RUHHHQA/CINCPAC  
RUMJSL/AMEMBASSY SEOUL 1057  
BT

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

*RCS/...*

C O N F I D E N T I A L TAIPEI 2803  
CINCPAC FOR POLAD  
SEOUL FOR AMBASSADOR-AT-LARGE KENNEDY  
SUBJECT: SENKAKUS DISPUTE  
REFS: A. SL

TE 066171 B. TAIPEI 1751

SUMMARY: WITH THE GRC'S ASSERTION OF A CLAIM TO THE SENKAKUS,  
A TROUBLESOME DISPUTE NOW EXISTS BETWEEN THE GRC AND JAPAN.  
GRC MIGHT HAVE GROUNDS FOR RAISING THE MATTER UNDER ARTICLE 11  
OF 1952 BILATERAL TREATY OF PEACE WITH JAPAN, WHICH IS  
LINKED BY REFERENCE WITH ARTICLE 22 OF SAN FRANCISCO TREATY.  
EARLY U.S. CONCURRENCE IN SOME SUCH MOVE MAY BE THE BEST  
MEANS OF REMOVING THE U.S. FROM THE FIRING LINE AND PROPELLING  
THE JAPANESE INTO A PROPER NEGOTIATING POSTURE. END SUMMARY.

1. AN ABRASIVE ISSUE HAS ARISEN BETWEEN GRC AND JAPAN  
WITH RESPECT TO THE SENKAKU ISLANDS IN THE PAST FEW MONTHS,  
RESULTING FROM THE PEKING STATEMENTS OF DECEMBER 1970 AND  
OTHER CHINESE STUDENT DEMONSTRATION IN THE US AND HONG KONG.  
THESE CAUSED THE GRC TO LODGE A FORMAL CLAIM TO THE SENKAKUS,  
DELIVERED TO ZDE GOJ ON FEBRUARY 20, 1971. SINCE THAT TIME  
THERE HAS BEEN AN UPSURGE OF CHINESE NATIONALIST FEELING ON  
THIS ISSUE IN TAIWAN AND AMONG OVERSEAS CHINESE, EVIDENCED BY  
A HEATED REACTION TO THE BRAY STATEMENT OF APRIL 9. THIS WAVE  
OF FEELING IN TAIPEI HAS LED TO PUBLIC CRITICISM OF THE

1970?

091006Z JUN 71

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CONFIDENTIAL\*

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

GRC'S MANAGEMENT OF THE AFFAIR AND STRONG FEELING AGAINST THE GRC'S TWO STRONGEST FRIENDS, THE US AND JAPAN.

2. SINO-JAPANESE DISPUTE IS BASICALLY THAT (A) JAPAN CLAIMS THAT IT ACQUIRED THE SENKAKUS AS PART OF THE RYUKYUS OR NANSEI SHOTO, (B) THE GRC CLAIMS THE SENKAKUS CAME TO JAPAN WITH TAIWAN FOLLOWING THE TREATY OF SHIMONOSEKI. SO FAR AS WE KNOW, THE ISLANDS ARE NOT MENTIONED SPECIFICALLY IN ANY INTERNATIONAL AGREEMENT, AND APPARENTLY WERE IGNORED INTERNATIONALLY UNTIL THE AWAKENING OF INTEREST IN OIL EXPLORATIONS OF THE CONTINENTAL SHELF IN 1968.

THE US ASSUMED ADMINISTRATION OF ALL THE ISLANDS IN THE AREA STIPULATED IN THE TREATY, INCLUDING THE SENKAKUS, WITHOUT REFERENCE TO SOVEREIGNTY QUESTIONS. THE GENERAL ASSUMPTION THAT THEY WERE PART OF THE RYUKYUS WAS NOT CHALLENGED BY THE GRC UNTIL 1970. WE HAVE (A) TAKEN NO POSITION ON SOVEREIGNTY OVER THE SENKAKUS, (B) STATED THAT WE WOULD RETURN THEM TO JAPANESE ADMINISTRATION WITH THE REST OF THE RYUKYUS IN 1972, AND (C) SAID THAT "ANY DISPUTE OVER SOVEREIGNTY SHOULD BE SETTLED BY THE PARTIES THEMSELVES, OR, IF THEY WISH, BY THIRD PARTY ADJUDICATION."

4. A DISPUTE NOW EXISTS, AND HAS BEEN RECOGNIZED BY THE USG. SETTLEMENT HAS SO FAR BEEN BLOCKED BY JAPANESE REFUSAL TO DISCUSS SOVEREIGNTY WITH THE GRC. THE JAPANESE APPARENTLY ESTIMATE THAT OUR ASSURANCES THAT WE INTEND TO RETURN THE SENKAKUS TO THEM NEXT YEAR LEAVES THEM WITH NO NEED TO SHOW ANY FLEXIBILITY. THE GRC HAS SO FAR PREFERRED TO DISCUSS THE PROBLEM WITH THE US, APPARENTLY BECAUSE THEY FEEL THAT RAISING THE CASE WITH THE GOJ WOULD ENHANCE THE JAPANESE CASE, AND BECAUSE THEY FEEL HOAT CONTROL RATHER THAN THE SOVEREIGNTY DETERMINATION IS THE CRUX OF THE MATTER AT THIS STAGE. THE US THUS REMAINS AN INVOLUNTARY FACTOR IN THE DISPUTE.

5. THE BEST MEANS OF REMOVING THE US FROM THIS DISPUTE MAY BE TO GET THE CONTROVERSY INTO RECOGNIZED CHANNELS, SPECIFICALLY THE SAN FRANCISCO TREATY OF PEACE WITH JAPAN OF 1951 AND THE SINO-JAPANESE PEACE TREATY OF 1952. ON THE FACE OF IT, THE SENKAKUS DISPUTE APPEARS TO BE CLASSIFIABLE UNDER ARTICLE 11 OF THE LATTER TREATY AND, THROUGH THAT ARTICLE, BY REFERENCE, UNDER ARTICLE 22 OF THE SAN FRANCISCO TREATY.

6. ARTICLE 11 OF THE CHINA-JAPAN TREATY RECOGNIZES EXPLICITLY THE SAN FRANCISCO TREATY (PRESUMABLY ARTICLE 22) AS A BASIS FOR SETTLEMENT OF DISPUTES: IT STATES IN PART THAT "ANY PROBLEM

091006Z JUN 71  
PAGE 2

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

ARISING BETWEEN THE REPUBLIC OF CHINA AND JAPAN AS A RESULT OF THE EXISTENCE OF A STATE OF WAR SHALL BE SETTLED IN ACCORDANCE WITH THE RELEVANT PROVISIONS OF THE SAN FRANCISCO TREATY." ARTICLE 22 OF THE SAN FRANCISCO TREATY STATES THAT DISPUTES CONCERNING INTERPRETATION OR EXECUTION OF THE TREATY "NOT SETTLED BY REFERENCE TO A SPECIAL CLAIMS TRIBUNAL OR BY OTHER AGREED MEANS" SHALL "AT THE REQUEST OF ANY PARTY THERETO, BE REFERRED FOR DECISION TO THE INTERNATIONAL COURT OF JUSTICE." IN LIGHT OF THE ABOVE TREATY PROVISIONS, THERE MAY BE GROUNDS FOR A POSITIVE EFFORT TO IMPEL THE JAPANESE TO NEGOTIATE MEANINGFULLY AND CONSTRUCTIVELY WITH THE GRC ON THE ISSUE.

7. SINCE ARTICLE 3 OF THE SAN FRANCISCO TREATY IS NOT INCLUDED IN THE CHINA/JAPAN TREATY, IT IS QUITE POSSIBLE THAT THE JAPANESE WILL AGAIN REFUSE TO DISCUSS WITH THE CHINESE AN AREA WHICH THEY CLAIM AS PART OF THE RYUKYUS. IN ANY CASE, WE BELIEVE THE CHINESE MAY BE ENTITLED TO RAISE THE QUESTION UNDER THEIR PEACE TREATY. IF THE JAPANESE SHOULD CONTINUE TO REFUSE TO DISCUSS THE MATTER WITH THE GRC, THE USG MIGHT CONSIDER TAKING THE POSITION WITH THE GOJ THAT INASMUCH AS A DISPUTE EXISTS AS TO AN AREA COVERED BY ARTICLES 2 AND 3 OF THE SAN FRANCISCO TREATY, IT WOULD SEEM APPROPRIATE THAT IN ACCORDANCE WITH ARTICLE 22 OF THE PEACE TREATY, THE MATTER EITHER BE NEGOTIATED OUT DIPLOMATICALLY WITH THE GRC, OR REFERRED TO THE INTERNATIONAL COURT OF JUSTICE.

8. I RECOMMEND THAT EMBASSY BE AUTHORIZED TO SUGGEST PRIVATELY TO FONMIN THAT THE GRC CONSIDER REQUESTING BILATERAL DISCUSSIONS WITH THE JAPANESE IN THE CONTEXT OF THE CHINA-JAPAN TREATY PROVISIONS FOR SETTLING DISPUTES. IF GRC SHOULD DO SO, IT WOULD BE HELPFUL IF US COULD THEN PUBLICLY ENDORSE SUCH GRC-JAPANESE DISCUSSIONS. IF FOR ANY SUFFICIENT REASON GRC CANNOT RAISE THE CASE UNDER ITS TREATY WITH JAPAN, PERHAPS DEPARTMENT COULD CONSIDER THE LEGAL SOUNDNESS AND PROPRIETY OF OUR RAISING THE SENKAKUS NEGOTIATING PROBLEM WITH JAPAN UNDER ARTICLE 22 OF THE SAN FRANCISCO TREATY WHILE WE STILL HAVE ADMINISTRATIVE CONTROL, OR AT LEAST MAKING A STATEMENT THAT THE TREATY PROVIDES A MECHANISM FOR DEALING WITH THE DISPUTE.

9. PRESSURE IS STRONG ON THE GRC TO PRODUCE RESULTS ON THE SENKAKUS, AND FONMIN CHOU IS BEARING THE BRUNT OF IT. THE ANTI-AMERICAN FEELING GENERATED IN APRIL WAS A NEW DEVELOPMENT HERE WHICH WE MUST MAKE EVERY EFFORT TO COUNTER. THERE IS URGENT NEED TO CONSIDER THIS AND OTHER WAYS TO

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\*CONFIDENTIAL\*

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CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

REMOVE THE US FROM A DISPUTE WHICH BASICALLY DOES NOT INVOLVE  
US, AND WHICH SEEMS TO AUGUR GREATER DIFFICULTIES FOR THE  
FUTURE UNLESS WE CAN GET THE GOJ TO THE CONFERENCE TABLE  
WHERE IT BELONGS WITH THE GRC. GP-3

MCCONNAUGHY

BT

#8399

NNNN

ACTION- ACSI-8  
DISTR- DCSOPS-12, TJAG-4

091006Z JUN 71  
PAGE 4

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CONFIDENTIAL\*  
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\* SECRET \*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD875 QS#0018 REUP 461528 1660847  
PATSZYUW RUEKJCS9539 1660847-SSSS--RUEADWD.  
ZNY SSSSS  
P 150846Z JUN 71  
FM JCS  
INFO RUEADWD/CSA  
UENAAA/CNO  
P R 150510Z JUN 71  
FM AMEMBASSY TOKYO  
TO RUEHC/SECSTATE WASHDC PRIORITY-9516  
INFO RUEHTP/AMEMBASSY TAIPEI 2425  
BT

S E C R E T TOKYO 5721

EXDIS

FOR UNDERSECRETARY JOHNSON FROM CHARGE

SUBJECT: SENKAKUS PROBLEM

REF: (A) STATE 104963

(B) STATE 102728

1. YOSHINO INFORMED ME THAT FONMIN AICHI HAVING RETURNED JUNE 13, MET LATE JUNE 14 WITH GRC AMBASSADOR PENG TO DISCUSS SENKAKUS PROBLEM IN FULFILLMENT OF HIS PROMISE TO THE SECRETARY.
2. AICHI SPOKE TO AMBASSADOR PENG ABOUT HIS CONVERSATION WITH SECRETARY ROGERS, MENTIONING US CONCERNS ABOUT THE SENKAKUS PROBLEM AND THE VIEWS OF THE US WITH RESPECT TO THESE ISLANDS AS SET FORTH IN FINAL PARA SECRETARY'S MESSAGE (REF B). AICHI AT SAME TIME REITERATED THAT THIS DOES NOT AFFECT LEGAL POSITION OF GOJ ON SENKAKUS ISSUE. HE SAID THAT IN VIEW OF FRIENDLY RELATIONS BETWEEN JAPAN AND GRC, GOJ INTENDED TO TREAT SENKAKUS PROBLEM WITH UTMOST CARE AND PLAY DOWN ISSUE. HE URGED GRC TO DO LIKEWISE IN INTERESTS OF STRENGTHENING RELATIONS BETWEEN THE TWO COUNTRIES.
3. FOR RECORD, AICHI ALSO EXPRESSED REGRET RE GRC JUNE 11 STATEMENT. PENG INFORMED AICHI THAT HE WOULD REPORT CONVERSATION TO GRC.
4. RE PARA 3, (REF A) RECOMMEND THAT TAIPEI AND TOKYO BE INFORMED JUNE 16.

SNEIDER

BT

9539

NOTE- REF 104963 IS NOT IDENTIFIED  
REF 102728 IS STATE-101733Z JUN 71 ACSX

ACTION- LCSI A  
DISTR - OSA ALOSA-2, DISOPS-12

150510Z JUN 71

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

8959  
44  
GA

COVER SHEET

~~CONFIDENTIAL~~

CONTROL NUMBER

44

SUBJECT

OFFICE SYMBOL

OPS IA RA

DATE

15 June 1971

Senkakus: GOJ Survey Request (U)

FORM REQUIRED

Initial OPS Form 28

MORAMUM FOR RECORD. (Describe briefly the requirement, background and action taken or recommended. Must be sufficiently detailed to identify action without recourse to other sources.)

ORIGIN OF ACTION:

1. (C) By message 020630 Jun (TAB A), HICOMRY reported that, unless instructed to contrary, he planned to approve a proposed GOJ survey of petroleum resources around Senkakus. By message 032110 Jun (TAB B), DA recommended deferring approval until matter was fully considered at Washington. By message 081849 Jun (TAB C), SECSTATE requested Embassy Tokyo to suggest that the visit be postponed. By message 110900 Jun (TAB D), Embassy Tokyo reports that visit has been postponed, but that plan is now for the survey to be made in area 200 km north of Senkakus; Embassy has no objection and requests approval thereof. STATEDEPT proposes to grant the requested approval. ODUSA(IA) has informally requested our views.

WHAT APPROVAL WILL ACCOMPLISH:

1. (C) It will authorize the undersigned to inform ODUSA(IA) that we perceive no objection to the proposed survey as now modified, subject to HICOMRY's concurrence.

NONCONCURRENCES:

1. (U) None.

ACTION RECOMMENDED:

1. (U) Initial OPS Form 28.

CLASSIFIED BY \_\_\_\_\_  
SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
3/4ec77

SEE 020630Z  
160200Z  
JUN 71

200km north

Request approval

no objection in Hicom

Incl

- 1. Msg, HCR1-LN, 020630 Jun 71
- 2. Msg, DA, 032110Z Jun 71
- 3. Msg, SECSTATE, 081849Z Jun 71
- 4. Msg, ANEMB Tokyo, 110900Z Jun 71 (Continued on reverse side)

APPLICATIONS CINFO YES  NO  PRIM PROGS YES  NO  BUDGET YES  NO

COORDINATIONS

APPROVALS

OFFICE	NAME	PHONE	CA Task	INITIALS	DATE
OPS IA PM	LTC Harris	52283	DIV RA		
			DIR IA		
			EX		
			DCSOPS		
			FILE		DISPATCH
			T		-
SHOW ADDITIONAL COORDINATION ON REVERSE SIDE			<input type="checkbox"/> ALT HQ	<input type="checkbox"/> AWC	

APPROVING OFFICER (Name, grade, phone and signature)

Mr. Paul A. Neuland/mes/50221

DOWNGRADED AT 2 YEAR INTERVALS  
CLASSIFIED BY \_\_\_\_\_  
EXPIRES ON 06/15/73

OPS FORM 28  
JUL 62

REPLACES OPS FORM 28, 18 OCT 66  
WHICH MAY BE USED

REGRADED  
WHEN SEPARATED FROM CLASSIFIED  
DOCUMENT

~~CONFIDENTIAL~~

CH/PM

44

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD776 QS#G511 REUP 462444 1661856  
PATCZYUW RUEKJCS8016 1661855-CCCC--RUEADWD.  
ZNY CCCCC  
P 151835Z JUN 71  
FM JCS  
INFO RUEADWD/CSA  
RUEAANA/CND  
P 151835Z JUN 71  
FM SECSTATE WASHDC  
TO RUEIKO/AMEMBASSY TOKYO PRIORITY 4403  
INFO RUEHTP/AMEMBASSY TAIPEI PRIORITY 7302  
RUMHHQA/CINCPAC  
RUADJKA/COMUSF J  
RUADADA/HICOM OKINAWA RYIS  
BT

*YA*

*RGJ*

CONFIDENTIAL STATE 105985  
SUBJ: SENKAKUS-GDJ SURVEY REQUEST  
REF: (A) TOKYO 5608; (B) TOKYO 5749  
PROVIDED HICOM PERCEIVES NO OBJECTIONS, CONCUR REF A.  
BT-3  
ROGERS  
DT  
#8016  
NNNN

CLASSIFIED BY \_\_\_\_\_  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

ACTION-OSA-2  
DISTR-DCSOPS-12, ACSFOR-X, ACSI-8, CINFO-3, TJAG-4

151835Z JUN 71

*X*

DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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**UNCLASSIFIED**

**ACTION**  
**RAD**  
**INFO**  
**REP**  
**DE**  
**ST**

VZCZCSCD263 QS#4816 REUP 465891 1681227  
PYTEZYUW RUADBQA4362 1681146-EEEE--RUEADWD.

BT EEEEE  
P R 170805Z JUN 71

*GA*

*44*

HICOM OKINAWA RYIS  
TO RUEADWD/DA  
RUEHC/SECSTATE  
INFO RUEIKD/AMEMB TOKYO  
RUEHTP/AMEMB TAIPEI  
RUHHQA/CINCPAC  
RUHHRGA/CINCUSARPAC  
RUADKEA/CMDR 313TH AD  
RUYRSA/CUMFLEACTS  
BT

UNCLAS E F T O FOUO  
HCRI-LN

DA FOR DDCSOPS IA RA. STATE FOR ERICSON.  
SUBJ: SENKAKUS: AERIAL PHOTOGRAPHY

1. LYON ASSOCIATES CONTRACTED IN JANUARY 1970 WITH GRI TO DO COMPLETE AERIAL PHOTOGRAPHIC SURVEY OF RYUKYU ISLANDS FOR MAPPING PURPOSES. ALL PHOTOGRAPHS ARE PROCESSED THROUGH USARYIS D/INTELLIGENCE BEFORE BEING DELIVERED TO GRI. SURVEY, WHICH BEGAN IN APRIL 1970, HAS BEEN HAMPERED BY WEATHER AND OTHER FACTORS BUT IS NOW ALMOST COMPLETE. LYON'S AIRCRAFT (PIPER AZTEAC) NOW IN MIYAKO PHOTOGRAPHING SOUTHERN ISLANDS.
2. ON 17 JUN 71 FRANK KAWAHARA CONTACTED 313TH AD REQUEST PERMISSION PHOTOGRAPH SENKAKU ISLANDS WHICH ARE INCLUDED IN CONTRACT AREA. LYONS CONTRACT EXPIRES ON 30 JUNE AND KAWAHARA WISHES FLY PHOTOGRAPHY PRIOR TO THAT DATE. SENKAKUS ARE RESTRICTED AREA AND ALSO BORDER TAIWAN ADIZ. ALTHOUGH NOT WITHIN TAIWAN ADIZ, SENKAKU AIR SPACE CONTROLLED FROM TAIWAN. UPON ENTRY AIR SPACE OVER SENKAKUS PILOT MUST NOTIFY TAIWAN CONTROL CENTER.
3. SENKAKUS CURRENTLY POINT OF CONTENTION BETWEEN GOJ AND GRC. HOWEVER, IN VIEW OF LYON'S LONG-STANDING CONTRACT WITH GRI, UNLESS DA HAS OBJECTION, HICOMRY INTENDS TO APPROVE PROPOSED FLIGHT. BELIEVE OUR REFUSAL COULD CAUSE DIFFICULTIES BOTH HERE AND IN JAPAN.
4. REMOVE PROTECTIVE MARKINGS ON 17 JUNE 1972

BT

ACTION: DCSOPS-12

DISTR: OSA-3, ACSE-8, CINCPAC-3, USAG-4, CIA-4, OSD/JCS-1

170805Z JUN 71

*Senkaku Air Space*

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*Y*

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

ACTION  
RAD  
INFO  
GEO  
IA  
FM  
NOG

VZCZCSCD079 OS#2467 REUP 463729 1670946  
PTTCZYUW RUAIIBQA4255 1670801-CCCC--RUEADWD.  
ZNY CCCCC

P R 160200Z JUN 71

FM HICOM OKINAWA RYIS  
TO RUEIKO/AMEMB TOKYO  
INFO RUEADWD/DA  
RUEKJCS/SECSTATE  
RUEHTP/AMEMB TAIPEI  
RUHHHQ/CINCPAC  
RUHHRGA/CINCUSARPAC  
RUADJKA/CUMUSJ  
BT

CLASSIFIED BY \_\_\_\_\_  
SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Dec 77

~~CONFIDENTIAL~~

HCRI-LN

DA FOR DDCSOPS IA RA. STATE FOR FRICSON.

SUBJ: SENKAKUS-GOJ SURVEY REQUEST (U)

A. HCRI-LN 020630Z JUN 71

B. DA 032110Z JUN 71

C. TOKYO 5608 - DTG 110900Z JUN 71 (NOTAL)

D. TOKYO 5749 - DTG 151032Z JUN 71

E. STATE 105985 - DTG 151835Z JUN 71 (NOTAL)

(C) IN REGARD REF E. WHICH APPROVES CURRENT GOJ SURVEY PLAN  
WHICH CALLS FOR DEPARTURE FROM NAHA END OF JUNE OR EARLY JULY  
FOR SURVEY IN AREA 200 KM RPT 200 KM NORTHS OF SENKAKUS  
(REF C.), HICOM HAS NO OBJECTION TO PROPOSED SURVEY.

GP-4

BT

#4255

NNNN

ACTION-DCSOPS-12  
DISTR-OSA-3, ACSI-8, TJAG-4, CIA-1, OSD/JCS-1

160200Z JUN 71

576  
GoJ Request X  
15 June  
1971

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\*CONFIDENTIAL\*  
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44

ACTION  
RAD  
INFO  
GEO  
LA  
FM  
AOC

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\*CONFIDENTIAL\*  
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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

VZCZCSCD833 QS#G670 REUP 476329 1742303  
RATCYUW RUEKJCS9186 1742304-CCCC--RUEADWD.

ZNY CCCCC  
R 232304Z JUN 71  
FM JCS  
INFO RUEADWD/CSA  
RUENAAA/CND

GA

R 232030Z JUN 71  
FM SECSTATE WASHDC  
TO RUEHTP/AMEMBASSY TAIPEI 7390  
INFO RUEIKO/AMEMBASSY TOKYO 4570  
RUAQADA/HICOMRY  
BT

CLASSIFIED BY \_\_\_\_\_  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

C O N F I D E N T I A L STATE 112340

SUBJ: OKINAWA SURVEY  
REF: A. TAIPEI 3047  
B. HICOMRY 170905Z JUNE 71  
C. STATE 109963

LSI

1. APPRECIATE CONSIDERATIONS DESCRIBED REF A. HOWEVER DO NOT BELIEVE USG SHOULD INTERCEDE TO PREVENT COMPLETION OF LYON ASSOCIATES CONTRACT WITH GRI AT THIS LATE STAGE IN VIEW OF POSSIBLE COSTS INVOLVED AND LIKELY REACTION ON OKINAWA. ARMY INFORMING HICOMRY VIA SEPTEL.
2. DEPT INCLINED TO THINK THIS OPERATION USING SMALL PIPER AIRCRAFT UNLIKELY DRAW MUCH ATTENTION. HOWEVER, EMBASSY MAY WISH INFORM MOFA IN ADVANCE POINTING OUT THAT THIS OPERATION COMPLETES COMMERCIAL MAPPING CONTRACT SIGNED YEAR AND A HALF AGO BETWEEN GRI AND PRIVATE COMPANY AND HAS NO EFFECT ON GRC POSITION WITH RESPECT TO SENKAKU ISSUE. ROGERS

BT  
#9186  
NNNN

no effect on GRC

ACTION- DCSOPS-12  
DISTR - OSA-2,DCSLOG-10,ACSI-8,TJAG-4

232030Z JUN 71

X

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\*CONFIDENTIAL\*  
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Department of State

HM  
TELEGRAM

CONFIDENTIAL 024

PAGE 01 TAIPEI 03047 230342Z

11  
ACTION EA-20

INFO OCT-01 PM-05 NSC-10 SS-20 RSC-01 INR-08 CIAE-00 NSA-02

DODE-00 RSR-01 /068 W

045530

R 230325Z JUN 71  
FM AMEMBASSY TAIPEI  
TO SECSTATE WASHDC 2965  
INFO AMEMBASSY TOKYO  
AMCONSUL HONG KONG  
HICOMRY  
CINCPAC

CLASSIFIED BY  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

RG 59

CONFIDENTIAL TAIPEI 3047

CINCPAC FOR POLAD

SUBJECT: SENKAKUS: AERIAL PHOTOGRAPHY.

STATE 109963

1. WE BELIEVE IF GRC SHOULD LEARN OF SURVEY, PARTICULARLY IF IT LEARNS THROUGH THE PRESS, IT WOULD FIND IT BOTH EMBARRASSING AND OBJECTIONABLE. GRC FISHING VESSELS NOW LIKELY TO BE IN AREA AND MAY WELL OBSERVE LYON ASSOCIATES LOW-FLYING PIPER AZTEC.

2. WE HOPE THAT WASHINGTON WILL FIND IT FEASIBLE TO DELAY THIS MINOR PROJECT TILL TIME WHEN THE GRC OR THE JAPANESE CAN DO IT WITHOUT REFERENCE TO US. FROM OUR POINT OF VIEW, TIMING CLEARLY IS NOT PROPITIOUS.

3P-3  
MORELL

Taipei not timing

CONFIDENTIAL

SUBJECT: Senkakus: Aerial Photography

OFFICE SYMBOL: OP'S IA RA

DATE: 23 June 1971

ACTION REQUIRED: Message to HICOMRY

MEMORANDUM FOR RECORD. (Describe briefly the requirement, background and action taken or recommended. Must be sufficiently detailed to identify the action without recourse to other sources.)

ORIGIN OF ACTION:

1. HICOMRY reports that a commercial firm which has contracted with GRI (about eighteen months ago) for making aerial photographic survey of Ryukyus for mapping purposes is about ready to undertake final phase of project, which involves flights around Senkakus. Since this air space is controlled from Taiwan, pilot must notify Taiwan control center upon entering this area. HICOMRY states that, despite fact that Senkaku area is obviously current point of contention between GOJ and GRI, he intends to approve the proposed flight (unless we indicate objection thereto)--in view of long-standing nature of the commercial firm's contract with GRI. ~~State Dept has received reports from Embassy Taiwan and Embassy Tokyo that they have no objection to HICOMRY's proposed approval of the flight in question, and no objection thereto is perceived from DA's side.~~

WHAT ACTION WILL ACCOMPLISH:

2. It will so inform HICOMRY.

DISCONCURRENCES:

3. None.

ACTION RECOMMENDED:

4. Sign attached message to HICOMRY (Tab A).

*State comm, resulting a mild objection from Ehrh-Taylor.*

*Ben.  
20 June 71*

1 Incl  
 Msg to HICOMRY

*Air space is controlled by Taiwan*

(Continue on reverse side)

IMPLICATIONS	CINFO	YES <input type="checkbox"/>	NO <input type="checkbox"/>	PRIM PROGS	YES <input type="checkbox"/>	NO <input type="checkbox"/>	BUDGET	YES <input type="checkbox"/>	NO <input type="checkbox"/>
COORDINATIONS				APPROVALS					
OFFICE	NAME	PHONE	GA Team	INITIALS	DATE				
ODUSA(IA)			DIV RA						
OP'S IA RA			DIR IA						
OSD/ISA			EX						
STATEDEPT			DCSOPS						
SHOW ADDITIONAL COORDINATION ON REVERSE SIDE			FILE		DISPATCH				
			T		-				
			<input type="checkbox"/> ALT HQ		<input type="checkbox"/> AWC				
ACTION OFFICER (Name, grade, phone and signature)									
Mr. Paul A. Sealand/mas/50221									

*Mr. O'Leary*

54/104

# Japan Rejects Taiwan Claim to Senkakus

From News Dispatches

Japanese Foreign Minister Kiichi Aichi rejected the Taiwan government's latest claim to the disputed Senkaku Islands yesterday, but he said Japan will do everything possible to maintain good relations with Taiwan.

Aichi also said that, since the United States has agreed to return Okinawa to Japan, he was hopeful that the Soviet Union would give up the Kurile Island chain north of Japan.

A spokesman for the Taiwan foreign ministry said Thursday that his government considers the U.S. transfer of the Senkaku Islands to Japan, as part of the Okinawa package, to be particularly unacceptable.

## Peking Claim

He called on the Japanese and U.S. governments to take "reasonable and legal steps" to respect Taiwan's sovereignty over the islands, which

lie halfway between Okinawa and Taiwan.

Japan and Taiwan have quarreled over the islands for years and last December, China also laid claim to them.

In 1969, vast undersea oil reserves were discovered near the Senkakus and Taiwan unilaterally granted oil exploration concessions in the area to Western oil firms.

The U.S.-Japanese agreement calls for administrative transfer to Japan next year of Okinawa and a large number of tiny islands, including the uninhabited Senkaku group.

U.S. State Department spokesman Charles Bray said in Washington that the agreement was made without prejudice to Taiwan's claims to the Senkakus.

Questioned about this, Aichi said the Okinawa agreement had settled the matter completely as far as the United States and Japan were concerned.

Aichi told newsmen that Japan would like to conclude a peace treaty with the Soviet Union that would include return of the Kurile islands.

## Soviet Seizure

The Soviets seized the Kuriles, a 32-island chain that stretches north from Japan to the Soviet Kamchatka Peninsula, after declaring war on Japan in 1945 in the closing days of World War II. Moscow has refused to discuss their return. The islands are considered important to Japanese fishing rights.

"I would hope that under the new Okinawa situation, the Soviet officials would do so," Aichi said, when asked about the possible return of the Kuriles.

Meanwhile, U.S. military authorities announced yesterday that the removal of poison gas weapons from Okinawa will be resumed July 15.

Last January, the U.S. trans-

fer of 160 tons of nerve gas shells from Okinawa to U.S.-held Johnston Island stirred strong protests from residents in Okinawa villages along the transport route.

RECEIVED	ACT	INFO	CLASS	CIC	FOR MESSAGE CENTER/COMMUNICATIONS CENTER ONLY		
					DATE - TIME	MONTH	YR
MESSAGE HANDLING				241950ZJUN71			

FROM: DA  
 TO: HICOMRY OKINAWA RYIS

DIR  
 TAD  
 CNO  
 EA  
 FM  
 AOC

UNCLAS

DCSOPS IA RA

SUBJECT: SENKAKUS: AERIAL PHOTOGRAPHY

A. YOUR HCRI-LN 170805Z JUN 71, SUBJ AS ABOVE

NO OBJECTION TO ACTION PROPOSED PARA 3, REF A. STATEDept CONCURS.

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OSA, ODCSOPS

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DRAFTER TYPED NAMED, TITLE, OFFICE SYMBOL AND PHONE MR. PAUL A. NEULAND/OPS IA RA/50021		SPECIAL INSTRUCTIONS
R E L E A S E R	TYPED NAME, TITLE, OFFICE SYMBOL AND PHONE G.E. BLAND, COL, GS, ACT'G DIR OPS	SECURITY CLASSIFICATION <b>UNCLASSIFIED</b>
	SIGNATURE <i>P.A. Neuland</i>	

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DCSOPS IA RA

SUBJECT: SENKAKUS: AERIAL PHOTOGRAPHY

A. YOUR NCRI-LM 270805Z JUN 73, SUBJ AS ABOVE

~~NO OBJECTION TO ACTION PROPOSED PARA 3, REF A. STATED EPT CONCURS.~~

*Hicom*

OSA, ODCSOPS

MR. PAUL A. NEULAND/OPS IA RA/50221  
IA/51054  
G.E. BLAND, COL. GS. ACT'G DIR OPS/

**SIGNED**

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DEPARTMENT OF THE ARMY  
STAFF COMMUNICATIONS DIVISION

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INFO RUEIKO/AMEMBASSY TOKYO 2046  
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CLASSIFIED BY GA  
EXCLUDED FROM THE GENERAL  
DECLASSIFICATION SCHEDULE

C O N F I D E N T I A L TAIPEI 3099  
SUBJECT: OKINAWA SURVEY  
REF: STATE 112340

1. POLCOUNS INFORMED FRED CHIEN, MOFA DIRECTOR NORTH AMERICAN AFFAIRS OF PHOTOGRAPHY OPERATION OVER SENKAKUS. COUNS POINTED OUT THAT THIS OPERATION COMPLETED CONTRACT SIGNED BY GRI AND PRIVATE COMPANY A YEAR AND A HALF AGO AND WOULD HAVE NO EFFECT ON GRC POSITION WITH RESPECT TO SENKAKUS.
2. CHIEN SAID THAT HE APPRECIATED BEING INFORMED; THAT HE HOPED THAT NOTHING WOULD BE RELEASED AS RESULT FROM PHOTOGRAPHY SUCH AS MAP WHICH WOULD INDICATE THAT USG TREATED SENKAKUS AS PART OF RYUKYUS. POLCOUNS REITERATED THAT PHOTOGRAPHIC OPERATION WOULD HAVE NO EFFECT ON GRC POSITION. GP-3

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ACTION- DCSOPS-12  
DISTR- OSA-3,DCSLOG-10,ACSI-8,COFENGRS-3,TJAG-4

250111Z JUN 71

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DEPARTMENT OF THE ARMY  
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INFO RUEADWD/DA  
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RUEHTP/AMEMB TAIPEI  
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~~CONFIDENTIAL~~

HCRI-LN  
DA FOR ODCSOPS IA RA. STATE FOR ERICSON.  
SUBJ: GRC PROPOSALS RE CONTINENTAL SHELF (U)  
A. SECSTATE 131492

1. (C) SEISMIC SURVEY ON CONTINUOUS OR PROLONGED BASES WITHIN AREA OF GRI JURISDICTION MIGHT BE CONSIDERED BUSINESS ACTIVITY REQUIRING GRI APPROVAL AND ISSUANCE OF FOREIGN INVESTMENT LICENSE UNDER HICOM ORDINANCE 11.

2. (U) OPERATION OF PRIVATE RADIO TRANSMITTER WITHIN GRI ADMINISTERED TERRITORY REQUIRES GRI LICENSE ISSUED UNDER ACT 80 OF 1955.

3. (C) APPEARS HIGHLY UNLIKELY THAT GRI, IN FACE OF INEVITABLE AND INTENSE GOJ PRESSURE, COULD BE EXPECTED TO FACILITATE EXPLORATION EFFORTS ON BEHALF OF GRC. APPLICATION BY U.S. COMPANIES WOULD UNDOUBTEDLY DRAW IMMEDIATE AND NEGATIVE REACTION FROM LOCAL PRESS AND REFORMIST ELEMENTS. ATTENDANT UNDESIRABLE PUBLICITY COULD WELL FORCE GRI TO COMPLETE AND ANNOUNCE ACTION ON PENDING APPLICATIONS FOR PROSPECTING AND MINING RIGHTS IN THE SENKAKU AREA. AT PRESENT GRI IS STILL BOGGED DOWN IN WELTER OF DETAIL INVOLVED IN APPLICATIONS IN HAND AND ESTIMATES ARE THAT PROSPECTING PERMITS WILL NOT BE ISSUED BEFORE END OF OCTOBER 1971.

GP-4.  
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CLASSIFIED BY \_\_\_\_\_  
SUBJECT TO GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
AUTOMATICALLY DOWNGRADED AT TWO  
YEAR INTERVALS  
DECLASSIFY ON: 31 Dec 77

ACTION-DCSOPS-12  
DISTR-OSA-3, ACSI-8, CIA-4, OSD/JCS-1

230845Z JUL 71

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WASH. POST 15 JUL 71 44

## Three Nations Claim Spratly Island Group

TAIPEI (UPI)—Taiwan calls them the Nansha (South Sand) islands. Most other nations in the world know them as the Spratly Islands, but Filipino businessman Tomas Cloma, who claimed to have discovered them for the Philippines in 1956, called them "Freedomland."

They are, altogether, 96 coral atolls, almost all of them uninhabited, located in the heart of the South China Sea 850 miles south of Kaohsiung, 350 miles southwest of Manila and 350 miles east of Saigon.

The Spratlys are once again in the limelight of international politics as Taiwan, the Philippines and South Vietnam all claim sovereignty over them.

The issue has become more complicated as China and the Netherlands are ready to join the contest for the island complex, near which lie rich undersea oil reserves.

Taiwan, now caught in a similar dispute with Japan over the Senkaku (Taioyu-tai) Islands to the north, has

built up an all but indestructible advantage over any other contender in the decade and a half since Cloma claimed to have discovered his "Freedomland."

That advantage is its military presence, since 1956, on some of the 10 largest islands of the Spratlys.

In Manila, President Ferdinand E. Marcos said Nationalist Chinese troops had illegally occupied Itu Aba Island of the Spratly group, and that this threatened Philippine security.

Nationalist Chinese government officials on Taiwan have kept mum on the charges, but Maj. Gen. Li Chang-hao, spokesman for the ministry of national defense, said the troops on the Spratlys "have not fired at any aircraft or ship" in the last couple of weeks.

China's claim dates back to the Han Dynasty (206 B.C. to 220 A.D.). Cheng Ho, sent by the imperial ruler of the Ming Dynasty, visited the islands on his way to the Indian Ocean and Africa in 1405-1433 and claimed them again for China.

## China Warns U.S. On Air Violation

TOKYO, July 23 (Friday) (AP)—Communist China has issued what it said was its "494th serious warning" about "military provocation" by a U.S. plane, the official New China News Agency reported today.

It said the plane "intruded into China's air space" over the Spratly Island area yesterday. Peking's claim to the South China Sea islands is disputed by Nationalist China and other countries.

Wash. Post  
July 23, 1971

# Peking's allies win a U.N. test

By PETER J. KUMPA  
Sun Staff Correspondent

New York—The 28th United Nations General Assembly voted late last night to admit mainland China to the world body as the "only lawful representative" of China and at the same time to expel Nationalist China.

The historic vote ended 22 years of acrimonious struggle over the China issue and brought in the People's Republic of China, the world's largest nation, on the terms it had demanded.

It was a serious defeat for the United States which, together with Japan, had battled strenuously to preserve the seat of the Nationalists China.

## Nationalists walk out

Before the expulsion vote was taken, Taiwan's ambassador, Liu Chieh, mounted the rostrum to denounce "the flagrant violation of the United Nations Charter by the voting." He and the whole delegation then walked out of the Assembly.

Only a few hours before the balloting, American spokesmen were claiming a "solid margin" to keep the Chinese Nationalists in.

There was a stormy ovation after the final vote on the Albanian resolution, co-sponsored by 21 other countries.

It carried by a margin of 76 to 35 with 17 abstentions.

"Only lawful representatives" The resolution said that the representatives of the people's Republic of China—the Peking government—were the "only lawful representatives of China to the United Nations" and that they were one of the five permanent members of the Security Council.

It added further that the Assembly decided to "expel forthwith the representatives of Chiang Kai-shek from the place they unlawfully occupy at the United Nations and in all organizations affiliated to it."

The entry of the Chinese Com-

munist was delayed earlier in the evening when the Assembly rejected the "important question" resolution sponsored by the United States.

For a decade the procedural motion had been used to block Peking's entry into the United Nations. Adoption of the motion would have meant that the Albanian resolution required a two-thirds rather than a simple majority for passage.

This was the critical vote. The United States had sought and won priority for it by a 61-to-53 vote with 15 countries abstaining. It looked for a moment as if the U.S. side might pick up momentum it had lost when it tried and failed to postpone voting until tomorrow.

The postponement effort was lost narrowly—53 to 56 with 19 abstentions. The loss signaled trouble for U.S. efforts.

The important question picked up this adverse trend. Its final vote was 59 to 55, with 15 abstentions.

The United States did not give up easily. George Bush, the U.S. ambassador, tried to split the Albanian resolution and delete its last portion, the phrases that would expel the Chinese Nationalists.

The voting was delayed by the insistence of the Saudi Arabian representative, Dr. Jamil Baroody, that the Assembly vote on his independent one-China-one-Taiwan resolution, on a paragraph by paragraph basis. All were defeated easily.

So was the American motion to split the Albanian resolution. This fell 63 to 51, with 16 abstentions. It spelled the end of Chinese Nationalist participation in the United Nations.

The debate itself was not concluded until 6 P.M. yesterday with the U.S. ambassador, George Bush, the final speaker. He was preceded by representatives of Albania and Nationalist China. All three countries were speaking for a second and final time.

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DEPARTMENT OF THE ARMY  
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**SPECIAL HANDLING REQUIRED  
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CLASSIFIED BY  
SUBJECT  
GENERAL DECLASSIFICATION  
EXECUTIVE ORDER 11652  
INTERVALS DOWNGRADED AT TWO  
DECLASSIFY ON: 31 Dec 79

SECRET NOFORN

OKINAWA DEFENSE PLANNING (U)

A. COMUSJAPAN 170240Z AUG 71

1. (S) CONCUR IN YOUR SUGGESTION THAT THE EXPANDED PLANNING OF THE JSC BE WITHIN THE CONTEXT OF THE CJDEP TO PERMIT COMUSJAPAN AND CINCPAC EVALUATION AND COMMENT
2. (S) WITH REGARD TO CONSIDERATION OF THE DEFENSE OF THE SENKAKU ISLANDS, IT WOULD APPEAR TO BE INAPPROPRIATE FOR THE U.S. TO CONSIDER INCLUSION FOR ANY REFERENCE TO THE SENKAKUS IN THE CJDEP. THE U.S. POSITION EMPHASIZED THROUGHOUT THE REVERSION NEGOTIATIONS WAS THAT THE REVERSION PROCESS ACKNOWLEDGED A U.S. OBLIGATION TO RETURN ADMINISTRATIVE CONTROL OF THE SENKAKU ISLANDS TO THE GOJ, AS PART OF THE U.S. ADMINISTRATIVE RESPONSIBILITY ACCRUING FROM WORLD WAR II TREATIES. THE RELINQUISHMENT OF THIS ADMINISTRATIVE CONTROL WAS TO BE ACCOMPLISHED WITHOUT REGARD TO THE SOVEREIGNTY ISSUE NOW BEING DEBATED BY GOJ, GRC AND THE PRC, BY PERMITTING THE INCLUSION OF THE DEFENSE OF THE SENKAKUS IN THE CJDEP, THE U.S. WOULD BE GIVING TACIT RECOGNITION AND SUPPORT TO THE GOJ CLAIM OF SOVEREIGNTY.
3. (S) WHILE THE U.S. CANNOT PROHIBIT THE JSD FROM DEVELOPING A UNILATERAL JAPANESE DEFENSE PLAN FOR THE SENKAKUS, BELIEVE IT MOST APPROPRIATE THAT SUCH PLANS NOT BE A PART OF ANY COMBINED/COORDINATED U.S.-GOJ DEFENSE PLANNING EFFORT.

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DEPARTMENT OF THE ARMY  
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~~CONFIDENTIAL~~ HONG KONG 7965

NOFORN

SUBJ: SENKAKU ISLANDS IN PRC-JAPAN RELATIONS

REF: TOKYO 11734

1. THE PRC HAS INDIRECTLY RESTATED ITS CLAIM TO SOVEREIGNTY OVER THE SENKAKU ISLANDS IN TWO RECENT ATTACKS ON JAPAN'S CLAIM TO THE ISLANDS (NCNA, NOVEMBER 6, 26). IN THE MOST RECENT ONE, PEKING LINKED JAPAN'S CLAIM TO THE ISLANDS TO ALLEGED JAPANESE MILITARY EXPANIONISM IN AN ARTICLE PRAISING THE DEMONSTRATIONS IN JAPAN AGAINST THE OKINAWAN REVERSION "FRAUD." PUTTING ITS WORDS IN THE MOUTHS OF UNNAMED "JAPANESE PEOPLE," THE ARTICLE SAID THAT THE SATO GOVERNMENT, IN COLLUSION WITH THE US, WAS "SCHEMING TO ANNEX CHINA'S SACRED TERRITORY" UNDER PROVISIONS OF THE REVERSION AGREEMENT. "THIS CLEARLY SHOWS THAT THE ALLEGED DESIRE OF SATO AND COMPANY TO 'IMPROVE JAPAN-CHINA RELATIONS' IS SHEER HYPOCRISY. IT IS THE FIRST STEP TAKEN BY JAPANESE MILITARISM TO OPENLY COMMIT MILITARY AGGRESSION AND CONQUER TERRITORY IN ASIA."

2. JAPANESE CONGEN OFFICER HAS TOLD US THAT CHINESE PRESSED THE ASUKATA MISSION TO AGREE TO AN ENDORSEMENT OF THE PRC CLAIM TO THE SENKAKUS IN THE JOINT STATEMENT SIGNED NOVEMBER 20 AND THAT THE JAPANESE RESISTED. CONGEN OFFICER ADDED THAT ASIDE FROM TINY MADIST GROUPS THERE ARE NO JAPANESE POLITICAL ELEMENTS THAT COULD SUBSCRIBE TO PEKING'S POSITION ON THIS ISSUE AND THAT PEKING THUS CANNOT HOPE TO CAPITALIZE ON IT WITHIN JAPAN AS IT TRIES TO DO ON ISSUES THAT DIVIDE THE JAPANESE POLITICALLY. GP-3

OSBORN

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SCD461 ANNOTATIONS  
DAMO-8//DACS-8, DAJA-4, DALO-10, DAMI-8, SAOSA-3, T/FILE-1

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## FOREIGN MINISTRY STATEMENT ON TIAOYU, OTHER ISLANDS

Peking NCNA International Service in English 1200 GMT 30 Dec 71 B

[Text] Peking, December 30 (HSINHUA)--Statement of the Ministry of Foreign Affairs of the People's Republic of China

December 30, 1971

In the past few years, the Japanese Sato government, ignoring the historical facts and the strong opposition of the Chinese people, has repeatedly claimed that Japan has the so-called "title" to China's territory of the Tiaoyu and other islands and, in conclusion with U.S. imperialism, has engaged in all kinds of activities to invade and annex the above-mentioned islands. Not long ago, the U.S. Congress and the Japanese Diet one after the other approved the agreement on the "reversion" of Okinawa. In this agreement, the governments of the United States and Japan flagrantly included the Tiaoyu and other islands in the "area of reversion." This is a gross encroachment upon China's territorial integrity and sovereignty. The Chinese people absolutely will not tolerate this!

The fraud of the "reversion" of Okinawa to Japan jointly contrived by the U.S. and Japanese governments is a new grave step to strengthen U.S.-Japanese military collusion and to accelerate the revival of Japanese militarism. The Chinese Government and people have consistently supported the Japanese people's valiant struggle to smash the fraud of the "reversion" of Okinawa and for the unconditional and complete recovery of Okinawa, and they are strongly opposed to the U.S. and Japanese reactionaries' making a deal over China's territory of the Tiaoyu and other islands and using this to sow seeds of discord in the friendly relations between the peoples of China and Japan.

The Tiaoyu and other islands have been China's territory since ancient times. Back in the Ming dynasty, these islands were already within China's sea defence areas; they were islands appertaining to China's Taiwan but not to Ryukyu, which is now known as Okinawa. The boundary between China and Ryukyu in this area lies between Chihwei Island and Kume Island and fishermen from China's Taiwan have all along carried out productive activities on the Tiaoyu and other islands." During the 1894 Sino-Japanese War, the Japanese Government stole these islands and in April 1895 it forced the government of the Ching dynasty to conclude the unequal "Treaty of Shimonoseki" by which "Taiwan, together with all islands appertaining to Taiwan" and the Penghu Islands were ceded. Now the Sato government has gone to the length of making the Japanese invaders' act of aggression of seizing China's territory in the past a ground for claiming that Japan has the so-called "title" to the Tiaoyu and other islands. This is sheer and outright gangster logic.

After World War II, the Japanese Government illicitly handed over to the United States the Tiaoyu and other islands appertaining to Taiwan, and the United States Government unilaterally declared that it enjoyed the so-called "administrative rights" over these islands. This in itself was illegal. On June 28, 1950, shortly after the founding of the People's Republic of China, Foreign Minister Chou En-lai, on behalf of the Chinese Government, strongly condemned U.S. imperialism for sending its Seventh Fleet to commit aggression against Taiwan and the Taiwan Strait, and solemnly declared that the Chinese people were determined to "recover Taiwan and all territories belonging to China." Now the U.S. and Japanese governments have once again made an illicit transfer between themselves of China's Tiaoyu and other islands. This encroachment upon China's territorial integrity and sovereignty cannot but arouse the utmost indignation of the Chinese people.

I. 30 Dec 71

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PRC  
INTERNATIONAL AFFAIRS

The Ministry of Foreign Affairs of the People's Republic of China hereby solemnly declares: Tiaoyu Island, Huangwei Island, Chihwei Island, Nanhsiao Island, Peihshiao Island, ect are islands appertaining to Taiwan. Like Taiwan, they have been an inalienable part of Chinese territory since ancient times. It is utterly illegal for the U.S. and Japanese governments to include China's Tiaoyu and other islands in the so-called "area of reversion" in the Okinawa "reversion" agreement. Their act cannot in the least alter the sovereignty of the People's Republic of China over her territory of the Tiaoyu and other islands. The Chinese people are determined to liberate Tiawan! The Chinese people are determined to recover the Tiaoyu and other islands appertaining to Taiwan!